Montgomery Planning | Functional Planning & Policy Division

Subdivision Staging Policy Update

Briefing on Staff Recommendations May 28, 2020

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Congestion Standards in TOD Areas

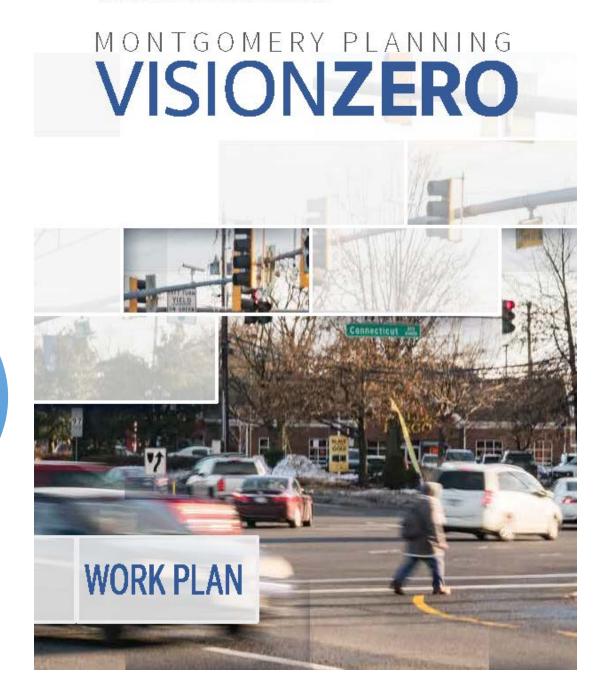
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Chapter 5. Transportation Recommendations Vision Zero Resources



Vision Zero Resources

R5.1

Design roads immediately adjacent to new development to account for all identified recommendations from applicable planning documents including Functional Plans, Master Plans and Area Plans.

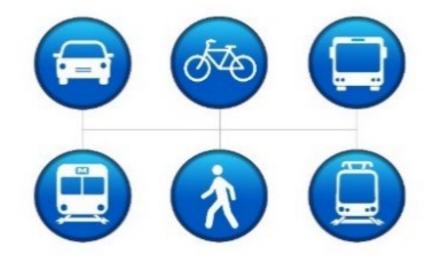
- Adopted Bicycle Master Plan
- Completed High Injury Network, Bicycle Level of Traffic Stress Map
- Ongoing Pedestrian Master Plan, Predictive Safety Analysis, Pedestrian Level of Comfort Map, Predictive Safety Analysis, Pedestrian Level of Comfort Map, Vision Zero Toolkit and Complete Streets Design Guide
- Transportation consultants shall check the accuracy of the bicycle and pedestrian network attributes in the county's database relative to the observed existing conditions.
- Transportation consultants should identify any inaccurate network attributes and any attributes to be updated in accordance with the development "as built" plans and report this information to Montgomery Planning to update the county's databases accordingly.

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Chapter 5. Transportation Recommendations Mitigation Prioritization

LATR Local Area Transportation Review Guidelines

SPRINC 2017



MotorVehicleMetroral/BicycleBusRapIdTransitMARCTrainPedestrian

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Mitigation Prioritization



Prioritize mitigation strategies designed to improve travel safety.

Prioritize the application of modal mitigation approaches as follows when projected traffic generated from proposed projects exceeds the applicable policy area congestion standard:

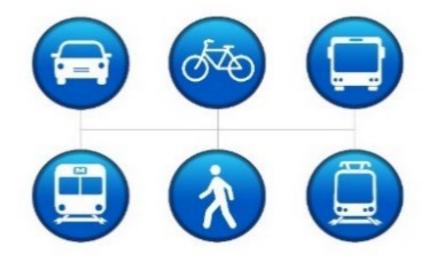
- crash mitigation strategies to achieve Vision Zero, such as those identified in the Vision Zero Toolkit
- transportation demand management (TDM) approaches to reduce vehicular demand
- pedestrian or bicycle improvements beyond the development site frontage including those identified in the Pedestrian Master Plan and Bicycle Master Plan
- transit facility or service improvements
- intersection operational improvements
- roadway capacity improvements

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Chapter 5. Transportation Recommendations Development Review Committee

LATR Local Area Transportation Review Guidelines

SPRINC 2017



MotorVehicleMetroral/BicycleBusRapIdTransitMARCTrainPedestrian

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Development Review Committee

R5.3

Given the additional focus on Vision Zero principles in the development review process, add a specific Vision Zero representative to the Development Review Committee (DRC) to review the development application and Vision Zero elements of LATR transportation impact studies and to make recommendations regarding how to incorporate the conclusions and safety recommendations of LATR transportation impact studies.

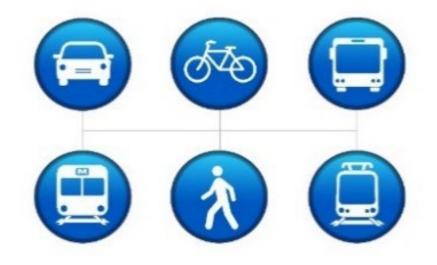
The DRC plays an important role in the development review process and should be used as a platform to elevate travel safety principles. An appropriate individual with a focus on Vision Zero, representing a public agency or Vison Zero advocacy group, should be incorporated into the committee.

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Chapter 5. Transportation Recommendations Transportation Impact Study Approach

LATR Local Area Transportation Review Guidelines

SPRING 2017



MotorVehicleMetroral/BicycleBusRapIdTransitMARCTrainPedestrian

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Introduce a Vision Zero Impact Statement for all LATR studies pertaining to subdivisions that will generate 50 or more peak-hour person trips.

To ensure development is executed to better align with Vision Zero principles, all LATR studies must include a Vision Zero Impact Statement that describes:

- any segment of the high injury network located on the development frontage.
- crash analysis for the development frontage.
- an evaluation of the required sight distance for all development access points.
- identification of conflict points for drivers, bicyclists and pedestrians and a qualitative assessment of the safety of the conflict.
- a speed study including posted, operating, design and target speeds.
- any capital or operational modifications required to maximize safe access to the site and surrounding area, particularly from the Vision Zero Toolkit.

R5.5

For LATR studies of new development generating 50 or more peak-hour weekday person trips, couple current multi-modal transportation adequacy tests with options that can be implemented over time utilizing Vision Zero-related tools and resources currently available and under development. When the appropriate set of tools described in Recommendation R5.1 are operational, the current multi-modal transportation adequacy tests should be updated as follows.



Revised LATR (Vision Zero-enhanced)

- Safety System (50 person trip trigger)
 - o Vision Zero Test
 - Reduce the estimated number of crashes based on predictive safety performance functions or number of conflict points
- Motor Vehicle System (50 person trip trigger)
 - o Retain existing capacity test



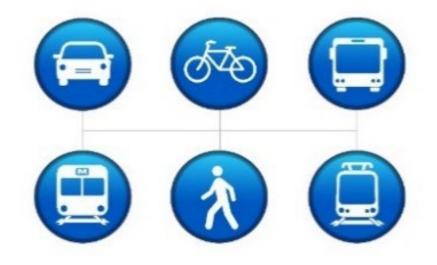
Revised LATR (Vision Zero-enhanced)

- Pedestrian System
 - Retain existing test for ADA compliance (50 pedestrian trip trigger)
 - Acceptable pedestrian level of comfort within 500 feet of the site boundary, or to transit stops within 1,000 feet (5 pedestrian trip trigger)
 - Lighting review (5 pedestrian trip trigger)
- Bicycle System
 - Existing test low levels of traffic stress within 750 feet of the site (5 bicycle trip trigger)
- Transit System
 - Existing capacity test peak load level of service (5 transit trip trigger)

Chapter 5. Transportation Recommendations Transportation Impact Study Scoping

LATR Local Area Transportation Review Guidelines

SPRING 2017



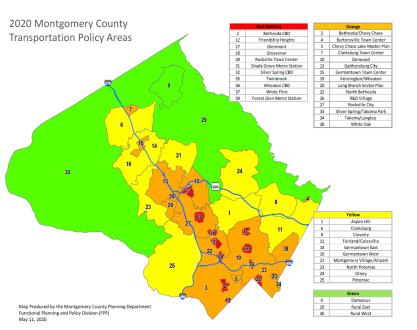
MotorVehicleMetroral/BicycleBusRapIdTransitMARCTrainPedestrian

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Transportation Study Scoping

R5.6





- Why do this?
 - Capacity-based measures often result in mitigation requirements in conflict with Vision Zero
 - Leverage significant Metrorail investment to support desired development
 - Multi-modal environment provides alternative travel mode opportunities
 - o Robust street grid disperses traffic
- Retain adequacy tests for non-auto modes (i.e., ped, bike and transit)

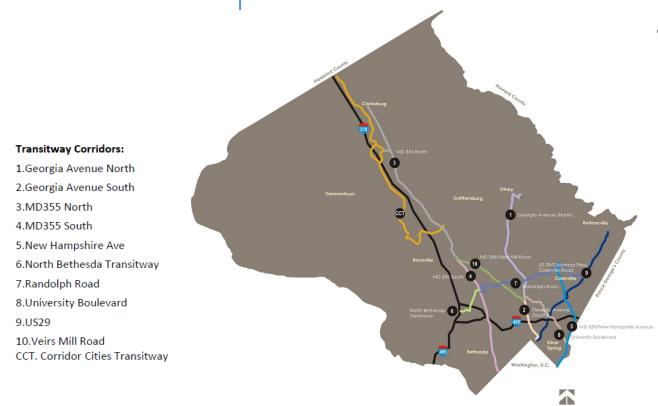
Chapter 5. Transportation Recommendations Transit Corridor Congestion Standards



Transit Corridor Congestion Standard

R5.7

Increase the intersection delay standard to 100 seconds/vehicle for transit corridor roadways in Orange and Yellow policy areas to promote multi-modal access to planned Bus Rapid Transit service in transit corridors.



- Why do this?
 - Consistency with Veirs Mill Corridor Master Plan recommendation
 - o Consistency with Vision Zero
 - o Encourages transit-oriented development

Transit Corridor Congestion Standard

R5.7

- Transit corridor roadways traverse **Red**, **Orange** and **Yellow** policy areas
- Recommendation will **not** apply in **Red** Metro Station policy areas (consistent with recommendation R5.6)

tandards	y Intersection Congestion			
ransit Corridor Roadway (1)	Policy Area Traversed	Policy Area Category	Current Congestion Standard (secs/veh)	Proposed Congestion Standard (secs/veh)
1. Georgia Ave North	Olney Aspen Hill	Yellow	55 59	100
2. Georgia Ave South	Kensington/Wheaton Silver Spring/Takoma Park	Orange	80 80	100
3. MD 355 North	Clarksburg Clarksburg Town Center Germantown East Germantown Town Center Gaithersburg City Rockville City	Yellow Orange Yellow Orange Orange Orange	51 63 51 63 51 63	100
4. MD 355 South	Rockville City North Bethesda Bethesda/Chevy Chase	Orange	63 71 80	100
5. New Hampshire Ave	Fairland/Colesville White Oak	Yellow Orange	59 80	100
 North Bethesda Twy: Old Georgetown Rd (2) Rock Spring Dr 	North Bethesda	Orange	71	100
7. Randolph Road	Kensington/Wheaton White Oak	Orange	80	100
8. University Boulevard	Kensington/Wheaton Silver Spring/Takoma Park	Orange	80	100
9. US 29	Burtonsville Town Center Fairland/Colesville White Oak Kensington/Wheaton Silver Spring/Takoma Park	Orange Yellow Orange Orange Orange	71 59 80 80 80	100
10. Veirs Mill Road (3)	Kensington/Wheaton Aspen Hill North Bethesda Rockville City	Orange Yellow Orange Orange	80 59 71 63	100
 Corridor Cities Twy: (4) Century Boulevard Observation Drive 	Germantown West Germantown Town Center Germantown East	Yellow Orange Yellow	51 63 51	100

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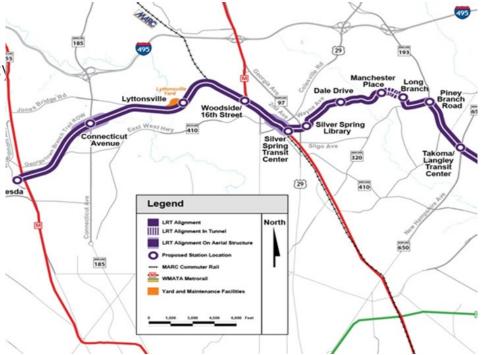
Chapter 5. Transportation Recommendations Purple Line Station Policy Area Categorization



R5.8

Place the three Purple Line Station policy areas in a new dark red policy area category. Conceptually, this change will reflect a "hybrid" between the red and orange policy area categorization.

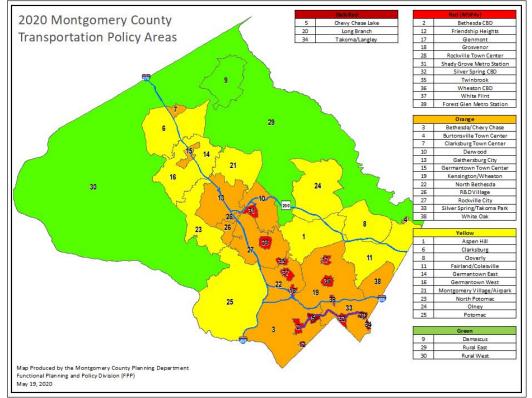
- The Purple Line is imminent, scheduled for completion in 2023
- The Purple Line traverses three Purple Line policy areas:
 - o Chevy Chase Lake
 - o Long Branch
 - o Takoma/Langley



R5.8

Place the three Purple Line Station policy areas in a new dark red policy area category. Conceptually, this change will reflect a "hybrid" between the red and orange policy area categorization.

- Why do this?
 - Recognition that policy area categorizations may change over time
 - Leverage improved transit service provided by Purple Line to support transit-oriented development



R5.8

Commensurate with this new categorization, the congestion standard for signalized intersections and transportation impact tax rates in the Purple Line Station policy areas will change.

Purple Line Station Policy Area	Current HCM Delay Standard (seconds/vehicle)	Proposed HCM Delay Standard (seconds/vehicle)
Long Branch	80	100
Takoma/Langley	80	100
Long Branch	80	100

R5.8

Commensurate with this new categorization, the congestion standard for signalized intersections and transportation impact tax rates in the Purple Line Station policy areas will change.

		PROPOSED	1			
	Red Policy Areas (Metro	Dark Red Policy Areas	Orange Policy	Yellow Policy	Green Policy	
Building Type	Stations)	(Purple Line Stations)	Areas	Areas	Areas	
Resdential Uses						
Single-Family detached (per unit)	\$7,838	\$13,715	\$19,591	\$24,490	\$24,490	
Single-Family attached (per unit)	\$6,413	\$11,222	\$16,030	\$20,038	\$20,038	
Multifamily Low Rise (per unit)	\$4,986	\$8,726	\$12,465	\$15,582	\$15,582	
Multifamily High Rise (per unit)	\$3,561	\$6,233	\$8,904	\$11,130	\$11,130	
Senior Residential (per unit)	\$1,424	\$2,493	\$3,562	\$4,452	\$4,452	
Student-Built Houses (per unit)	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00	
Commercial Uses						
Office (per sq. ft. GFA)	\$7.15	\$12.53	\$17.90	\$22.40	\$22.40	
Industrial (per sq. ft. GFA)	\$3.60	\$6.25	\$8.90	\$11.20	\$11.20	
Bioscience facility (per sq. ft. GFA)	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00	
Retail (per sq. ft. GFA)	\$6.35	\$11.18	\$16.00	\$19.95	\$19.95	
Place of worship (per sq. ft. GFA)	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00	
Clergy House (per unit)	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00	
Private elementary and secondary						
school (per sq. ft GFA)	\$0.55	\$1.00	\$1.45	\$1.85	\$1.85	
Hospital (per sq. ft. GFA)	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00	
Charitable, Philanthropic Institution						
(per sq. ft. GFA)	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00	
Other nonresidential (per sq. ft. GFA)	\$3.60	\$6.25	\$8.90	\$11.20	\$11.20	

Chapter 5. Transportation Recommendations Transportation Monitoring



MOBILITY ASSESSMENT REPORT FEBRUARY 2017

MONTGOMERY COUNTY PLANNING DEPARTMENT

Transportation Monitoring



Continue producing the Mobility Assessment Report (MAR) on a biennial schedule as a key travel monitoring element of the County Growth Policy.

- Summarizes the trends, data, and analysis results used to track and measure multimodal transportation mobility conditions in Montgomery County.
- Provides information to residents and public officials regarding the state of the county's transportation system, showing not only how the system is performing, but also how it is changing and evolving.
- Given the desire to combine the MAR with the biennial monitoring element of the Bicycle Master Plan, change the name of the report to Travel Monitoring Report.

Chapter 5. Transportation Recommendations Policy Area Review for Master Plans



VEIRS MILL CORRIDOR MASTER PLAN



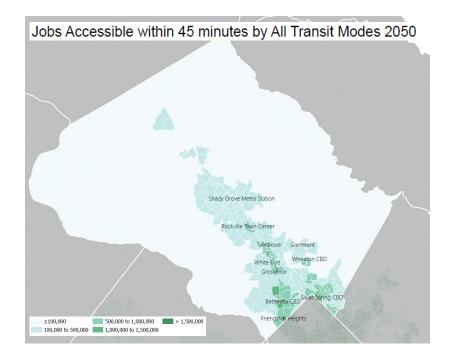
CONNECTING COMMUNITIES

PLANNING BOARD DRAFT December 2018

Policy Area Review – Auto & Transit Accessibility

R5.10

The proposed auto and transit accessibility metric is the average number of jobs that can be reached within a 45-minute travel time by automobile or walk access transit.



What? Number of jobs accessible within 45 minutes greater than existing value

Auto:1,159,950 jobs on averageTransit:134,160 jobs on average

- How? Travel/4 Model
- Where? TAZ level; population-weighted average to County
- Why? Indicates accessibility to destinations

Can demonstrate accessibility tradeoff of new destination options, increased density of development, increased congestion, and transportation network changes

Policy Area Review – Auto & Transit Travel Times

R5.11

The proposed metric for auto and transit travel times is average time per trip, considering all trip purposes.

What? Average travel time per trip (all trips) less than future baseline
 19 minutes for Auto (vs. 16 minutes existing)
 52 minutes for Transit (vs. 50 minutes existing)

- **How?** Travel/4 Model + custom script
- Where? TAZ level; County average for all trips
- Why? Indicates total amount of time spent traveling per trip

Travel time more intuitive measure of burden than intersection delay

Changes in a Policy Area affect travel times not only for that policy area but for much of the County.

Congestion may increase, but effects on travel times for individual trips may be offset by changes to trip distribution patterns and shorter trip distances afforded by new destination options in closer proximity.

Policy Area Review – Vehicle Miles Traveled per Capita

R5.12

The proposed metric for vehicle miles traveled per capita is daily miles traveled per "service population," where "service population" is the sum of population and total employment for a particular TAZ.

What? Daily vehicle miles traveled per "service population" service population = population + total employment less than future baseline

12.4 VMT per capita (vs. 13.0 existing)

Vehicle Miles Traveled

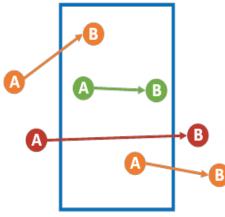


- = VMT per Capita
- **How?** Travel/4 Model + custom script 50% of origin VMT + 50% of destination VMT



Policy Area Review – Vehicle Miles Traveled per Capita

R5.12



Montgomery County

The proposed metric for vehicle miles traveled per capita is daily miles traveled per "service population," where "service population" is the sum of population and total employment for a particular TAZ.

Where? Service Population-weighted County average

100% of mileage from trips completely within the county

50% of mileage from trips that begin OR end in the county

0% of mileage from trips that only pass through the county

Vehicle Miles Traveled (VMT)



Why?

VMT per capita will reflect changes in trip distribution patterns, trip lengths, and shifts in mode of travel due to changing destination options.

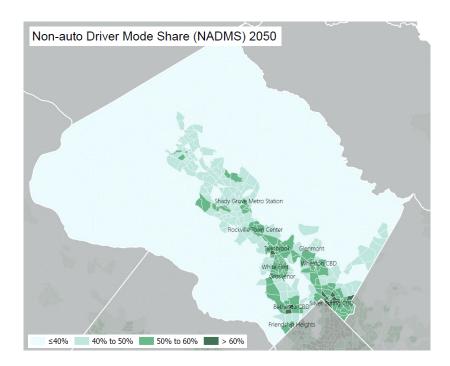
Changes in a Policy Area affect vehicle miles traveled not only for that policy area but for other parts of the county as well.

2020 County Growth Policy Working Draft

Policy Area Review – Non-Auto Driver Mode Share

R5.13

The proposed metric for non-auto driver mode share is the percentage of nonauto driver trips (i.e., HOV, transit and nonmotorized trips) for trips of all purposes.



- What?% of non-auto driver trips greater than future baseline46% NADMS for all trip purposes
- How? Travel/4 Model + custom script Includes origin and destination trip ends
- Where? TAZ level; summarized for all county trips
- Why? Indicates use of non-auto modal options

Changes in a policy area affect mode choice decisions not only for that policy area but for other parts of the county as well.

Policy Area Review – Bicycle Accessibility



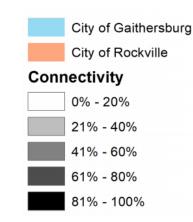
The proposed metric for bicycle accessibility is the Countywide Connectivity metric documented in the 2018 Montgomery County Bicycle Master Plan (page 200).

- What? Percentage of potential bicycle trips able to be made on a low-stress bicycling network.
 ("appropriate for most adults" or "appropriate for most children")
 Consistent with approach for Objective 2.1 of Bicycle Master Plan "Countywide Connectivity"
- How? ArcMap GIS script network analysis Bicycle Master Plan Bike Stress Map (County Only) Bicycle trip length decay function
- Where?Census Block Group levelCountywide % of potential bicycle trips
- **Why?** Indicates bike accessibility to destinations in Montgomery County Proxy for safe segment and crossing connectivity

Policy Area Review – Bicycle Accessibility

The proposed metric for bicycle accessibility is the Countywide Connectivity metric documented in the 2018 Montgomery County Bicycle Master Plan (page 200).

OBJECTIVE	METRIC	EXIST- ING (2018)	FUND- ED	HIGH PRIOR- ITY	TIER 1	TIER 2	TIER 3	TIER 4	BUILD OUT
GOAL 2: CREATE A HIGHLY-CONNECTED, CONVENIENT AND LOW-STRESS BICYCLING NETWORK									
2.1	Countywide Connectivity	16%	N/A	20%	30%	40%	50%	50%	80%



R5.14