APPENDIX 3. METRICS & PERFORMANCE

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READ THIS FIRST – ANTICIPATED UPDATES

Corridor Forward analyzes transit options and networks across strategic, financial, economic, and implementation dimensions. Financial evaluations are built from unit rate assumptions developed from national benchmarks, but also locally comparable information. Following the project team's analysis and evaluation, the Montgomery County Department of Transportation provided feedback to Montgomery Planning and has requested additional analysis be undertaken. Montgomery Planning has agreed to undertake this additional analysis and will release results in a forthcoming addendum to this appendix. All values reported in this report reflect initially employed benchmarks.

EVALUATION APPROACH

Corridor Forward applies a business case analysis to assess the value of each of the six options retained following the pre-screening analysis described in Appendix 2. Business case analysis is defined as the collection of evidence assembled in a logical way to explain the contribution of a proposed investment, with the intent of determining if the investment is a good use of public funds. The business case process aids decision-making by developing evaluation dimensions that provide key variables of value to multiple stakeholder parties rather than solely the party running the analysis.

Typically, business case analysis is performed prior to engineering work and is used as a decision-making framework. In other words, it is a planning-level process that is not intended to account for every detail of an option's ultimate benefits and costs, but to instead provide a clear and consumable picture of a transit option's overall benefit, cost, and risk bundle. For Corridor Forward, the business case analysis results in high-level comparative analysis to further curate corridor-serving transit options, de-emphasizing those which had less merit. The business case analysis for the project included several steps:

- A. Generate dimensions of analysis and required evidence (metrics) for each dimension
- B. Generate evidence (metric outputs) for each transit option
- C. Summarize how each transit option performs against each dimension
- D. Assess consequences and trade-offs for each option

The business case approach used by the effort is for comparative purposes. Regarding costs, its analysis is not reflective of bottom-up engineering. Regarding modeling, staff calibrated and Montgomery Planning's standard travel demand model tool with the best known information at the time of modeling. The project team, which includes the project consultant Steer Group, undertook additional dynamic land use modeling and financial modeling. As the recommendations of Corridor Forward advance, additional studies will likely need to be completed, such asfacility planning or alternatives analysis.

Observing the isolated costs, benefits, and risks of isolated transit options allowed Montgomery Planning to sort and elevate transit options that may function well as a component of a larger network. Planning then tested potential networks, which in tandem with policy considerations, helped the staff arrive at its recommendations for near-term recommended dedicated bus lanes and the long-term, ambitious extension of the Red Line to Germantown.

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ORGANIZATION OF APPENDIX

This appendix walks through the modeling tools employed for analysis. It then discusses the performance of the Plan's retained options and tested network packages by evaluation dimension. The project team developed four different performance dimensions: a strategic dimension, a financial dimension, an economic dimension, and an implementation dimension. Each dimension includes core questions, which the project team used to develop metrics to assess the performance of options and packages. The following sections detail the description, method of analysis, and performance of relevant metrics.

MODELING TOOLS USED

General Modeling Approach

Corridor Forward used a series of tools to inform metric outputs. Technical modeling included use of the Travel/4 travel demand model and a proprietary dynamic land use model referred to by the project consultant as the Regional Dynamic Model. The project also consultant-produced financial and economic spreadsheet models. The project team undertook benchmarking and input gathering to inform applications of modeling, as reported with the relevant sections of this appendix.

Travel/4 Travel Demand Modeling

For travel demand modeling, Montgomery Planning's consultant used the Department's Travel/4 Model, a fine-grained iteration of the Metropolitan Washington Council of Government's (MWCOG) regional travel demand model, to evaluate the retained services. The consultant modeled the six retained transit options using land use and network assumptions for two model years: 2015—a proxy for existing conditions—and 2045. The rationale for modeling the options using an existing conditions network was twofold. First, the existing conditions modeling outputs can be understood as probable "performance floors" for each option. Additionally, when comparing 2015 outputs to the 2045 outputs, Planning staff could better gauge how much of the option's performance may be attributed to growth. In other words, modeling results that depict larger disparities between 2015 and 2045 suggest that the county and/or region would need to realize projected growth as it is spatially allocated per current forecasts in order attain the projected benefits. For land use, the 2045 model year uses cooperative forecast versions 9.1a for locations exterior to the county and 9.2 for locations interior to the county. When modeling commenced in December 2020, MWCOG had approved the county's proposed 9.2 inputs, but the regional release and approval for 9.2 in its entirety remained forthcoming.

Staff retained all regionally-accepted CLRP items in the future year network, except for the following project-based decisions:

- Staff removed the Corridor Cities Transitway from the 2045 background network as this project was a retained option and was analyzed individually.
- Staff retained 2015 MARC transit coding assumptions for the 2045 background as this project was a retained option and was and analyzed individually.
- Staff removed the North Bethesda Transitway from the background network as an extension of the project was included on initial transit options menu.
- Staff added the under-construction Purple Line to the 2015 background network, given that a Purple Line extension was evaluated as one of the six retained transit options.
- One adjustment was made to the I-270 highway network in 2045, as described in

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Table 1 below to account for the State's managed lanes project. Access locations related to the managed lanes project were integrated into the highway network based on the State's Draft Environmental Impact Statement (DEIS); however, access locations may change following coordination with the selected bidder.

Table 1. I-270 and I-495	Coding Assumptions
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	Segment 1	Segment 2	Segment 3	Segment 4	Segment 5
Model Version	I-270: Frederick to Clarksburg Rd	I-270: Clarksburg Rd to I-370	I-270: I-370 to Spur	I-495 (west side): Spur to ALB Bridge	I-495 (east side): Spur to WW Bridge
MWCOG Model Version 2.3.78	2 HOT lanes each direction	2 HOT lanes each direction + 1 HOV lane in PM peak (I-270 northbound only)	2 HOT lanes each direction + 1 HOV lane each direction (AM southbound; PM northbound)	2 HOT lanes each direction	2 HOT lanes each direction
Corridor Forward Evaluation	Same as above	Same as above	2 HOT lanes each direction (HOV lane is converted to one of the HOT lanes)	Same as above	Same as above

Notes: HOT = high-occupancy toll, HOV = high-occupancy vehicle

Regional Dynamic Model

Beyond travel demand modeling, the project consultant provided Montgomery Planning access to a dynamic land use model referred to as the Regional Dynamic Model. The model applies system dynamics principles to simulate how changes to generalized travel times between geographic areas can influence both the level of real estate supply and where firms and people choose to locate. The project consultant used this proprietary model to assesses the potential for any studied option to change the distribution of jobs and population in response to attractiveness of the areas for households and businesses. To do this, the model:

- Establishes a 2015 baseline, calibrated with 2015 travel demand model skims from Travel/4 and existing conditions land use patterns;
- Creates a 2045 ceiling across all zones based on Travel/4 regional forecasts;
- Creates a 2045 business as usual scenario—without application of options—for comparison purposes, allowing the build out and allocation of population and employment over time;
- Runs 2045 option scenarios to test the provision of transit, programming an option's opening in within years between the model's run-time span; and
- Observes the comparison of the spatial allocation of jobs and employment between the options scenarios and business-as-usual scenario.

Figure 1 displays a high level overview of the inputs and modules associated with the regional dynamic model. Modeling limitations impact the tool's value particularly for bus options and for options that traverse larger analysis zones; however, the tool can suggest hypothetical trends that could potentially occur with the provision of a given option. Given that the magnitude of land use reallocation for tested options was minor, one can assume that the cooperative forecast's land use assumptions are reasonable. The model's outputs hint at the location and direction of trends that could be anticipated were an option(s) to be implemented. Figure 1. Conceptual Overview of the Regional Dynamic Model (source: Steer Group)



Economic and Financial Modeling

The consultant used a two-step approach to calculate financial metrics. First, the consultant developed unit rate cost inputs in coordination with Montgomery Planning. At base, capital costs included rails, guideways, and vehicles. Benchmarks are sourced from the Eno Center for Transportation's Capital Construction Database, local sources like the Corridor Cities Transitway 2017 Environmental Assessment, the Maryland Department of Transportation's 2020 Monorail Feasibility Study, and 2018 MARC Rail Cornerstone Plan. Operational costs are sourced from the 2019 National Transit Database, maintained by the Federal Transit Administration or local sources like the Corridor Cities Transitway EA. All costs are inflated to 2021 dollars.¹

Next, the project consultant created financial profiles for each option informed by ridership and revenue inputs from the Travel/4 model, as well as assumptions about the discount rate, inflation rate, and appraisal horizon. Financial outputs include capital estimates, operating estimates, fare revenue, net present value, revenue to cost ratio, net financial impacts, and 2045 revenue to operating cost ratios. The total financial profiling process is shown in Figure 2. The economic dimension employs cost inputs from the financial analysis, with slight variation in discount rate (discussed in the relevant section below).

¹ The Montgomery County Department of Transportation (MCDOT) has requested Planning staff update its capital and operation benchmarking metrics for bus service (presenting costs in ranges) and capital cost benchmarking for Metrorail (using only the Silver Line Phase 1 rather than an average of similar projects, including the Silver Line). More information is provided in the Options' Service and Costing Assumptions section. 7 **DRAFT APPENDIX 3**

Benefits from the Travel/4 travel demand model are monetized and run through a spreadsheet model assessing the value of capital and operating cost impacts over time accounting for societal benefits. The economic modeling process is shown in Figure 3.

Figure 2. Financial Profiling Process

Two-part approach to calculating financial metrics



Figure 3. Economic Profiling Process

Two-part approach to calculating financial metrics

Part 1 – Cost and Benefits Inputs

Cost Inputs



PERFORMANCE AND METRICS ACROSS EVALUATION DIMENSIONS

Results are reported for each dimension and network package. For more information about the individual options, please see Appendix 2. For mor information about the development of network packages, please see the "Network Evaluation" section of this Appendix.

STRATEGIC DIMENSION

The strategic dimension focuses on non-monetized performance and excludes practical constraints related to implementation. This dimension asks the core question, **"How does the option support county and regional policies, goals, and objectives?"** In this regard, this dimension addresses the Plan's goal, which in turn is derived from three values of *Thrive Montgomery 2050* and a transit specific value added by the project team. The Plan's goal is depicted in Table 2 below:

Table 2. Corridor Forward Goal

Corridor Forw	ard Goal:	
Advance a tran	sit network that:	
Corridor Forward	Strategic Connections	Serves high-demand origin and destination pairs, balancing the costs of implementation with projected benefits.
	Economic Health	Enables existing development and master planned communities to realize their potential as livable and economically vibrant places.
Thrive Montgomery Community Equity Aligns with the coun		Aligns with the county's social equity goals and principles.
2000	Environmental Resilience	Operates sustainably and reduces negative environmental impacts.

The project team developed metrics within the strategic dimension that address the four values included in the Plan goal. Table 3 presents the results of the analysis for modeling in the forecast year. Table 4 reports key metrics for modeling in existing conditions (i.e. a 2015 land use and transportation network, demonstrating the assumed "performance floor" of each option). Table 5 describes metrics and the process used to source the outputs of the metrics.

Table 3. Strategic Dimension Performance Outputs for 2045 Modeling

Category	Metric	Business As Usual	Enhanced MARC Rail	Red Line Extension	Corridor Cities Transitway	Purple Line Extension	New Frederick Rail Connection	Managed Lanes Enhanced Commuter Bus	Network Package One	Network Package Two	Network Package Three
	Regional transit trips	1.7M	+0.23% (+3.8k)	+0.49% (+8.3k)	+0.44% (+7.4k)	+0.33% (+5.5k)	+0.49% (+8.3k)	+0.55% (+9.3k)	+1.26% (+21.4k)	+1.22% (+20.7k)	+1.02% (+17.3k)
	County Transit Trips	268.4K	+0.74% (+1.9k)	+1.90% (+5.1k)	+2.63% (+7.1k)	+0.57% (+1.5k)	+1.36% (+3.6k)	+2.19% (+5.9k)	+5.68% (+15.3k)	+5.42% (+14.6k)	+3.76% (+10.1k)
	Regional Transit Mode Share	7%	+0.02%	+0.03%	+0.03%	+0.02%	+0.03%	+0.04%	+0.09%	+0.08%	+0.07%
Strategic Dimension	Montgomery County Transit Mode Share	7%	+0.05%	+0.14%	+0.19%	+0.04%	+0.10%	+0.16%	+0.42%	+0.40%	+0.28%
	Reductions in Daily Vehicle Miles Traveled (VMT)	219M	-0.03% (-73.0k)	-0.07% (-157.4k)	-0.01% (-29.4k)	-0.02% (-44.5k)	-0.07% (-159.4k)	-0.05% (-110.0k)	-0.13% (-283.2k)	-0.13% (-285.0k)	-0.13% (-293.7k)
	Annual Reductions of Crashes Causing Fatalities based on Annual VMT Reductions	576	-0.2	-0.4	-0.08	-0.1	-0.4	-0.3	-0.75	-0.75	-0.77
	Annual Reductions of Crashes Causing Injuries based on Annual VMT Reductions	49.7k	-16.60	-35.78	-6.68	-10.11	-36.24	-25.01	-64.37	-64.78	-66.75
	Jobs accessible within 45 minutes on transit	209,629	0.09%	4.62%	1.25%	0.74%	1.63%	2.11%	6.30%	6.19%	5.69%
Economic Health	Jobs Filled	2,194,065	+0.018% (2,194,453)	+0.101% (2,196,272)	+0.006% (2,194,187)	+0.001% (2,194,086)	-0.004% (2,193,977)	-0.015% (2,193,728)	N/A ¹	N/A ¹	N/A ¹
	Population	3,512,563	+0.003% (3,512,673)	+0.007% (3,512,808)	+0.001% (3,512,592)	+0.001% (3,512,600)	+0.004% (3,512,689)	-0.001% (3,512,529)	N/A ¹	N/A ¹	N/A ¹
Environment al Resilience	CO ₂ emissions (grams)	88.3B	-0.03% (-29.5M)	-0.07% (-63.6M)	-0.01% (-11.9M)	-0.02% (-18.0M)	-0.07% (-64.4M)	-0.05% (-44.4M)	-0.13% (-114.4k)	-0.13% (-115.1M)	-0.13% (-118.6k)
Montgomery County Equity	Jobs accessible by MCO Equity Focus Area (EFA) populations in 45 minutes on transit	224,687	0.23%	6.82%	0.95%	-0.53%	1.54%	1.63%	8.14%	8.86%	8.03%

¹The Regional Dynamic Model was not run for the network packages

Category	Metric	Business As Usual	Enhanced MARC Rail	Red Line Extension	Corridor Cities Transitway	Purple Line Extension	New Frederick Rail Connection	Managed Lanes Enhanced Commuter Bus
	Regional transit trips	1.16M	+0.27% (+3,145)	+0.69% (+8,049)	+0.33% (+3,862)	+0.31% (+3,634)	+0.40% (+4,611)	+0.48% (+5,599)
	County Transit Trips	183.8K	+0.89% (+1,643)	+2.65% (+4,871)	+2.08% (+3,825)	+0.73% (+1,346)	+1.01% (+1,857)	+1.86% (+3,423)
Strategic Dimension	Regional Transit Mode Share	6.00%	0.02%	0.04%	0.02%	0.02%	0.02%	0.03%
	Montgomery County Transit Mode Share	6.00%	0.05%	0.16%	0.13%	0.04%	0.06%	0.11%
	Reductions in Daily Vehicle Miles Traveled (VMT)	178M	-0.04%	-0.09%	-0.01%	-0.02%	-0.07%	-0.05%

Table 4. Strategic Dimension Performance Outputs for Existing Conditions Modeling (Key Metrics Only)

Value Metrics Source **Estimation Approach** Benefits Strategic • Increased transit trips Net new regional transit trips Travel/4 Model ٠ Trips extracted from Travel/4 based on in Connections Net new Montgomery County transit trips scope TAZs ٠ • Transit mode share change for Montgomery County ٠ Mode share based on the proportion of total Transit mode share change for region linked trips that use transit for some or all ٠ the trips divided by all trips in region **Reduced congestion** Dailv VMT Travel/4 Model ٠ Extracted from Travel/4 based on trips that • ٠ and automobile related • Annualized VMT on number of crashes causing fatalities change from auto to transit • externalities Annualized VMT on number of crashes causing injuries ٠ VMT calculated by multiplying the number of trips by their lengths from their origins to destinations in each time period of a day, then summing all the VMT to a total in a geographical area (region, Montgomery County, and Montgomery County EFAs. ٠ VMTs are fully counted for trips with both origins and destinations in the study area. Only 50% of VMTs are counted if only one end of trip is within the study area. VMT multiplied by a unit factor for crashes ٠ per VMT: rates derived from the National Highway Traffic Safety Administration. Increased employment Change in average number of jobs accessible to Travel/4 Model Extracted using M-NCPPC-owned script for Economic • ٠ ٠ Health served by investment travelers within 45 minutes on transit across all origin average number of jobs accessible TAZs Travel/4 Mode, Support for regional ٠ Change in population and employment (jobs filled) to • Use of Regional Dynamic Model ٠ growth account for growth that is reallocated and stimulated to **Regional Dynamic** zones adjacent to transit compared to the 2045 BAU Model and GIS for visualization Environmental • Reduced transportation Change in VMT, reported as changes in greenhouse gas Travel/4 Model • Change in VMT extracted from Travel/4 is used ٠ Resilience greenhouse gas emissions and local pollutants (CO₂ emissions per mile, to estimate reduction in pollution based on hydrocarbons, exhaust carbon monoxide, exhaust emission rates multiplied by the grams of emissions and environmental impacts nitrogen oxides) emission/pollutant per VMT Montgomery • Improved EFA access to • Change in average number of jobs accessible to Travel/4 Model • Extracted using M-NCPPC-owned script for **County Equity** jobs travelers within 45 minutes on transit from Equity Focus average number of jobs accessible Areas

Table 5. Description of Strategic Dimension Metrics

FINANCIAL DIMENSION

The financial dimension poses the core question, **"What are the financial impacts of each option?"** It focuses solely on the lifecycle cash flow impacts of delivering the project, which are discounted using a financial discount rate—in this case over a sixty-year horizon. The analysis employs a financial discount rate of 6.4 percent per year and an inflation rate of 2.3 percent per year.¹ The modeling employs the following process:

- The model estimates revenue in 2045 and scales it down to 'opening day' (which varies by option) based on a growth rate derived from the 2015 and 2045 business as usual model runs. Change in revenue is assumed to be equal to an average assumed fare multiplied by the change in a service's ridership. Growth is capped after 15 years of operations (for example, if an option were to being operation in 2025, its growth would be capped in 2055).
- Costs are estimated for each year of the 60-year operating lifecycle as well as an initial capital delivery phase. Renewal costs—costs incurred to replace expired components of the option throughout the analyses 60-year lifecycle—are also included. Table 6 depicts financial metric outputs per option and network. Table 7 provides a description of each metric and its derivation. Initial benchmarking costs (pre-analysis costs) are described in the "Options' Service and Costing Assumptions" section of this appendix.

Metric	Enhanced MARC Rail	Red Line Extension	Corridor Cities Transitway	Purple Line Extension	New Frederick Rail Connection	Managed Lanes Enhanced Commuter Bus	Network Package One	Network Package Two	Network Package Three
Capital (millions) ¹	\$1,193	\$1,423	\$894	\$1,596	\$2,962	\$706	\$2,540	\$2,223	\$1,960
Renewals (millions) ¹	\$74	\$101	\$245	\$446	\$828	\$189	\$505	\$457	\$421
Operating (millions)	\$360	\$170	\$490	\$282	\$862	\$990	\$1,183	\$1,102	\$866
Fare Revenue (millions)	\$30	\$57	\$128	\$66	\$293	\$282	\$314	\$279	\$254
Net Present Value (millions)	\$-1,596	\$-1,637	\$-1,500	\$-2,257	\$-4,358	\$-1,604	\$-3,915	\$-3,502	\$-2,994
Revenue / Cost Ratio	0.08	0.33	0.26	0.24	0.34	0.28	0.27	0.25	0.29

Table 6. Financial Dimension Performance Outputs

¹The economic and financial dimensions apply different discount rates, resulting in different cost values across the two dimensions

Table 7. Financial Dimension Metrics

Category	Consideration	Description	Source
Costs	Capital and renewal costs	Total costs to deliver option infrastructure and renew it over the 60-year evaluation period	Benchmarking – See Options' Service and Costing Assumptions section of appendix
	Operating costs	Total costs incurred for day-to-day operations and maintenance	Benchmarking – See Options' Service and Costing Assumptions section of appendix
Revenue	Fare revenue	Change in revenue due to the delivery of the new option	Travel/4 Model: change in ridership multiplied by average fare
Financial Indicators	Revenue / operating cost ratio	Illustrates the relative value of incremental revenue to incremental operating costs	Revenue /Operating Costs
	Net present value	Illustrates the value of an investment	Present value of cash inflows less the present value of cash outflows over the life the investment, in this case a sixty-year horizon.

Both the financial and economic dimension analyses build upon capital and operating cost benchmarking. At the time of this writing, Planning staff are working with the Montgomery County Department of Transportation to update cost evaluations for bus and heavy rail. . The initial calculations are based on local and national benchmarks from the Eno Center for Transportation and are sufficiently reasonable for the purposes of the comparative analysis; however, updates will be presented following the initial release of the appendices on November 9, 2021, as an addendum, to provide further detail.

ECONOMIC DIMENSION

The economic dimension asks the core question, "**What are the overall financial impacts of the corridor in economic terms accounting for societal benefits?**" The dimension focuses on the lifecycle benefits and costs of each option over a 60 year period. Like the financial analysis, all benefits and costs are discounted; however, the economic dimension applies a social discount rate of 4.0 percent per year. Note that this discount rate differs from the discount rate applied in the financial analysis. Table 8 depicts economic metric outputs per option and network. Table 9 provides a description of each metric and its derivation.

Metric	Enhanced MARC Rail	Red Line Extension	Corridor Cities Transitway	Purple Line Extension	New Frederick Rail Connection ³	Managed Lanes Enhanced Commuter Bus	Network Package One	Network Package Two	Network Package Three
Capital and Renewal Costs (millions) ¹	\$1,250	\$1,500	\$1,110	\$1,990	\$3,690	\$870	\$2,980	\$2,620	\$2,330
Operating Costs (millions)	\$330	\$160	\$460	\$260	\$800	\$930	\$1,110	\$1,030	\$810
Transit Travel Time Savings (millions)	\$180	\$590	\$330	\$200	\$470	\$560	\$1,300	\$1,250	\$1,140
Auto Travel User Impacts - Operating and Decongestion (millions)	\$190	\$410	\$90	\$110	\$410	\$340	\$840	\$850	\$870
GHG Reductions (millions)	\$10	\$20	\$4 ²	\$5 ²	\$20	\$10	\$30	\$30	\$30
Air Quality Improvements (millions)	\$20	\$40	\$10	\$10	\$40	\$30	\$80	\$80	\$90
Reduced Collisions (millions)	\$130	\$270	\$60	\$80	\$270	\$220	\$560	\$560	\$580
Improved Health (millions)	\$10	\$20	\$20	\$10	\$20	\$30	\$60	\$60	\$50
Cost to Benefit Comparative Indices	0.33	0.81	0.33	0.19	0.27	0.66	0.70	0.78	0.88
Net Present Value (millions)	-\$1,056	-\$320	-\$1,055	-\$1,828	-\$3,255	-\$608	-\$1,212	-\$814	-\$392

Table 8. Economic Dimension Performance Outputs

¹The economic and financial dimensions apply different discount rates, resulting in different cost values across the two dimensions

²Values are rounded to the nearest million as benefits are less than \$10 million

³Economic assessment examines monorail as mode for New Frederick Rail Connection as it is assumed to be lower cost than light rail

Table 9. Economic Analysis Assumptions

Considerations	Assumption	Value
Start of appraisal	Start year of appraisal (usually current year)	2021
Appraisal length (in years)	Capital delivery and 60 years of operation	60
Start of operations	Start year of operations	Different for each alternative – See Options Assumptions beginning on page [x]
Length of growth cap period	A cap is usually applied to real inflation. This is length (in years) after start of appraisal.	15 years after opening day for operations
Year growth cap is achieved	Year that growth cap is implemented	2060
Social discount rate	A social discount rate	4.00%
Real inflation rate	Assumed price increase above inflation for cost-related items	1.00%
Ridership Growth rate	Assumed annual growth rate drawn from demand model	1.46%

The general process used to calculate the economic performance of each option follows:

- 1. Set out operating, capital, and renewal costs for each year of the appraisal, including an initial construction period followed by a 60-year operating period;
- 2. Extract change in travel time and automobile VMT from the Travel/4 Model for 2015 and 2045;
- 3. Estimate a growth rate (using VMT and travel time references) between the 2015 and 2045 model runs; apply the rate through to the cap year of 2060;
- 4. Estimate annual travel time savings and automobile VMT changes for each year in the appraisal period (60 years) using the growth rate assumptions;
- 5. Monetize change in travel time and VMT for each year using the unit rate factors included in Table 10;
- 6. Apply a social discount rate starting in 2022 to discount each annual benefit and cost to express each option's performance in real 2021 USD. Each year is discounted by multiplying a given year's performance by the following equation [1/ (1+social discount rate)^(year 2021)].

Parameter	Notes	Value in 2021	Unit
Value of Time (VOT)	Personal value of time. <u>Source page 33/42 of Benefit-Cost Analysis</u> <u>Guidance for Discretionary Grant Programs (US DOT)</u>	\$17.37	2021 USD per person hour
VOT Growth Rate	Source: page 14/42 of Benefit-Cost Analysis Guidance for Discretionary Grant Programs (US DOT)	0.00%	Percent change
Increased physical activity (walked)	page 125/199 of Metrolinx Business Case Manual Volume 2: Guidance	\$1.93	2021 USD per mile walked
Auto operating cost savings	Source: page 34/42 of Benefit-Cost Analysis Guidance for Discretionary Grant Programs (US DOT) – used light duty vehicles	\$0.45	2021 USD per Mile
Reduced collisions (safety benefits) - injury	Source: page 32/42 of Benefit-Cost Analysis Guidance for Discretionary Grant Programs (US DOT) – cost of injury	\$2,991,57	2021 USD
Reduced collisions (safety benefits) - death	Source: page 32/42 of Benefit-Cost Analysis Guidance for Discretionary Grant Programs (US DOT) – cost of death	\$12,710,763	2021 USD
Deaths - Value per VMT		\$0.234	2021 USD per auto VMT reduction
Injury - Value per VMT		\$0.115	2021 USD per auto VMT reduction
GHG value (CO2)	source: page 35/42 of Benefit-Cost Analysis Guidance for Discretionary Grant Programs (US DOT)	\$0.021	2021 USD per auto VMT reduction
Direct PM 2.5	Source for emissions per VMT: Bureau of Transportation Statistics, value	\$0.03	2021 USD per auto VMT reduction
NOx	per metric tonne drawn from <u>page 35/42 of Benefit-Cost Analysis</u> <u>Guidance for Discretionary Grant Programs (US DOT)</u>	\$0.02	2021 USD per auto VMT reduction
Decongestion	Metrolinx Manual Volume 2: Guidance. 2019	\$0.104	2021 USD per auto VMT reduction

Table 10. Economic Analysis Unit Rate Sources

Regarding initial "Cost to Benefit Comparative Indices": Based on allocated resources for Corridor Forward, the Cost to Benefit Comparative Indices do not include all of the specific criteria and methodologies for cost-benefit analyses prescribed by the Federal Transit Administration (FTA). For example, the FTA analyses methodologies also suggest accounting for additional benefits beyond what is included in the subject planning level analysis, such as property tax revenue increase. These types of analyses are typically completed when a project is advanced further beyond master planning, such as during alternatives analyses or facility planning. Initially, previous staff reports prepared for Planning Board consideration referred to this metric as benefit-to-cost ratio (BCR), but to reduce confusion for those in the industry who expect this metric to include more sophisticated bottom-up engineering estimates and tax revenue growth analyses, this comparative metric is now referred to as a "cost to benefit comparative index."

IMPLEMENTATION DIMENSION

The implementation dimension poses the core question "**What constraints and challenges would need to be accounted for to successfully deliver and operate the transit option?**" This dimension focuses on exploring the overall feasibility of each option in a general high-level manner. While the other dimensions use quantitative inputs, the implementation dimension is primarily a qualitative analysis (with some support from geographic information systems [GIS] to inform understanding). As such, this is a planning-level assessment, that provides an understanding of—at a high-level—general constraints and challenges that could impact the delivery, operation, and success of an option. The implementation dimension considers five different domains. Each of these domains was assigned a low, medium-low, medium, medium-high, and high risk value. Then, based on these combined values, staff applied an overall risk assessment value to each transit option. The five domains are discussed below.

- 1. Roles and Responsibilities Who are the strategic stakeholders (and/or likely stakeholders) and what would their role be in advancing, delivering, or operating an option? Options with a greater number of stakeholders, fewer jurisdictions, and fewer private interests were deemed less complex and received more favorable score assignments.
- 2. Decision-Making What is the likely political decision-making process required to advance the project into subsequent stages of development? Options with more direct or well-understood paths of advancement through the political and funding processes were deemed less complex and thus received more favorable score assignments.
- 3. Feasibility Assessment Describe the infrastructure necessary to support an option. Options with more complex infrastructure needs, such as tunnels or targeted elevation, were deemed more complex and received less favorable score assignments. This domain considers grade crossings, operations and maintenance needs, and at a high-level, right-of-way needs—including air rights. This analysis was informed with a GIS desktop analysis.
- 4. **Operating Model** Who would most likely operate this facility? Do they have the capacity to manage operations? Would complex operating agreements be necessary? Options with existing operators and interjurisdictional MOUs and processes that secure support for operations were assigned more favorable scores. Options that do not exist today, or would require new inter-jurisdictional coordination, or potentially a private-sector operating arrangement scored less favorably.
- 5. Spatial/External Impacts At a high-level and based on spatial analysis, what are the historic, equity, environmental, and utility impacts associated with the project? A desktop GIS analysis informed the score assignments for this domain. Staff placed simple buffers around the options' study alignments and summarized the number of potential impacts for each option.

Table 11 summarizes the implementation dimension's score assignments across each domain. **Individual risk profiles created to inform score assignments and the spatial/external impacts summary will be provided as a forthcoming addendum to this appendix.**

Metric	Enhanced MARC Rail	Red Line Extension	Corridor Cities Transitway	Purple Line Extension	New Frederick Rail Connection	Managed Lanes Enhanced Commuter Bus
Overall Risk Assessment	Moderate-High	Moderate-High	Low-Moderate	Moderate-High	Moderate	Low-Moderate
Roles & Responsibilities Risk Level	High	High	Low-Moderate	High	Moderate	Moderate
Decision-Making Risk Level	High	High	Moderate	High	Moderate	Low-Moderate
Feasibility Assessment Risk Level	Moderate	High	Moderate	High	Moderate-High	Moderate
Operating Model Risk Level	Low	Low	Low	Moderate	Moderate	Low
Spatial/External Impacts Risk Level	High	Low-Moderate	Low-Moderate	Low-Moderate	Low-Moderate	Low

Table 11. Implementation Dimension Performance Outputs for 2045 Modeling

OPTIONS' SERVICE AND COSTING ASSUMPTIONS

ENHANCED MARC RAIL

Table 12. Enhanced MARC Rail Assumptions Profile

Assun	ned Opening Yea	r in RDM and Financial Modeling ¹	Total End to End Run Time								
		2035	 Pattern A - Brunswick to Union Station, 96 Minutes Pattern B - Frederick to Union Station Express Service, 105 minutes Pattern C - Martinsburg to Union Station. 132 minutes 								
Tested Alignment	Retains existing alignment of Brunswick Line, with segments of additional mainline track in locations noted in MTA's 2018 <i>MARC Rail Cornerstone Plan</i> including segments between the District and Silver Spring, Garrett Park and the Monocacy River, and the entire Frederick Branch (approximately 45.8 miles). Tests three service patterns contemplated by MTA's 2018 <i>MARC Rail Cornerstone Plan</i> Adds two additional stations in at Shady Grove Metrorail and White Flint across all three programmed service patterns (shown in Table 13). See Figure 4 for depiction of alignment.										
Frequencies	15 minute peak hour headways for stations served by all three service patterns. See Table 14 and Table 15 for tested frequencies and a hypothetical morning service schedule (supplied to demonstrate how the service could be run).										
	Unit Rate(s)	Benchmark Source(s)	Unit Rate Application	Total Estimated Cost ²							
Capital Costs: Guideway Related Infrastructure	\$27.54 million per mile	2018 MTA <i>MARC Rail Cornerstone Plan</i> estimates f additional mainline track on Brunswick and Cam lines; 2020 Eno Center for Transportation Capital Construction Database reporting on Denver Regi Transportation District Gold G Line and San Fran- eBART Extension	for Iden I ional Icisco	45.8 miles of guideway and associated infrastructure	\$1.3 billion						
Capital Costs: Vehicles	\$8.87 million per locomotive \$5.04 million per rail car	Locomotive: 2015 MTA MARC Rail and 2020 New . Transit locomotive purchases Rail cars: 2011 MTA MARC Rail and 2019 New Jers Transit rail car purchases.	Jersey sey	9 diesel locomotives 39 rail cars	\$79.9 million						
Operational Costs	\$24.87 per revenue mile	2019 National Transit Database, MTA MARC Repo	orting	856,076 miles of annual revenue service provided by the option	\$22.6 million annually						

¹ Opening year assumptions do not reflect actual anticipated dates of opening but are required to capture impacts within the model horizon for the comparative assessment and financial modeling. Thus, 2035 is assumed as the opening year of more complex options to allow for ten years of impact, whereas 2030 is assumed as the opening year of bus options.

² All costs converted from source year into 2021 dollars. Total costs precede financial and economic dimension analyses, which account for discounting and inflation across a time-horizon.





Table 13. Enhanced MARC Rail Tested Service Patterns

Station	Pattern A – Local Service	Pattern B – Frederick Express	Pattern C – Martinsburg Express
Martinsburg			С
Duffields			С
Harpers Ferry			С
Brunswick	A		С
Frederick		В	
Monocacy		В	
Point of Rocks	A	B1	С
Dickerson	А		
Barnesville	А		
Boyds	А		
Germantown	А	В	С
Metropolitan Grove	А	В	С
Gaithersburg	А	В	С
Washington Grove	A		
Shady Grove ²	А	В	С
Rockville	А	В	С
White Flint ²	А	В	С
Garrett Park	A		
Kensington	A		
Silver Spring	A	В	С
Union Station	A	В	С

¹ Today, the Frederick spur from the Metropolitan Branch Subdivision is south of Point of Rocks. Currently, MARC Brunswick Line service to Frederick cannot serve Point of Rocks; however, per the service patterns shown on MTA's 2018 *MARC Rail Cornerstone Plan*, a connection is envisioned. This Plan assumes this connection is possible for testing purposes.

² New stations are assumed at Shady Grove and White Flint for testing purposes as these stations are master-planned today. This Plan assumes that if the state were to make wholesale improvements to MARC mainline track, the investment would be grounds to allow the provision of new stations at master-planned locations, which today is contradictory to CSX Transportation policy.

Day	Service Pattern	1-way (miles)	Trips/ day¹	Days / year	Miles / year	Early AM (5-7am)	AM Peak (7- 930am)	Mid-day (930- 3pm)	PM Peak (3-7pm)	Evening (7-11pm)	Late Night (11pm- 1am)
	A - Brunswick to Union Station [inbound]	49.6	11	251	136,946	30	30	180	180	-	-
	B - Frederick to Union Station [inbound]	56.6	7	251	99,446	60	60	180	180	-	-
Mon Eri	C - Martinsburg to Union Station [inbound]	74.0	7	251	130,018	60	60	180	180	-	-
MOII-FII	A - Union Station to Brunswick [outbound]	49.6	11	251	136,946	180	180	180	30	-	-
	B - Union Station to Frederick [outbound]	56.6	7	251	99,446	180	180	180	60	-	-
	C - Union Station to Martinsburg [outbound]	74.0	7	251	130,018	180	180	180	60	-	-
	A - Brunswick to Union Station [inbound]	49.6	3	52	7,738	-	-	180	180	-	-
	B - Frederick to Union Station [inbound]	56.6	3	52	8,830	-	-	180	180	-	-
Sat	C - Martinsburg to Union Station [inbound]	74.0	3	52	11,544	-	-	180	180	-	-
Sat	A - Union Station to Brunswick [outbound]	49.6	3	52	7,738	-	-	180	180	-	-
	B - Union Station to Frederick [outbound]	56.6	3	52	8,830	-	-	180	180	-	-
	C - Union Station to Martinsburg [outbound]	74.0	3	52	11,544	-	-	180	180	-	-
	A - Brunswick to Union Station [inbound]	49.6	3	62	9,226	-	-	180	180	-	-
	B - Frederick to Union Station [inbound]	56.6	3	62	10,528	-	-	180	180	-	-
Sun &	C - Martinsburg to Union Station [inbound]	74.0	3	62	13,764	-	-	180	180	-	-
Holiday	A - Union Station to Brunswick [outbound]	49.6	3	62	9,226	-	-	180	180	-	-
	B - Union Station to Frederick [outbound]	56.6	3	62	10,528	-	-	180	180	-	-
	C - Union Station to Martinsburg [outbound]	74.0	3	62	13,764	-	-	180	180	-	-
Totals				365	856,076						

Table 14. Enhanced MARC and Annual Revenue Miles and Tested Headways

¹Trips per day are based on the frequencies shown on the right side of the table.

							Ŭ,							
Eastbound	Pattern													
(5:00AM – 9:00AM)	Α	В	Α	С	Α	В	Α	С	Α	В	Α	С	Α	В
Martinsburg				4:55				5:55				6:55		
Duffields				5:11				6:11				7:11		
Harpers Ferry				5:20				6:20				7:20		
Brunswick	4:50		5:20	5:35	5:50		6:20	6:35	6:50		7:20	7:35	7:50	
Frederick		5:00				6:00				7:00				8:00
Monocacy		5:06				6:06				7:06				8:06
Point of Rocks	5:00	5:21	5:30	5:45	6:00	6:21	6:30	6:45	7:00	7:21	7:30	7:45	8:00	8:21
Dickerson	5:06		5:36		6:06		6:36		7:06		7:36		8:06	
Barnesville	5:11		5:41		6:11		6:41		7:11		7:41		8:11	
Boyds	5:16		5:46		6:16		6:46		7:16		7:46		8:16	
Germantown	5:23	5:42	5:53	6:04	6:23	6:42	6:53	7:04	7:23	7:42	7:53	8:04	8:23	8:42
Metropolitan Grove	5:28	5:47	5:58	6:09	6:28	6:47	6:58	7:09	7:28	7:47	7:58	8:09	8:28	8:47
Gaithersburg	5:34	5:53	6:04	6:15	6:34	6:53	7:04	7:15	7:34	7:53	8:04	8:15	8:34	8:53
Washington Grove	5:37		6:07		6:37		7:07		7:37		8:07		8:37	
Shady Grove	5:39	5:57	6:09	6:19	6:39	6:57	7:09	7:19	7:39	7:57	8:09	8:19	8:39	8:57
Rockville	5:45	6:03	6:15	6:25	6:45	7:03	7:15	7:25	7:45	8:03	8:15	8:25	8:45	9:03
White Flint	5:50	6:08	6:20	6:30	6:50	7:08	7:20	7:30	7:50	8:08	8:20	8:30	8:50	9:08
Garrett Park	5:52		6:22		6:52		7:22		7:52		8:22		8:52	
Kensington	5:56		6:26		6:56		7:26		7:56		8:26		8:56	
Silver Spring	6:07	6:26	6:37	6:48	7:07	7:26	7:37	7:48	8:07	8:26	8:37	8:48	9:07	9:26
Union Station	6:26	6:45	6:56	7:07	7:26	7:45	7:56	8:07	8:26	8:45	8:56	9:07	9:26	9:45

Table 15. Hypothetical Morning Service Schedule (Supplied for Ease of Understanding)

Note: This is representative of what the above service could hypothetically look like in reality and is for informational/demonstration purposes only.

RED LINE EXTENSION

Table 16. Red Line Extension Assumptions Profile

Assun	ned Opening Year	in RDM and Financial Modeling ¹	Total End to End Run Time								
		2035	15 minutes between Germantown	Town Center and Shady Grove							
Tested Alignment	From its existing terminus in Shady Grove, the tested Red Line Extension option continues at-grade north adjacent to the CSX Transportation-owned Brunswick Line right-of-way, diverting into elevation at MD 118 in Germantown Town Center. The tested extension included stops at Olde Towne Gaithersburg, MD 124/Fairgrounds and Germantown Town Center. Figure 5 depicts the alignment at a regional scale.										
Frequencies	The option retains WMATA Metrorail existing pre-COVID frequencies for testing, as shown in Table 17 below.										
	Unit Rate(s)	Benchmark Source(s)	Unit Rate Application	Total Estimated Cost ²							
Capital Costs: Guideway Related Infrastructure ³	At-Grade: \$220.1 million per mile Elevated: \$223.3 million per mile	Benchmarks sourced from Eno Center for Transportation's 2020 Capital Construction Data At-Grade: Average of three projects including WM Silver Line, Phase 1, WMATA Silver Line, Phase 2, Bay Area Rapid Transit Warm Springs Extension. Elevated: Miami Dade Airport Link Metrorail Exte and Bay Area Transportation Coliseum Oakland Airport Line.	base. IATA and 7 miles of at-grade service and .08 miles of elevated service nsion	\$1.7 billion							
Capital Costs: Vehicles	\$2.75 million per 8000 series railcar	2021 WMATA release on contract purchase of Hit 8000 series railcars	achi 42 additional rail cars	\$115.5 million							
Operational Costs	\$13.07 per revenue mile	2019 National Transit Database, WMATA Metrora Reporting	il 770,297 annual revenue miles	\$10.7 million annually							

¹ Opening year assumptions do not reflect actual anticipated dates of opening but are required to capture impacts within the model horizon for the comparative assessment and financial modeling. Thus, 2035 is assumed as the opening year of more complex options to allow for ten years of impact, whereas 2030 is assumed as the opening year of bus options.

² All costs converted from source year into 2021 dollars. Total costs precede financial and economic dimension analyses, which account for discounting and inflation across a time-horizon.

³ Following the development of assumptions and cost-modeling, the Montgomery County Department of Transportation has requested Planning staff use only Silver Line Phase 1 as the Red Line Extension's capital cost benchmark with the rationale that it is both an elevated and at-grade running service constructed in local market conditions. While this is true, the Eno Center for Transportation's capital cost database includes costs that cover various inputs, including right-of-way acquisition, grade-crossings, operations and maintenance needs, etc. Increasing the number of benchmarks generalizes the differences of each capital project and works toward the law of averages. Despite this, staff agreed to update the analysis with the requested figure. This Appendix uses the initial reported benchmarks to build cost analyses in the financial and economic dimensions. An addendum to the appendix is forthcoming, which anticipates refinements to the Red Line's capital costs. **DRAFT APPENDIX 3** 26

Figure 5. Red Line Extension Alignment (Regional Scale)



Table 17. Red Line Extension Miles Traveled and Headways

Day	2-way (mile)	Trips /day ¹	Days/year	Miles/year	Early AM (5-7am)	AM Peak (7-930am)	Mid-day (930-3pm)	PM Peak (3-7pm)	Evening (7-11pm)	Late Night (11pm-1am)
Mon - Thurs	15.6	160	201	501,696	6	6	6	6	15	-
Fri	15.6	164	50	127,920	6	6	6	6	15	15
Sat	15.6	84	52	68,141	-	12	12	12	15	15
Sun/Holiday	15.6	75	62	72,540	-	12	12	12	15	-
Total			365	770,297						

¹Trips per day are based on the frequencies shown on the right side of the table.

Figure 6. Red Line Extension Illustrative Service Diagram

Q	Germantown Town Center									
þ	Gaithersburg at MD 124 🕑									
¢	Old Town Gaithersburg 🕑									
Ò	Shady Grove 📀									
- F	Rockville ® 🕑									
- F	Twinbrook 🕑									
- F	White Flint 🕑									
- F	Grosvenor-Strathmore 🕑									
- F	Medical Center									
- Q-	Bethesda — — — — • Future Purple Line LRT									
- F	Friendship Heights									
- F	Tenleytown - AU									
- F	Van Ness - UDC									
- F	Cleveland Park									
- F	Woodley Park									
- F	Dupont Circle									
Ŀ	Farragut North									
•••	Metro Centre Metrorail Connections									
-0-	Gallery Place Yellow/Green Line Metrorail Connection									
0	Union Station ® 🖲									
Legend										
F	Red Line Metro Extension ® MARC / AMTRAK Connection									
E	Existing Red Line Metro 📀 Denotes Parking at Station									

CORRIDOR CITIES TRANSITWAY

Table 18. Corridor Cities Transitway Assumptions Profile

Assun	ned Opening Year	r in RDM and Financial Modeling ¹	Total End to End Run Time							
		2030		69 minutes between Shad	y Grove and COMSAT					
Tested	Assumes the 2017	Maryland Transit Administration Environmental	Assessme	nt alignment with both phases, includ	ing 17 stops between Shady Grove					
Alignment	Metrorail and the	COMSAT site in Clarksburg.								
Frequencies	Consistent with th	e 2017 Maryland Transit Administration's Enviror	nmental A	ssessment frequencies at five-minute	peak hour headways. See Table 19					
riequencies	for full description of assumed frequencies.									
	Unit Rate(s)	Benchmark Source(s)		Unit Rate Application	Total Estimated Cost ²					
Capital Costs: Guideway Related Infrastructure ³	\$62.26 million per mile	Average of two high-quality BRT services, includ Cleveland Ohio's Healthline (less expensive) as reported in the Eno Center for Transportation's Capital Construction Database and the MTA's 20 Environmental Assessment (more expensive)	ding 2020 017 CCT	17 miles of at-grade service	\$1.1 billion					
Capital Costs: Vehicles	\$1.08 million per high quality articulated bus	Average of the unit cost from two real purchase by New Jersey Transit and Metrolink (Toronto) a as the estimated total cost from the 2017 CCT Environmental Assessment divided by the assur need of 35 buses.	s made as well med	35 high-quality articulated buses	\$37.9 million					
Operational Costs ³	High: \$13.93 per revenue mile Low: \$6.70 per revenue mile	High: a national average of BRT operation costs reported to the 2019 National Transit Database Low: MCDOT requested operations figure based US-29 combined mixed traffic/dedicated bus lat service.	l on the ne BRT	1,692,520 annual revenue miles	High: \$25.0 million annually Low: \$11.3 million annually					

¹ Opening year assumptions do not reflect actual anticipated dates of opening but are required to capture impacts within the model horizon for the comparative assessment and financial modeling. Thus, 2035 is assumed as the opening year of more complex options to allow for ten years of impact, whereas 2030 is assumed as the opening year of bus options.

³ Following the development of assumptions and cost-modeling, the Montgomery County Department of Transportation has requested Planning staff use lower rates for bus rapid transit capital costs and operations. Staff agreed to update costs for the Managed Lanes Enhanced Commuter Bus option; however, because the CCT has been substantially studied by MTA, the initial rates are retained. Staff notes that if *only* the 2017 EA capital cost rate were used rather than the average of the CCT and the Healthline—staff's approved benchmark—the costs of the CCT would be greater. On the operations side, MCDOT requested the use of \$6.70 per revenue mile unit rate (2021 dollars) rather than the 2019 NTD based figure of \$13.93 per revenue mile. The requested \$6.70 figure is only \$0.58 greater than typical local bus service reported to the 2019 NTD. Based on the frequencies assumed by MTA for the CCT and tested for this effort, Planning staff feel the \$13.93 rate may be more appropriate but has agreed to provide a range. Note that in 2019, Montgomery County RideOn reported a \$9.20 per mile unit rate for local bus operations to the NTD for local bus service suggesting the \$6.70 figure may be optimistic. The current Appendix builds its financial analyses off of the high costs as these were the initial reference benchmarks for the project. An addendum to the appendix is forthcoming.

² All costs converted from source year into 2021 dollars. Total costs precede financial and economic dimension analyses, which account for discounting and inflation across a time-horizon.



Figure 7. Corridor Cities Transitway Alignment (Regional Scale)

Day	2-way (mile)	Trips /day¹	Day /year	Miles/year	Early AM (5-7am)	AM Peak (7-930am)	Mid-day (930-3pm)	PM Peak (3-7pm)	Evening (7-11pm)	Late Night (11pm-1am)
Mon - Thurs	34	156	201	1,066,104	10	5	10	5	10	10
Fri	34	162	50	275,400	10	5	10	5	10	10
Sat	34	96	52	169,728	-	10	10	10	15	15
Sun/Holiday	34	86	62	181,288	-	10	10	10	15	-
Total			365	1,692,520						

Table 19. Corridor Cities Transitway Miles Traveled and Headways

¹Trips per day are based on the frequencies shown on the right side of the table.

Figure 8. Corridor Cities Transitway Illustrative Service Diagram



PURPLE LINE EXTENSION

Table 20. Purple Line Extension Assumptions Profile

Assur	ned Opening Yea	r in RDM and Financial Modeling ¹		Total End to End	Run Time				
		2035		33 minutes between Be	thesda and Tysons				
Tested Alignment	In the westbound grade along River conceptual stops and Tysons Metro	direction, the alignment follows the Capital Cresc Road until reaching the highway. Along the highw included in the model of the extension, located at rail Station.	ent Trail through ay and into Tysoı River Road/Little	Bethesda down to River Road ns, the light rail is assumed to l Falls Parkway, River Road and	below grade, then elevates to run at- be elevated. There are four MD-188, McLean Metrorail Station,				
Frequencies	Assumed to be the	same as the under-construction Purple Line. See	e Table 21 for a de	scription of assumed frequenc	ies.				
	Unit Rate(s)	Unit Rate(s) Benchmark Source(s) Unit Rate Application Total Estimated Complexity							
Capital Costs: Guideway Related Infrastructure	At-grade: \$92.35 million per mile Elevated: \$202.02 million per mile Tunneled: \$410.40 million per mile	An average of systems by grade reported in the Transportation's 2020 Capital Construction Data At-grade: Link (Sound Transit, WA) Angle Lake E Translink (British Columbia) Millenium Line Sky REM Phase 1 Elevated: Phoenix (AZ) Valley Metro Gillbert Roa Charlotte, NC Lynx Blue Line Extension, Sacram LRT Extension Ph 2, Minneapolis Metro Green Li Tunneled: Sound Transit U-Link (WA), Milan Line (Milan, Italy)	Eno Center for abase. xtension, Train, Montreal d Extension, ento Blue Line ne LRT e 5 Phase 2	11.6 miles total: 4.3 at-grade 7.0 elevated 0.3 tunneled	\$1.9 billion				
Capital Costs: Vehicles	\$9.09 million per five-section light rail vehicle	Average of MTA LRV purchase (Purple Line) and Light Rail purchase	Sound Transit	14 five-section light rail vehicles	\$127.2 million				
Operational Costs	\$20.71 per revenue mile	National average reported to the 2019 National Database, excluding outliers above the 90 th perc below the 10 th percentile.	Transit centile and	805,829 annual revenue miles	\$17.7 million annually				

¹ Opening year assumptions do not reflect actual anticipated dates of opening but are required to capture impacts within the model horizon for the comparative assessment and financial modeling. Thus, 2035 is assumed as the opening year of more complex options to allow for ten years of impact, whereas 2030 is assumed as the opening year of bus options.

² All costs converted from source year into 2021 dollars. Total costs precede financial and economic dimension analyses, which account for discounting and inflation across a time-horizon.

Figure 9. Purple Line Extension Alignment (Regional Scale)



Day	2-way (mile)	Trips /day ¹	Day /year	Miles	Early AM	AM Peak	Mid-day	PM Peak	Evening	Late Night
	(inite)			/yeai	(5-7am)	(1-930am)	(930-3pm)	(3-7pm)	(7-11011)	(IIPIII-IaIII)
Mon - Thurs	23.2	102	251	593,966	12	6	12	6	12	12
Fri	23.2	85	52	102,544	-	12	12	12	15	15
Sat	23.2	76	62	109,318	-	12	12	12	15	-
Sun/Holiday	23.2	102	251	593,966	12	6	12	6	12	12
Total			365	805,829						

Table 21. Purple Line Extension Miles Traveled and Headways

¹Trips per day are based on the frequencies shown on the right side of the table.

Figure 10. Purple Line Extension Illustrative Service Diagram



Purple Line Extension 👂 Denotes Parking at Station

DRAFT APPENDIX 3

NEW RAIL CONNECTION TO FREDERICK

Table 22. New Rail Connection to Frederick Assumptions Profile

Assum	ned Opening Year ir	RDM and Financial Modeling ¹⁴	Total End to End Run Time					
		2035 47	47 minutes between Downtown Frederick and Shady Grove, as consistent with MDOT's 2020 Monorail Feasibility Study+					
Tested Alignment	The tested alignmen with some service pa	t is the same as what MDOT assumed in its 2020 Monora trallel to the CSX Brunswick Line. Stops include Urbana,	il Feasibility Study, which generally foll COMSAT, Germantown, Metropolitan G	lows the alignment of the highway prove and Shady Grove.				
Frequencies	Frequencies are also	consistent with MDOT's 2020 Monorail Feasibility Study	v. See Table 23 for a full description of fr	requencies.				
	Unit Rate(s)	Benchmark Source(s)	Unit Rate Application	Total Estimated Cost ¹⁵				
Capital Costs: Guideway Related Infrastructure	Monorail, elevated: \$130.74 million per mile Light Rail, elevated: \$202.02 million per mile	Monorail, elevated: MDOT Monorail Feasibility Study Capital Cost Estimate (excludes vehicles) Light Rail, elevated: Phoenix (AZ) Valley Metro Gillbert Road Extension, Charlotte, NC Lynx Blue Line Extension, Sacramento Blue Line LRT Extension Ph 2, Minneapolis Metro Green Line LRT	27.4 miles (Elevated)	Monorail: \$3.5 billion Light Rail: \$5.5 billion				
Capital Costs: Vehicles	Monorail: \$6.40 million per three-section vehicle Light Rail: \$9.09 million per five- section light rail vehicle	Monorail: MDOT Monorail Feasibility Study Capital Cost Estimate Light Rail: Average of MTA LRV purchase (Purple Line) and Sound Transit Light Rail purchase	Monorail: 37 three-section vehicles Light Rail: 20 five section vehicles	Monorail: \$236.9 million Light Rail: \$181.73 million				
Operational Costs	Monorail: \$18.85 per revenue mile Light Rail: \$20.71 per revenue mile	Monorail: Average of two systems that report to 2019 National Transit Database (Seattle and Las Vegas) Light Rail: National average reported to the 2019 National Transit Database, excluding outliers above the 90 th percentile and below the 10 th percentile.	2,705,914 annual revenue miles	Monorail: \$54.1 million Light Rail: \$59.4 million				

¹⁴ Opening year assumptions do not reflect actual anticipated dates of opening but are required to capture impacts within the model horizon for the comparative assessment and financial modeling. Thus, 2035 is assumed as the opening year of more complex options to allow for ten years of impact, whereas 2030 is assumed as the opening year of bus options.

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¹⁵ All costs converted from source year into 2021 dollars. Total costs precede financial and economic dimension analyses, which account for discounting and inflation across a time-horizon.



Figure 11. New Rail Connection to Frederick Alignment (Regional Scale)

Day	2-way (mile)	Trips /dav¹	Day /year	Miles/year	Early AM (5-7am)	AM Peak (7-930am)	Mid-day (930-3pm)	PM Peak (3-7pm)	Evening (7-11pm)	Late Night (11pm-1am)
Mon - Thurs	54.8	160	201	1,762,368	6	6	10	6	10	-
Fri	54.8	164	50	449,360	6	6	10	6	10	15
Sat	54.8	84	52	239,366	-	12	12	12	15	15
Sun/Holiday	54.8	75	62	254,820	-	12	12	12	15	-
Total			365	2.705.914						

Table 23. New Rail Connection to Frederick Miles Traveled and Headways

Total3652,705,914¹Trips per day are based on the frequencies shown on the right side of the table.

Figure 12. New Rail Connection to Frederick Illustrative Service Diagram

Frederick (a) (b)
 Urbana (c)
 COMSAT (c)
 Germantown (c)
 Metropolitan Grove (a) (c)
 Shady Grove (c)

Legend

- Frederick Monorail / LRT
- (R) MARC / AMTRAK Connection
- Denotes Parking at Station

MANAGED LANES ENHANCED COMMUTER BUS

Overview: The Enhanced Commuter Bus Option (initially called "Corridor BRT" and sometimes referred to as "Option F") was envisioned to support four different service patterns. The bus primarily runs in the planned managed lanes on I-270 with diversions onto local roads at key locations. A simple diagram of the four tested service patterns follows below in Figure 13. Staff was directed by the Planning Board during briefing #2 to address the needs of the CCT, (which were identified as serving the LSC and connecting Clarksburg and Germantown to the larger transit network) while also accommodating regional needs. This direction was the origin of this option.

The intent of service pattern A is to connect Frederick with the Life Sciences Center. In order to serve communities originally envisioned for CCT service and connect them more efficiently into the LSC, the bus diverts from the highway at Clarksburg Road and travels south on Observation Drive following the master-planned CCT route, including the highway bridge over Dorsey Mill. The bus returns to the highway at Middlebrook Road and diverts off the highway again at Gude Drive to reach the Life Sciences Center.

Service pattern B originates in Germantown at Montgomery College. The bus uses envisioned dedicated bus lanes on MD 118 to connect to the transit center before returning to the highway via the same route. It diverts again at MD 124 to serve Metropolitan Grove, returns to the highway, and then uses I-370 to reach the east side of the Shady Grove Road Metrorail station. The bus then remains off-highway, serving Montgomery College Rockville, Rockville Town Center, and Mt. Vernon Place, and is envisioned to use MD 355 BRT infrastructure to serve these locations. The bus turns into mixed traffic on Wootton Parkway to travel to Park Potomac before re-entering the highway at an assumed interchange on Wootton Parkway. The bus travels south, diverting from the highway to serve Rock Spring and a conceptual stop location at River Road (included for testing purposes only), before traveling into Northern Virginia. Staff solicited input from Fairfax County DOT on ongoing BRT plans, which helped inform routing in Tysons. Service pattern C follows the same routing as B, except that it originates in Montgomery Village, using envisioned dedicated lanes on MD 124. Some doubling back on MD 124 is assumed so connections could be provided to Metropolitan Grove.

Service pattern D is an express service originating in Downtown Frederick with stops at Urbana, Germantown Town Center (with off highway diversions into dedicated lanes on MD 118), Shady Grove Metrorail (via I-370 to the east side of the Metrorail), Rock Spring, a conceptual station at River Road (included for testing purposes only), and Tysons.

Because the option included dedicated bus lanes on Observation Drive as a component of service pattern A, staff altered the MD 355 BRT in the model to have two terminal legs in Clarksburg. Because service pattern A also allowed for a connection between MD 355 and the Life Sciences Center, staff extended the Montgomery College Rockville Veirs Mill BRT CLRP service pattern into the LSC. These decisions were made to maximize the potential of targeted infrastructure.

Following briefing #2, the Planning Board requested that staff de-emphasize this option as master plans typically do not include operational recommendations for things like commuter bus. However, the ultimately proposed network of dedicated bus lanes supports regional commuter bus service by including key connectors at MD 118, MD 124, and Gude Drive/MD 128. These connectors are intended to support local rapid transit service as well.

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Table 24. Managed Lanes Enhanced Commuter Bus Assumptions Profile

Assum	ed Opening Year	in RDM and Financial Modeling ¹⁶	•	Total End to End Run Time	
		2030	Pattern A – Downtown Fred Pattern B – Montgomery Co Pattern C – Montgomery Vi Pattern D – Downtown Fred	derick to the Life Sciences Cente ollege to Tysons: 79 minutes llage to Tysons: 75 minutes derick to Tysons Express: 115 m	er: 70 minutes iinutes
Tested Alignment	See overview abov	ve.			
Frequencies	6-7.5 minute head and headways.	ways during peak hours for locations served by r	nultiple service patterns. See	e Table 25 and Table 26 for desc	criptions of frequencies
	Unit Rate(s)	Benchmark Source	(s)	Unit Rate Application	Total Estimated Cost ¹⁷
Capital Costs: Guideway Related Infrastructure ¹⁸	High: \$62.26 million per mile⁵ Medium: \$40.00 million per mile Low: \$6.00 million per mile	High: Average of two high-quality BRT services, Ohio's Healthline (less expensive) as reported i Transportation's 2020 Capital Construction Dat CCT Environmental Assessment (more expensiv Medium: MCDOT supplied figure for median run Low: MCDOT supplied figure for enhanced loca	, including Cleveland n the Eno Center for tabase and the MTA's 2017 ve) nning BRT l bus	13.2 miles for off-highway infrastructure, excluding costs associated with the managed lanes ¹⁹	High: \$819.2 million Medium: \$526.3 million Low: \$78.9 million
Capital Costs: Vehicles	\$1.08 million per high quality articulated bus	Average of the unit cost from two real purchase Transit and Metrolink (Toronto) as well as the e the 2017 CCT Environmental Assessment divide 35 buses.	es made by New Jersey estimated total cost from ed by the assumed need of	43 high-quality articulated buses	\$46.6 million
Operational Costs ³	High: \$13.93 per revenue mile Low: \$6.70 per revenue mile	High: a national average of BRT operation costs National Transit Database Low: MCDOT requested operations figure based mixed traffic/dedicated bus lane BRT service.	s reported to the 2019 d on the US-29 combined	3,421,992 annual revenue miles	High: \$50.6 million annually Low: \$22.9 million annually

¹⁶ Opening year assumptions do not reflect actual anticipated dates of opening but are required to capture impacts within the model horizon for the comparative assessment and financial modeling. Thus, 2035 is assumed as the opening year of more complex options to allow for ten years of impact, whereas 2030 is assumed as the opening year of bus options.

¹⁷ All costs converted from source year into 2021 dollars. Total costs precede financial and economic dimension analyses, which account for discounting and inflation across a time-horizon.

¹⁸ Following the development of assumptions and cost-modeling, the Montgomery County Department of Transportation has requested Planning staff re-evaluate the rates used, and an addendum to this appendix is forthcoming.

¹⁹ 13.2 miles include Snowden Farm Parkway/Stringtown Road; Observation Drive, Seneca Meadows, MD 118, MD 124, and a connection between MD 355 and the Life Sciences Center. Mileage from the original MD 355 BRT alignment on MD 355 is subtracted as the cost is reallocated to Snowden Farm. DRAFT APPENDIX 3

Figure 13. Managed Lanes Enhanced Bus Alignment (Regional Scale)



Day	Service Pattern	2-way (mile)	Trips /day¹	Days /year	Miles/ year	Early AM (5-7am)	AM Peak (7-930am)	Mid-day (930-3pm)	PM Peak (3-7pm)	Evening (7-11pm)	Late Night (11pm- 1am)
Mon -	A - Frederick to Life Sciences Center	57.2	26	201	298,927	60	30	60	30	60	60
Thurs	B – Mont. College Germantown to Tysons	64.0	52	201	668,928	30	15	30	15	30	30
	C- Montgomery Village to Tysons	57.8	52	201	604,126	30	15	30	15	30	30
	D - Frederick to Tysons Express	97.8	26	201	511,103	60	30	60	30	60	60
Fri	A - Frederick to Life Sciences Center	57.2	27	50	77,220	60	30	60	30	60	60
	B – Mont. College Germantown to Tysons	64.0	54	50	172,800	30	15	30	15	30	30
	C- Montgomery Village to Tysons	57.8	54	50	156,060	30	15	30	15	30	30
	D - Frederick to Tysons Express	97.8	27	50	132,030	60	30	60	30	60	60
Sat	A - Frederick to Life Sciences Center	57.2	18	52	53,539	-	60	60	60	60	60
	B – Mont. College Germantown to Tysons	64.0	30	52	99,840	-	30	30	30	60	60
	C- Montgomery Village to Tysons	57.8	30	52	90,168	-	30	30	30	60	60
	D - Frederick to Tysons Express	97.8	18	52	91,541	-	60	60	60	60	60
Sun/	A - Frederick to Life Sciences Center	57.2	16	62	56,742	-	60	60	60	60	-
Holiday	B – Mont. College Germantown to Tysons	64.0	27	62	107,136	-	30	30	30	60	-
	C- Montgomery Village to Tysons	57.8	27	62	96,757	-	30	30	30	60	-
	D - Frederick to Tysons Express	97.8	16	62	97,018	-	60	60	60	60	-
	Total			365	3,421,992						

Table 25. Managed Lane Enhanced Commuter Bus Miles Traveled and Headways

¹Trips per day are based on the frequencies shown on the right side of the table.

Table 26. Managed Lanes Enhanced Commuter Bus Service Patterns and Headways

Station	Patten A: Downtown Frederick to Life Sciences Center	Pattern B: Montgomery College Germantown to Tysons	Pattern B: Montgomery Village to Tysons	Pattern D: Frederick to Tysons Express	AM Headway (min)	AM Trips / Hr	PM Headway (min)	PM Trips / Hr
Downtown Frederick	А			D	15	4	30	2
Frederick Crossing	А				30	2	60	1
Francis Scott Key Mall	А				30	2	60	1
Urbana Park and Ride	А			D	15	4	30	2
Clarksburg Outlets	А				30	2	60	1
COMSAT	А				30	2	60	1
Dorsey Mills	А				30	2	60	1
Cloverleaf	А				30	2	60	1
Montgomery College Germantown		В			15	4	30	2
Germantown Town Center	А	В		D	7.5	8	15	4
Dept of Energy	А				30	2	60	1
Montgomery Village			С		15	4	30	2
Lakeforest Mall			С		15	4	30	2
Metropolitan Grove Station	А	В	С		6	10	12	5
Shady Grove Metrorail Station		В	С	D	6	10	12	5
Life Science Centre / JHU	А				30	2	60	1
Manakee/Montgomery College Rockville		В	С		7.5	8	15	4
Rockville Town Center		В	С		7.5	8	15	4
Mt Vernon Place		В	С		7.5	8	15	4
Tower Oaks		В	С		7.5	8	15	4
Park Potomac		В	С		7.5	8	15	4
Montgomery Transit Centre (Westfield Mall)		В	с	D	6	10	12	5
River Road Park + Ride		В	C	D	6	10	12	5
Lincoln Centre		В	С		7.5	8	15	4
Tysons Galleria		В	С		7.5	8	15	4
Tysons Metrorail Station		В	C	D	6	10	12	5

Figure 14. Managed Lanes Enhanced Commuter Bus Illustrative Service Diagram



LAND AND RIGHT OF WAY NEEDS

The project team primarily used the Eno Center for Transportation's 2020 Capital Construction Database to source benchmarks for capital construction costs. In some cases, these are supplemented by local resources including Maryland Transit Administration's (MTA) 2018 *MARC Rail Cornerstone Plan*, MTA's 2017 Environmental Assessment for the Corridor Cities Transitway, and the Maryland Department of Transportation's (MDOT) 2020 Monorail Feasibility Study. In many cases, these sources account for right-of-way acquisition, operations and maintenance facilities, as well other capital needs. For example, the Silver Line Phase 1 and 2 benchmarks from Eno, which were used in the initial analysis, include the breakdowns shown in Table 27.

	Guideway	Stations	Support Facilities	Sitewor k	Systems	ROW & Land Acquisition	Vehicles	Prof. Services	Contingency/ Finance Charge/ Other
Silver Line Phase 1	23%	13%	3%	9%	11%	2%	7%	31%	0%
Silver Line Phase 2	7%	9%	9%	27%	8%	2%	7%	24%	7%

Table 27. Example Capital Cost Allocation within 2020 Capital Construction Database

While the benchmarks used help develop order of magnitude costs for evaluated options, the project team has received questions about right-of-way needs and acquisition costs. The team acknowledges that national benchmarks do not account for variation in land costs and that each benchmark project has its own contextual land acquisition needs. The project team also acknowledges that, per correspondence with the Montgomery County Department of Transportation, the County's own Fiscal Impact Analysis associated with master plans does not account for right-of-way acquisition.

The project team undertook a desktop analysis to develop a high-level assessment of additional land/right-of-way costs associated with the individual options and the Plan's recommended network. The team anticipates updating capital costs identified in with these additional add-ons. Following revisions, this appendix will be updated with new values that account for these costs. As stated above, adding these costs may result in a conservative figure where benchmarks already partially or fully account for land needs.

OPERATIONS AND MAINTENANCE FACILITIES

For the purposes of the Plan's high-level comparative analysis, staff first identified operations and maintenance facility (OMF) needs for each option. The project team acknowledges that there is no clean way of estimating OMF facility needs and that true bottom-up engineering costs would be determined if an option were to advance into facility planning. The project team developed planning-level costs by obtaining tax assessment data from the Maryland State Department of Assessments and Taxation (SDAT), Fairfax County, and using CoStar to assess recent property sales, where relevant and applicable. Table 28 provides the planning-level assumptions and costs associated with OMF facility needs.

Managed Lanes **Enhanced MARC Corridor Cities Purple Line New Frederick Rail** Recommended Red Line Extension Enhanced Rail Transitway Extension Connection Network **Commuter Bus** Red Line Extension: 70 acres Assumed Land 23 Acres 70 acres 22 acres 9 acres 22 acres 26 acres Needs Near-Term Dedicated Bus Lanes: 26 acres Red Line Extension: Germantown Frederick and Tysons Gaithersburg -Gaithersburg - Great Gaithersburg -Brunswick -(Old Courthouse Location Germantown Metropolitan Grove Seneca Creek Metropolitan Grove Near Term Dedicated Road/Boone Expansion of Existing Vicinity Vicinity Vicinity **Bus Lanes:** Yards Boulevard Vicinity) Metropolitan Grove Vicinity Location: Likely would need to be Dept. of Energy or Location: Expansion Location determined Montgomery College locations noted in via high level based on space Location: selected 2018 MARC Rail coordination with requirements and the more expensive partner jurisdiction Cornerstone Plan Location and size: Location: Slight existing subdivision of the two options Combination of both 2017 Corridor Cities Expansion of 2017 patterns called in 2020 MDOT Red Line Extension Transitway EA. Size Corridor Cities Size determined by Size determined by Assumption/ Monorail Feasibility OMF needs and estimated based on Transitway EA creating a ratio of creating a ratio of Managed Lanes Source Study. Size determined by 30 percent drawings Location to support exiting trainsets to procured trainsets to Enhanced Commuter taking an average of and measurement in additional required existing OMF acreage under-construction Size estimated in GIS Bus Needs the new Silver Line GIS. vehicles and applying the OMF acreage and based on MDOT OMF (95 acres) and ratio to the new applying the ratio to graphic. the existing Shady additional vehicle the new additional Grove OMF (45 needs vehicle needs acres). Assumes Shady Grove OMF remains operational. **Planning-Level** Land Costs for \$19,000,000 \$105,000,000 \$33,000,000 \$36,000,000 \$23,000,000 \$39,000,000 \$144,000,000 OMF¹ Assumed agriculture No recent sales of Analysis considered Multiple sales of Analysis considered See notes for Red All property in parcel values in similar properties. assessed value of properties in this assessed value of Line Extension and proposed location is land and Assessment Notes Brunswick; in Each hypothetical land and area per CoStar. No Managed Lanes parkland. No nearby Frederick, adjacent property is owned by improvements on all property is 9 acres improvements on all Enhanced Commuter sales of properties land is a mix of a government vacant/empty and as such, vacant/empty Bus.

Table 28. Operations and Maintenance Facility Land Need Assumptions and Costs

indus	strial and	institution. Assessed	properties in	consolidation would	render assessed	properties in	
comn	mercial	value is complicated	location, DOT	be required.	value complicated.	location, DOT	
prope	erties. Near to		maintenance			maintenance	
Frede	erick and on		facilities, and			facilities, and	
highw	way.		Montgomery			Montgomery	
			Abandoned Motor			Abandoned Motor	
			Unit property. Due to			Unit property. Due to	
			need to replace			need to replace	
			facilities, land value			facilities, land value	
			increased from \$1			increased from \$1	
			million per acre to			million per acre to	
			\$1.5 million per acre			\$1.5 million per acre	
			to be conservative.			to be conservative.	

¹All costs rounded to the nearest million

RIGHT-OF-WAY AND PROPERTY IMPACTS

Staff undertook an additional analysis to assess land needs associated with the footprint of each option and the recommended network using geographic information systems (GIS), structure imagery, tax data from the State of Maryland and Fairfax County, and CoStar. For bus options, staff created roadway centerlines and created impact areas based on the footprint of options. For at-grade rail options (MARC and the Red Line), staff assumed buffers from the northbound and southbound Brunswick Line tracks—not the property line—based on sourced WMATA engineering specifications. The Red Line impact area assumes 62 additional feet of right-of-way are necessary, as measured from the southbound tracks. The MARC Rail impact area assumes 25 additional feet of right-of-way are necessary, as measured from the northbound track. It is important to note that the existing tracks' distance from CSX Transportation's property line varies (i.e. the tracks are not always completely centered within the private right-of-way).

	Enhanced MARC Rail	Red Line Extension	Corridor Cities Transitway	Purple Line Extension	New Frederick Rail Connection⁵	Managed Lanes Enhanced Commuter Bus ¹	Recommended Network
Structures within impact Area, including structures of value and auxiliary, shed, and garage structures	91 structures	42 structures	33 structures	6 structures	0 structures	24-46 structures ¹	Red Line Extension: 42 structures Recommended Dedicated Bus Lanes: 46 structures ²
Total Properties Impacted (with and without structure impacts)	300	96	245	82	15	185	Red Line Extension: 96 properties Recommended Dedicated Bus Lanes: 260 properties
Appx. Total of Additional Right-of-Way	20 acres beyond current CSX ROW ³	21 acres beyond current CSX ROW ³	114 acres ⁴	4 acres, accounting for elevation and tunneling	Appx. 12 acres of air rights on private land; additional easement for columns	48 acres	Red Line Extension: 20 acres beyond current CSX ROW ³ Recommended Dedicated Bus Lanes: 64 acres
Assessed Cost for Additional Right-of-Way and Property/Structure Impacts	\$160,000,000	\$140,000,000	\$39,000,000	\$72,000,000	\$1,000,000	\$16,000,000	\$215,000,000

Table 29. Right-Of-Way and Property Impacts

¹Assumes monorail spacing needs.

²For the Enhanced Bus Managed Lanes and Recommended Dedicated Bus Lanes, ranges are reported to account for flexibility in ROW alignment, repurposing, the ability to acquire right-of-way entirely from one side of the road vs. the opposite, etc.

³For the MARC option, a 25-foot wide buffer was applied to the northbound track. For WMATA a 62-foot wide buffer from the southbound track; both options assumes use of CSX Transportation's property, which is not accounted for due to the complexity of existing operating agreements between CSX, MTA, and WMATA. This analysis includes land costs only, and use of private ROW is not included as a capital cost.

⁴Includes right-of-way needs for Observation Drive, Observation Drive Extension past Clarksburg Road to Frederick Road per Master Plans, Medical Center Drive Extended (not yet dedicated), ROW through MD Department of Natural Resources Great Seneca Creek area, segments adjacent to the CSX track, and Belward Leg (among other anticipated sliver takings).

⁵Analysis assumes monorail rather than light rail.

Table 30. Total Planning Level Land Costs

Costs	Enhanced MARC Rail	Red Line Extension	Corridor Cities Transitway	Purple Line Extension	New Frederick Rail Connection⁵	Managed Lanes Enhanced Commuter Bus ¹	Recommended Network
Planning-Level Land Costs for OMF	\$19,000,000	\$105,000,000	\$33,000,000	\$36,000,000	\$23,000,000	\$39,000,000	\$144,000,000
Assessed Cost for Additional Right-of-Way and Property/Structure Impacts	\$160,000,000	\$140,000,000	\$39,000,000	\$72,000,000	\$1,000,000	\$16,000,000	\$215,000,000
Total	\$179,000,000	\$245,000,000	\$72,000,000	\$108,000,000	\$24,000,000	\$55,000,000	\$359,000,000

Based on the various aspects of capital cost accounted for in utilized benchmarks, the analysis assumes that grade crossings are accounted for in all options (both bus and rail). Of note, the high capital cost benchmark for the CCT—which was included in the initial BRT unit rate developed for the project—includes two grade crossings. Averaging this with a national benchmark—the Cleveland Healthline—reduced the capital cost estimate of the CCT. In other words, this option's capital cost for infrastructure is likely low rather than conservative. Table 31 lists the number of anticipated grade crossings associated with each option, including roadways, environmental features like Seneca Creek, and assumed pedestrian overpasses/underpasses.

Table 31. Anticipated Grade Crossings

	Enhanced MARC Rail	Red Line Extension	Corridor Cities Transitway	Purple Line Extension ¹	New Frederick Rail Connection ¹	Managed Lanes Enhanced Commuter Bus	Recommended Network
Approximate Number Grade Crossings	78	16	2	N/A¹	Assumed to be entirely elevated	N/A¹	Red Line Extension: 16 Recommended Dedicated Bus Lanes: 0

¹Aside from the Purple Line Extension's at-grade segment assumed along River Road, the Purple Line and New Frederick Rail Connections generally run in elevation or are tunneled and are excluded from this table.

NETWORK EVALUATION

Following options analysis, the project team developed a series of network packages for Travel/4 travel demand modeling to better understand how selected transit options—or components of selected transit options—would perform as a larger network. Selected options were retained for inclusion in the network packages based on performance and policy direction.

• Enhanced MARC Rail: This option was not advanced into the network package evaluation. While MARC Rail's Brunswick Line service provides an important service, the additional resources necessary to obtain the additional main line track were not warranted based on performance, as compared with other options. Additionally, Montgomery Planning has only modest plans to grow densities near existing stations beyond mid-county. The Plan recommends continuing to absorb right-of-way for MARC expansion if and when possible, but de-emphasizes this option.

- **Red Line Extension:** While up-front costs are resource intensive and the option is challenging to implement, the Red Line Extension option performed well—relative to other options—at increasing regional and county trips. It also performed well at reducing VMT and is forecast to remove more VMT from roadways than the under-construction Purple Line between Bethesda and New Carrollton. The option is also forecast to increase the average number of jobs accessible for EFAs by over six percent and would be one of the less expensive options to operate. The option was retained for further evaluation.
- **Corridor Cities Transitway:** The Corridor Cities Transitway has been promised to Mid-county and Upcounty communities for decades. The transitway performed well in the 2045 forecast year and, relative to other options, is projected to add the greatest number of county transit trips (although regional benefits are more limited). However, its performance is dependent on the high frequency service programmed into the model. Existing conditions modeling work projected more limited gains were this option to be implemented today, which suggests the option's future performance in 2045 is dependent on realizing forecasted growth. Per the project's dynamic land use modeling, this appears reasonable. While the option is not without risk and had a relatively poor benefit to cost comparative index value, it was retained for further evaluation in the network package scenarios.
- **Purple Line Extension:** Based on cost, performance, and the sheer number of alignment alternatives that could be considered for a Purple Line Extension (beyond what was studied by Corridor Forward), the Purple Line was not retained for further evaluation in the network package scenarios. The Plan recommends that further study of travel demand is necessary to determine if and to where an extension may be warranted.
- New Rail Connection to Frederick: There is significant merit to developing a more direct rail connection between Downtown Frederick and Montgomery County's rapid transit network. The option reduced the greatest number of daily VMT, edging out the Red Line, but the majority of the daily reduced VMT are from trips that originate in Frederick. While the Red Line and the New Rail Connection to Frederick generate approximately the same number of new regional transit trips, the Red Line Extension generated a greater share of Montgomery County transit trips. Considering initial costs were excessive despite minimal right-of-way acquisition costs (assuming a monorail mode), the option was not advanced. The Plan recommends county support of a more direct transit connection with Frederick, but suggests that it would be more appropriate for other jurisdictions to champion such a project.
- Managed Lanes Enhanced Commuter Bus: This option performed well, generating the greatest number of regional and county transit trips across all options—likely because of the long geographic span of service and high service frequencies assumed. However, VMT reductions lag behind the Red Line Extension and the New Rail Connection to Frederick. Based on the implementation analysis, it is likely easier to implement this option— assuming the managed lanes project advances. This option had the second highest cost benefit comparative index value, following the Red Line Extension.

Beyond the evaluation, policy also shaped the network packages. The Planning Board directed staff to consider the value of and alternatives to the CCT following the second board briefing on December 12, 2020. Following a public meeting in the summer of 2021, Council sent a memorandum, dated July 23, 2021, to Montgomery County Department of Transportation Director Chris Conklin requesting MCDOT work to consider how new transit routes can take

advantage of the managed lanes. The memorandum requests MCDOT to directly coordinate with Montgomery Planning on Option F (now referred to in the Plan and appendices as the "Managed Lanes Enhanced Commuter Bus" option).

In summary, based on performance and policy, staff retained the Red Line Extension and components of the CCT and Managed Lanes Enhanced Commuter Bus options in all network packages for further evaluation. Because staff anticipated questions about the feasibility of the Red Line Extension, each network package was also modeled *without* the Red Line Extension. Results, detailed under the "Recommended Package Without the Red Line" section demonstrate why pursuit of the Red Line Extension remains crucial despite implementation challenges.

Table 32 below describes the evaluated network packages. These packages fulfill both local and regional needs. The Red Line Extension and Managed Lanes Enhanced Commuter Bus option both generated regional and county transit trips. Both options connect to more locally-oriented rapid transit infrastructure, either the master-planned CCT or refined variants:

- Network package one includes the master-planned CCT.
- Network package two re-envisions service to CCT communities by connecting Observation Drive with the MD 355 BRT, programming it and Snowden Farm Parkway in the model as alternating terminal service legs of the MD 355 BRT, and realigning Phase 1 of the CCT to Gude Drive in the south and Montgomery Village in the north. Staff reprogrammed the Veirs Mill BRT in the model, pulling it up along MD 355 and through to the Life Sciences Center on Gude Drive. The modeled service ultimately traverses around the Great Seneca vicinity—serving stop locations proximate to locations originally envisioned for CCT service—and terminates in Montgomery Village.
- Network Package Three provides more modest local rapid transit enhancements. The Life Sciences Center is served by extending the Veirs Mill Transitway via MD 355 BRT infrastructure and additional infrastructure on Gude Drive and connecting roadways. Observation Drive is added as an additional terminal leg of the MD 355 BRT. Because local transit infrastructure is reduced, this network scenario added an additional commuter bus line (service pattern A) between Frederick and the Life Sciences Center beyond the two service patterns provided in network packages one and two.

All packages consolidate Red Line Extension Service, MARC Rail service (formerly at Metropolitan Grove), and rapid transit stops into one node at MD 124/Fairgrounds.

Table 32. Description of Network Packages^{1, 2, 3}

Description	Network Package 1	Network Package 2	Network Package 3
Red Line Extension to Germantown	Included	Included	Included
Corridor Cities Tranistway/Mid- County and Upcounty BRT Transit	Includes with the CCT's Master-Planned Alignment	Phase II of the Master-Planned CCT removed; Observation Drive added as a terminal leg of the MD 355 BRT; Phase I of the Master-Planned CCT realigned to connect to Veirs Mill BRT and Montgomery Village. Both grade crossings are eliminated.	Observation Drive added as a terminal leg of the MD 355 BRT; dedicated bus lanes also added to connect the Life Sciences Center to Rockville and the Veirs Mill BRT.
Managed Lanes Enhanced Commuter Bus	Frederick – Tysons Express Service Pattern (D) Montgomery Village – Tysons Service Pattern (C)	Frederick – Tysons Express Service Pattern (D) Montgomery Village – Tysons Service Pattern (C)	Frederick – Tysons Express Service Pattern (D) Montgomery Village – Tysons Service Pattern (C) Frederick – Life Sciences Service Pattern (A)

¹The Network Package analysis removes the originally tested stop at River Road.

²The Network Package analysis does not include an evaluation of the Manekin West Connector, which is ultimately included in recommended network package. ³The Network Package analysis was undertaken for the forecast year only—existing conditions modeling outputs are not available for the network packages.

Results of network package modeling can be found in the description of each performance dimension, see Table 3 Table 6 and Table 8.

Network package performance is generally comparable across network packages 1 and 2, with package 1 performing well generally, and package 2 providing greater benefits to equity focus communities. While the network packages were not modeled in existing conditions, results from the initial analysis suggests that the performance of the CCT in 2045 is predicated on the county achieving is forecasted land use growth, whereas network package 2 better integrates service to existing communities in addition to serving CCT communities. From a cost perspective, network package three offered the best value for resources expended based its cost benefit comparative index, with network package two offering the second best comparative index. From an implementation perspective neither network package 2 nor 3 require new interchanges over the I-270 at Dorsey Mill Road and Fields Road/King Farm Boulevard. These two networks also use MD 355 infrastructure as a north-south spine rather than create a north-south parallel roadway on the west side of the highway that is not programmed with stops. Network package two makes use of the CCT's original concept design drawings (30-35 percent drawings) by retaining infrastructure along some segments of the originally planned CCT alignment. Network package 2 best served equity focus communities by improving local and regional transit access to Montgomery Village, and by creating the potential for a one-seat ride between the Life Sciences Center and EFAs like Wheaton and Twinbrook via Rockville Town Center.

RECOMMENDED NETWORK RATIONALE

The recommended network is not fully reflective of any of the modeled options or packages; however, its infrastructure most closely aligns with Network Package 2. During its July briefing, the Planning Board directed staff to de-emphasize highway running bus service. In order to comply with this direction and still support the potential for efficient off-highway diversions to points of demand as well as support the primary purpose of enhancing local connectivity, the Plan recommends a series of dedicated bus lanes infrastructure, referred to in the Plan as Corridor Connectors, that can be programmed with a number of different service patterns. Table 33 details the difference between service and infrastructure.

Table 33. Infrastructure and Service

Dedicated Transit Lane Infrastructure		Transit Service Patterns		
•	Definition: The physical components of a transit system, including dedicated or separated bus lanes, express bus lanes, and queue jumps.	•	Definition: How buses are routed and scheduled to use provided infrastructure.	
•	Responsible Agency: Montgomery Planning master-plans right-of-way widths to ensure infrastructure accommodates transit, as well as other modes.	•	Responsible Agencies: MCDOT and/or MTA develop and implement service patterns	
•	How it is Planned: Montgomery Planning considers existing and planned population and employment density, equity needs, the potential to stimulate economic development, and environmental benefits. Montgomery Planning plans infrastructure to support existing and future quality of life.	•	How it is Planned: The agencies above develop service patterns that account for anticipated demand at the time of implementation, operational costs of services, and the opportunities and constraints of existing infrastructure.	

The Germantown, Lakeforest & Montgomery Village, and Life Sciences connectors proposed in the Plan each support commuter bus service and local rapid transit service. Enhanced commuter bus service running in the managed lanes can divert from the highway into dedicated lanes on these connectors to reach points of local demand. When paired with additional north-south connectors (Manekin West Connector, Milestone/COMSAT East Clarksburg Connector, and Great Seneca Connector) the numerous service patterns could be considered, including but not limited to:

- An extension of the Veirs Mill BRT into the Life Sciences Center
- MD 355 BRT service patterns with differing northern termini in the vicinities of Manekin, COMSAT, and the outlets via Snowden Farm
- An extension of the Veirs Mill BRT to Kentlands
- A one-seat ride connection between the Life Sciences Center and Montgomery Village
- A one-seat ride connection between the Clarksburg Outlets and the Life Sciences Center

The proposed infrastructure network offers the greatest potential to reduce implementation costs for service to CCT communities by removing grade separated interchanges, offers better value for money as compared to the original CCT by proposing dedicated bus lane infrastructure that can serve multiple purposes, and offers the strongest transit links to EFAs by better integrating Montgomery Village into the larger rapid transit network and by creating the potential for a one seat ride to the Life Sciences Center from points south in Twinbrook and Wheaton.

NETWORK PACKAGES WITHOUT THE RED LINE

Through the individual option analysis, the Red Line extension demonstrated high benefits relative to the other options, but also high costs. As the Red Line extension was incorporated into the network package analysis, questions remained both about its feasibility and the potential benefits of the proposed transit network should the Red Line extension not be implemented. As a result, a complementary analysis was conducted to evaluate the benefits of the network packages without inclusion of the Red Line extension. The proposed transit network is a combination of Network Package 2 and Network Package 3, with minor additions based on policy direction.

The number of new transit trips in the region is a key metric applied to evaluate the individual transit options and network packages. In 2045, total network packages would generate between approximately 17,000 and 21,000 new daily transit trips. The supplemental analysis reveals that a significant portion of the new daily transit trips are dependent on the Red Line extension. Without the Red Line extension, the number of new transit riders would fall from by 43% (Network Package 1) to 59% (Network Package 3).

Table 34. New Hallsh Hips with and without the red line Litersion (2043)
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New Transit Trips	Network Package 1	Network Package 2	Network Package 3
Total Network Package	21,362	20,656	17,283
Network Package without the Red Line	12,131	11,350	7,109
Difference	9,231	9,306	10,174

Like new transit trips, vehicle miles traveled (VMT) is a metric used to evaluate the individual transit options and network packages. In 2045, the total network packages would reduce daily VMT by approximately 283,000 to 294,000 miles. The supplemental analysis reveals that a significant portion of the VMT reduction is dependent on the Red Line extension. Without the Red Line extension, the daily VMT reduction would fall by 65% (Network Packages 1 and 2) to 70% (Network Package 3).

Table 35. VMT Reductions with and without the Red Line Extension (2045)

VMT Reductions	Network Package 1	Network Package 2	Network Package 3
Total Network Package	283,196	284,997	293,670
Network Package without the Red Line	98,328	100,398	88,748
Difference	184,868	184,599	204,922

Context may aid understanding. Per the Final Environmental Impact statement for the Purple Line Light Rail project (currently under construction), the Purple Line is anticipated to reduce daily VMT by 129,828 miles. When modeled independently in the first phase of the project, the Red Line Extension was modeled to reduce regional VMT by approximately 157,400 daily miles. Because the Red Line accounts for approximately 65-70 percent of each network package's respective daily VMT reduction, and because it removes more miles from the roadway compared to existing under construction projects, it remains a compelling ambitious project.

DRAFT APPENDIX 3