

THE MARYLAND-NATIONAL CAPITAL PARK AND PLANNING COMMISSION

2425 Reedie Drive Floor 14 Wheaton, MD 20902

MontgomeryPlanning.org

DATE:	June 15, 2022
TO:	Bethesda Downton Plan Design Advisory Panel (DAP)
FROM:	Grace Bogdan, Planner Coordinator, DownCounty Planning 🛞 Stephanie Dickel, Regulatory Supervisor, DownCounty Planning
RE:	Staff comments for the June 22, 2022 DAP Meeting

This will be a hybrid meeting, attendees can participate in person or virtually.

#### Item #1 Battery Lane Site C

WDG Architecture Rodgers Consulting Parker Rodriguez

- 1<sup>st</sup> Site Plan presentation, focusing details and architectural review.
- Site C is part of the Battery Lane District Sketch Plan, which includes 5 sites along the north and south side of Battery Lane.
- The Sketch Plan was reviewed by the DAP in March and May of 2019, minutes from those meetings are attached. Given the scope of the Sketch Plan, the comments were mostly related to creating a district wide identity and connectivity, and less specific about the individual sites. The DAP had the following comments regarding the Battery District:
  - The panel is generally supportive of the district vision but there are implementation concerns that should be coordinated with County agencies including phasing of Battery Lane improvements, drop-off areas and parking strategy.
  - Show an arrow for a potential future street connection to Auburn Avenue and Woodmont Triangle District.
  - Illustrate the connection between each project and the overall vision at site plan.
  - Provide an urban design vision for the entire street from Woodmont Avenue to Old Georgetown Road. Incorporate opportunities for deeper setbacks, increased canopy trees and plantings to create a garden district that differentiates itself from the more urban areas in downtown Bethesda.
  - Create a brief pattern book or selection of materials to provide cohesion for the multiple projects in the district. Make sure to avoid excessive homogeneity while aiming to provide consistency.
  - Consider making one of the connections on site C pedestrian-only rather than having a vehicular loop around the site. In addition, study the feasibility of a street connection through site C from Battery Lane to Rugby Avenue.

- The Site Plan proposes a new 11-story, 315-unit, multifamily L shaped building that wraps structured above grade parking with amenity space atop. The street frontage improvements proposed are in keeping with the street sections created at the Sketch/Preliminary stage, including the two way separated bicycle lanes.
- The building proposes a two-story base along Battery Lane frontage with a stepback that varies from 7'-17'. The Design Guidelines recommend a 3-6 story base with a stepback of 15'-20' along the Neighborhood Connector streets. The western building corner anchors both the lobby frontage and the walk-up units along the western property line.
- The Sketch Plan design for Site C proposed three access points from Battery Lane, including a layby along the site frontage, with an access loop around the building. The current proposal reduces curb cuts to one access point from Battery Lane, and shifts the layby to the east side of the Property.
- The previously proposed access loop road has been redesigned for pedestrian entrances to the walk-up units on the west side of the property and through block connections in the rear.
- Staff supports the changes made to the building massing, orientation, site circulation, and open spaces but has previously communicated concerns regarding the relationship of the rear open spaces to the building, which is proposed as structured parking.
- The Applicant is requesting 20 points for exceptional design, which is a superlative design that in a uniquely compelling way meets the Design Guidelines or overcomes a significant site or similar constraint; a top example of design within Montgomery County.

# **Bethesda Downtown Design Advisory Panel**

FROM:	Laura Shipman Design Advisory Panel Liaison
PROJECT:	Battery Lane District Sketch Plan No. TBD

**DATE:** March 27, 2019

The **Battery Lane District** project was reviewed by the Bethesda Downtown Design Advisory Panel on **March 27, 2019**. The following meeting notes summarize the Panel's discussion, and recommendations regarding design excellence and the exceptional design public benefits points. The Panel's recommendations should be incorporated into the Staff Report and strongly considered by Staff prior to the certification of the Site Plan. Should you have any additional questions and/or comments please feel free to contact the Design Advisory Panel Liaison.

### Attendance:

Karl Du Puy (Panelist) George Dove (Panelist) Damon Orobona (Panelist) Qiaojue Yu (Panelist) Paul Mortensen (Panelist, Senior Urban Designer in the Director's Office)

Laura Shipman (Design Advisory Panel Liaison) Robert Kronenberg (Deputy Director) Elza Hisel-McCoy (Area 1 Regulatory Supervisor) Grace Bogdan (Area 1 Lead Reviewer) Rachel Newhouse (Parks Department) Hyojung Garland (Parks Department)

Robert Graham (Applicant Team) Gary Unterberg (Applicant Team) Iffat Afsana (Applicant Team) Jef Fuller (Applicant Team) David Kitchens (Applicant Team) Tom Donagby (Applicant Team) Ben Kishimoto (Applicant Team) Sheena Gozon (Applicant Team) Zach Pawlos (Applicant Team)



Artie Harris (Applicant Team) Doug Wrenn (Applicant Team) Kim Centrone (Applicant Team) Nancy Regelin (Applicant Team) Anthony Falcone (Applicant Team)

Holly Clemans (Member of the Public) Michael Fetchko (Member of the Public) Kevie Nilanv (Member of the Public) Eileen O'Connor (Member of the Public) Naomi Spinrad (Member of the Public) Ellen Witt (Member of the Public)

### **Discussion Points:**

- Phasing, which phase is first? What is the logic?
  - *Applicant response:* Site A first, E second, C third, D fourth, B last. The phasing responds to the aging condition of buildings, some are in good condition and can last longer. We are engaging with the PLD and would like to see where those discussions go regarding the parking garage south of Site B. Incremental replacement of units allows relocation of existing residents while redeveloping.
- There are two buildings that you left in this area, correct?
  - *Applicant response:* There is a building on Wisconsin and a building on Old Georgetown that will remain. There is about a 30% turnover for relocation.
- Have you thought about B and C as one site, to create a continuous façade?
  - *Applicant response:* We have had a lot of discussions about this being a residential district vs a commercial district. In a commercial district you do not want missing teeth, but in a residential area we want more breathing room, and more of a neighborhood avenue than commercial district.
- You talk about Battery Lane more as a residential boulevard, then what makes Battery Lane unique vs say Woodmont Avenue? I ask because the street type is identified in the guidelines, and clearly the sidewalk right on the curb is not something we want to see. We do however want to see the front lawns, so maybe it is more of a pedestrian strolling street with wider setbacks. Should you give more room in the fronts to create a character for battery lane that is more of a boulevard with more trees? Your fly through model shows the buildings right up close to the street which is jarring.
  - *Applicant response:* All of the buildings are within 20-25ft setback recommended, we are bringing buildings up to the street. The drop-off between B and C is a unique moment. We have occasional setbacks for lobbies and breaks for midblock



connections and the loop road. We are also providing stoops on the street. Everything to the east is the Bethesda streetscape (brick and tree panel), everything to the west is a concrete sidewalk to transition to existing sidewalks. What is the right dimension from the curb? We are staying within the 20-25 feet and bringing buildings up to the street.

- I'm not sure the 25 ft setback is right, or if there should be more space.
  - *Applicant response:* We thought about whether the building should be more asymmetrical, creating variation in the build-to line and green areas at the front. When the pedestrian walks around the corner from Woodmont we want them to exhale and feel like it is something different.
  - *Staff comment:* what is missing here is one vision for the entire street, all other projects that are not a part of the project will be looking to you to set the tone. This is the most important thing that the sketch plan should do. You need one design approach from Woodmont to Old Georgetown Road.
- You talk about sharing amenity spaces, can this also apply to parking? Also, for MPDUs does each building have to have 25% MPDUs or can the whole project have 25%?
  - *Applicant response:* The parking is 0.67 for each unit, the project is 1/2 mile from each metro station and not within PLD.
- If you pinch the opening of battery lane right off of Woodmont, you could then expand the street and open up. I agree that you should have one drawing of the entire street so that all developments that come in could play nicely.
  - *Applicant response:* Making it a bit tighter is intentional to create a less suburban ratio.
- You could create a transition east to west from a single to double row of trees
  - *Applicant response:* As you notice there are the urban brick sidewalks and then moving along we create tree panels. I am hearing that we should create the transition farther east?
- What is wrong with the street today is that the street is too wide and undefined, so don't get too far away from creating a street wall, which does provide comfort for pedestrians.
- When I think of residential, I do think that a significant tree canopy and planted surface is important. The sidewalks can be narrower, and the planted area could be wider.
- I haven't heard much about the park. It is a unique amenity that this area has, it is unfortunate that the two buildings along it are not going away to improve the visibility and access to the park.



- Instead of trying to make the entire district interesting, you should create nodes every 2-300 feet to create interest along the street. I am not sure that the drop-off is the best node. A sequence of events can be very positive. (*After further thought, the panelist recommends nodes every 500 to 800 feet apart*).
- I want to commend you for showing the existing street views in the video.
- I think this could be a garden district that differentiates itself from the urban areas.
- I live in this area and there are a good amount of people using the trail as commuters, as exercise and for families.
- Is there an opportunity to integrate some neighborhood retail?
  - *Applicant response:* Yes, we plan to include coffee shop or bike repair shop as neighborhood serving retail.
- I would not show the park with the sidewalks right up against the street, include a double row of trees along the park to have the sidewalks inboard, even if you do not have control of all of the properties.
  - *Parks Staff:* The more an open space is exposed to the street, the more it is utilized. So, if the open space on Site D along the trail is hidden from the street and separated it will not be as well used. Understanding that you have a requirement to create light and air for the building, create adjacent relationships and symbiotic relationships between the open spaces.
  - *Applicant response:* The Site D rendering omits the proposed area of trees that could also be an amenity.
- There are a lot of big moves that I am not seeing but I would like to see. How does site D contribute to the entire district? I am not as interested in trying to lower the entire building but rather how you relate to the adjacent buildings. I think then you should maximize height to get the maximum amenity.
- On Site D, it is a nice public space for the building but not for the whole street. Why not have the buildings facing onto the park and pulling back the buildings so the park becomes wider and public, becoming more of a park and not just a trail. The building could still have the same amount of density and fill out the envelope rather than facing inward.
  - *Applicant response:* We need to do more work to create moments and pockets along Battery Lane and along the trail, we can look more at this. Tight and open spaces could work similar to the Highline. This is not necessarily an insular park as has been problematic.
  - *Parks Staff:* Look at the urban greenway concept diagrams and photos in the sector plan and guidelines for guidance for Site D.



- *Applicant response:* We started with a wide green space, and the building was one dense mass. If we create a building within the height guidelines it becomes a massive building. We wanted to break up the mass. We could look at adjusting the step-back above the podium.
- I am curious why you chose to have townhouses facing the park?
  - *Applicant response:* We are balancing many things, in this venue we are talking about urban design. But in the plan there is a discussion of affordability. So we want to have the broadest range of housing types to allow affordability. It is not townhouses it is 2-story liner units on the parking garage with stick built above. We could turn the building around but the current orientation allows views and is designed for solar orientation.
- If you could go to 120 and create a 1 or 2-acre park extension of the trail rather than limiting height.
  - *Applicant response:* We still have the consideration of the affordable housing type. The lower building also allows the condo residents to have a view through the site. The massing is intended to be sympathetic with a midrise building along battery lane and high-rise to the rear to relate to NIH.
- We need to first think about the urban design that would make it an overall urban neighborhood.
- If its possible you could eliminate the low-rise building on Site D and reallocate on other sites.
  - *Applicant response:* We have highrise concrete building types which are expensive, light concrete, and stick built for affordability.
- Could you create a street along C connecting to Rugby instead of a loop road?
  - *Applicant response:* The PUD and the sector plan removed the street connection, we could facilitate that occurring.
- Site B has the clearest massing.
- Site D why do a stepped terrace? There is a concern about accessibility.
- On Site C could one of the connections be pedestrian rather than having a vehicular loop all the way around?
  - *Applicant response:* We are at the start of a 10-year journey and will be returning for site plan for each building.



- In looking at all the precedent images for all the buildings, there are some that I like and others less so. You want some qualities that are similar, we would not need a pattern book. An urban design drawing is needed, there could also be a pattern book about the materials that could be used to tie it all together showing the materials that each architect can choose from.
  - *Applicant response:* We are having design progress meetings every 3 weeks and are trying to create buildings that are cousins, similar but not too similar.
- This worries me, this seems like form-based code and could get too similar. Massing consistency is important but guidelines that create too much similarity can be a problem.
- Site D, why isn't your high-rise where the low-rise is and the low-rise in the back? I understand that NIH and the open space is compelling, but it does something dramatic for views to Battery Lane Park and NIH to have the high-rise along Battery Lane.
- A lot of the examples shown here are all glass, is this an all glass neighborhood? That is why I suggested something of a 2-page pattern book.
  - *Applicant response:* Phasing will help, each architect will respond to the design of the previous architect. All glass is not what we are suggesting particularly with the socioeconomics proposed. Brick will be a primary material.
- I would not shy away from density and height, unless building technology restricts. You have a lot of open space, wide streets and light and air so you could maximize the build-out.
- But would you say that if it reduces the potential number of MPDUs? No of course not.

### Panel Recommendations:

The project will return to the panel prior to Planning Board review of the Sketch Plan to focus on the urban design of the district, and the massing and open space design on site D. The following are initial recommendations.

- Provide an urban design vision for the entire street from Woodmont Avenue to Old Georgetown Road. Incorporate opportunities for deeper setbacks, increased canopy trees and plantings to create a garden district that differentiates itself from the more urban areas in downtown Bethesda.
- 2. Widen the public open space on site D, the North Bethesda Trail Urban Greenway, as recommended in the Bethesda Downtown Plan. Create a better visual and physical connection between Battery Lane Urban Park and the NIH public open space.



- 3. Reconfigure the massing and orientation of the buildings on site D to relate to the widened public open space along the Bethesda Trolley Trail. Consider reducing the footprint and increasing the height of the midrise building along Battery Lane.
- 4. Create a brief pattern book or selection of materials to provide cohesion for the multiple projects in the district. Make sure to avoid excessive homogeneity while aiming to provide consistency.
- 5. Consider making one of the connections on site C pedestrian-only rather than having a vehicular loop around the site. In addition, study the feasibility of a street connection through site C from Battery Lane to Rugby Avenue.



# **Bethesda Downtown Design Advisory Panel**

FROM:	Laura Shipman Design Advisory Panel Liaison
PROJECT:	Battery Lane District Sketch Plan No. 320190080
DATE:	May 22, 2019

The **Battery Lane District** project was reviewed by the Bethesda Downtown Design Advisory Panel on **May 22, 2019**. The following meeting notes summarize the Panel's discussion, and recommendations regarding design excellence and the exceptional design public benefits points. The Panel's recommendations should be incorporated into the Staff Report and strongly considered by Staff prior to the certification of the Site Plan. Should you have any additional questions and/or comments please feel free to contact the Design Advisory Panel Liaison.

#### Attendance:

Karl Du Puy (Panelist) George Dove (Panelist) Damon Orobona (Panelist) Rod Henderer (Panelist) Qiaojue Yu (Panelist) Paul Mortensen (Panelist, Senior Urban Designer in the Director's Office)

Laura Shipman (Design Advisory Panel Liaison) Robert Kronenberg (Area 1 Division Chief) Elza Hisel-McCoy (Area 1 Regulatory Supervisor) Grace Bogdan (Lead Reviewer) Rachel Newhouse (Parks Department)

Iffat Afsana (Applicant Team) Gary Unterberg (Applicant Team) Nancy Regelin (Applicant Team) Dan Rigaux (Applicant Team) Jef Fuller (Applicant Team) Zach Lucido (Applicant Team) Layton Golding (Applicant Team) Anthony Falcone (Applicant Team)



Doug Wrenn (Applicant Team) Robert Graham (Applicant Team)

Richard Hoye (Member of the Public) Naomi Spinrad (Member of the Public) Michael Fetchko (Member of the Public) Holly Clemans (Member of the Public) Kevie Niland (Member of the Public) Ellen Witt (Member of the Public) Amanda Farber (Member of the Public)

## **Discussion Points:**

- It came to mind when you talk about stormwater management, there is a neighborhood in Seattle where the whole area is more of a district where stormwater is captured from the roof and reused and on the street and it is part of the design.
- How is this implemented? Is it all at once or piecemeal?
  - *Applicant response:* We are determining now. This will happen over 10-12 years. There may be a temporary treatment with painting and bollards as an interim treatment. The median will happen as we redevelop over time.
- Right now, the street appears to be very wide, I think removing parking spaces and adding more tree canopy and getting a two-way bike lane is positive. Even if it happens incrementally I think it is a basis for all the properties to respond to. I don't think these need to be amazing architectural statements but the way you are organizing the moments along the linear street is positive. I want to offer my appreciation for thinking outside of the box.
- What will happen to those parking spaces? Will it create any parking issues?
  - *Applicant response:* I don't think so because all of the developments have surface parking that is under-parked. I don't think removing the spaces with be detrimental.
- If a family comes to the park, where will they park? And where do you drop people off? Do you have to drive into the building to drop people off? You may want a space here or there to drop people off.
  - *Applicant response:* We have a ride-share drop-off area where cars can come into the site to drop off.
  - *Staff:* I think it is important to note that this is a public street. And it is not incumbent on the applicant to solve all the questions, it will be a multi-agency implementation.
- You would think that there would be a fund and DOT would implement the plan. I am concerned that everything is straight-jacket. I think this one-size fits all rather than having pull offs.
- I think the aspirations are right. I think there are details to work on. If you are talking about sustainability, you seem to be using old HID fixtures rather than more modern LED fixtures.



- For the larger green space near NIH have you programmed it? It will be the most social space of the neighborhood so you should think about how it is programmed.
  - *Applicant response:* It could be a space for a special event, but we don't want to be overly rigid. Formal and informal activities.
- I think everything that you are showing is a very nice improvement and is showing what this whole district can be one day. The problem that I am seeing is the lack of real connectivity to Norfolk Avenue, because you have massive superblocks. I would suggest that Auburn Avenue be connected through to Battery Lane for vehicles and pedestrians. I think it should be a narrow two-way street with parking. I think we should not prevent that opportunity.
- This morning before I came, I had to drive all the way around and there were no opportunities for right turns.
- Right now it acts like a gated community. And I know the people who live there might prefer that but it really doesn't allow connectivity for the area.
  - *Staff:* The applicant can show a dashed arrow for potential connection to Auburn in the future.
- Sites A&B should come in together for site plan review because it would create a strong gateway.
  - *Applicant response:* The phasing is evolving over time but site B will likely come in later.

# Panel Recommendations:

The following recommendations should be incorporated into the Staff Report.

- 1. The panel is generally supportive of the district vision but there are implementation concerns that should be coordinated with County agencies including phasing of Battery Lane improvements, drop-off areas and parking strategy.
- 2. Develop the approach for programming of the park near NIH as an important social gathering space.
- 3. Show an arrow for a potential future street connection to Auburn Avenue and Woodmont Triangle District.
- 4. Illustrate the connection between each project and the overall vision at site plan.
- 5. Public Benefit Points: The project is on track to achieve at least the minimum 10 Exceptional Design points required in the Bethesda Overlay Zone.
- 6. Straw vote: **5** in support but with conditions to address the above recommendations.

