# MONTGOMERY COUNTY HISTORIC PRESERVATION COMMISSION STAFF REPORT

Address:	7018 Poplar Ave., Takoma Park	Meeting Date:	4/10/2019
Resource:	Non-Contributing Resource Takoma Park Historic District	Report Date:	4/3/2019
Applicant:	Thomas & Sue Immermann Larry Neal, Architect	Public Notice:	3/27/2019
<b>Review:</b>	Preliminary Consultation	Staff:	Dan Bruechert
Proposal:	Demolition and New Building Construction		

# **RECOMMENDATION**

Staff recommends that the applicant make revisions based on the feedback from the HPC and return for a second prelim or a HAWP, as recommended.

# **PROPERTY DESCRIPTION**

SIGNIFICANCE:	Non-Contributing Resource to the Takoma Park Historic District
STYLE:	Ranch
DATE:	c.1940s

The subject property is a one-story, brick, side gable ranch house with a small front porch.



Figure 1: 7018 Poplar Ave.

II.A

## **PROPOSAL**

The applicant proposes to demolish the existing building and construct a new two-story house in its place.

# **APPLICABLE GUIDELINES**

#### Takoma Park

When reviewing alterations and new construction within the Takoma Park Historic District several documents are to be utilized as guidelines to assist the Commission in developing their decision. These documents include the historic preservation review guidelines in the approved and adopted amendment for the *Takoma Park Historic District (Guidelines), Montgomery County Code Chapter 24A (Chapter 24A),* and the *Secretary of the Interior's Standards for Rehabilitation (Standards).* The pertinent information in these documents is outlined below.

#### Takoma Park Historic District Guidelines

There are two very general, broad planning and design concepts which apply to all categories. These are:

The design review emphasis will be restricted to changes that are at all visible from the public right-of-way, irrespective of landscaping or vegetation (it is expected that the majority of new additions will be reviewed for their impact on the overall district), and,

The importance of assuring that additions and other changes to existing structures act to reinforce and continue existing streetscape, landscape, and building patterns rather than to impair the character of the district.

Non-Contributing/Out-of-Period Resources should receive the most lenient level of design review. Most alterations and additions to Non-Contributing/Out-of-Period Resources should be approved as a matter of course. The only exceptions would be major additions and alterations to the scale and massing of Non-Contributing/Out-of-Period Resources which affect the surrounding streetscape and/or landscape and could impair character of the district as a whole.

Demolition of Non-Contributing/Out-of-Period Resources should be permitted. However, any new building constructed in the place of a demolished building should be reviewed under the guidelines for new construction that follow.

#### New Construction

"The goal of new construction within both residential and commercial historic districts is to be sympathetic to the traditional street and building patterns in that district, while allowing for creative new building designs. In addition to the approach of recalling earlier architectural styles in new buildings, it is appropriate for new structures to reflect and represent the period in which they are built. It is not the intention of these guidelines to inhibit or exclude creative design solutions that may be developed for new buildings in the Takoma Park district. Unique designs which may not adhere strictly to traditional neighborhood practices, but which are sensitive to and compatible with the fabric of the community should be supported."

In Takoma Park, there are a number of elements which define the streetscape and building patterns within the residential areas. New construction should consider some of these elements, such as:

- Rhythm of houses along the street, including patterns of height, massing, side and front setbacks, and roof pitch;
- Patterns of open space/landscaping and building coverage, including ample front and back yards, space between houses, preservation of important mature trees, etc.;
- Principal building facades oriented toward the street;
- Covered porches on the front or main facades;
- Patterns of openings in facades, especially doors and windows, which provide a sense of residential scale;
- Building and roofing material;
- High degree of building craftsmanship, as expressed in detailing and use of materials;
- Use of decorative stone retaining walls (where required by topographic changes) and occasionally fences to define a sidewalk line and separate yards from street;
- Sidewalk and planting strips along the street;
- Orientation of driveways and parking areas to the rear and sides of the buildings;
- Use of outbuildings (e.g. detached garages); and
- Extensive landscaping, including mature trees and flowering plants.

# Montgomery County Code, Chapter 24A-8 Historic Resources Preservation

(b) The commission shall instruct the director to issue a permit, or issue a permit subject to such conditions as are found to be necessary to insure conformity with the purposes and requirements of this chapter, if it finds that:

(1) The proposal will not substantially alter the exterior features of an historic site or historic resource within an historic district; or

(2) The proposal is compatible in character and nature with the historical, archeological, architectural or cultural features of the historic site or the historic district in which an historic resource is located and would not be detrimental thereto or to the achievement of the purposes of this chapter;

(d) In the case of an application for work on an historic resource located within an historic district, the commission shall be lenient in its judgment of plans for structures of little historical or design significance or for plans involving new construction, unless such plans would seriously impair the historic or architectural value of surrounding historic resources or would impair the character of the historic district.

# Secretary of the Interior's Standards for Rehabilitation:

2. The historic character of a property will be retained and preserved. The removal of distinctive materials or alteration of features, space and spatial relationships that characterize a property will be avoided.

9. New additions, exterior alterations, or related new construction will not destroy historic materials, features, and spatial relationships that characterize the property. The new work shall

be differentiated from the old and will be compatible with the historic materials, features, size, scale and proportions, and massing to protect the integrity of the property and its environment.

10. New additions and adjacent or related new construction will be undertaken in such a manner that, if removed in the future, the essential form and integrity of the historic property and its environment would be unimpaired.

# **STAFF DISCUSSION**

The applicant proposes to demolish the c.1940s Non-Contributing house at 7018 Poplar Ave. and construct a new two-story house with a partially exposed basement.

## **Demolish Existing Building**

The existing building is classified as a Non-Contributing resource to the Takoma Park Historic District. Staff finds that demolition of Non-Contributing resources should be permitted, per the *Design Guidelines*, and the existing building contributes to the existing streetscape principally in its small size, low scale, interaction with and preservation of the existing topography, and its contribution to the predominant building pattern and existing rhythm of this block of Poplar Avenue.

Staff would support the demolition of this structure, at the HAWP stage provided the proposed new construction was in keeping with the historic character of the surrounding district and that it conforms to the guidance laid out in Chapter 24A-8(d) which states that new construction must not, "seriously impair the historic or architectural value of surrounding historic resources or would impair the character of the historic district."

## **New Construction**

A demolition without replacement construction would result in an empty lot, which is not in keeping with the surrounding district. To avoid that appearance the applicant proposes to construct a two-story, stucco house, with a hipped roof, and a partially-to fully exposed basement. The house will be 30' (thirty feet) tall, and 34' 7" (thirty-four feet, seven inches) wide. Height dimensions of the existing house were not provided, but it is evident that the proposed two-story structure is taller than the existing one-story house. The width of the proposed house is consistent with the existing construction. The architecture of the new construction is eclectic with a low-pitched hip roof, similar to a Prairie-style house. The columns and full width porch could be from a number of 20<sup>th</sup> century styles. Staff finds that the architectural details of the house are in keeping with the guidance for new construction in residential areas found in the *Design Guidelines* including, façade orientation toward the street, patterns of openings on the façade, and building materials.

The application indicates that in order to accommodate the new house construction, the existing drive and retaining walls will be demolished. Details regarding the appearance of these features was not included with this preliminary consultation and Staff recommends the HPC provide guidance as to the appropriate material and configuration of these features but notes that the *Design Guidelines* call for the use of 'stone' retaining walls.

Rather than focus on the minute details and architectural elements of the proposed new

construction, Staff's focus is on the <u>massing and placement</u> of the new construction and its impact on the surrounding historic district in the vicinity of Poplar Avenue and more broadly, as a whole.

Address	Significance	Height (in stories)
7002 Poplar	Non-Contributing (2003 construction)	2
7004 Poplar	Non-Contributing	2
7006 Poplar	Non-Contributing	2
7008 Poplar	Contributing	1
7010 Poplar	Contributing	2
7012 Poplar	Non-Contributing	1
7014 Poplar	Non-Contributing	1
7016 Poplar	Contributing	1 1/2
7018 Poplar*	Non-Contributing	1
7100 Poplar	Contributing	1 1/2
7102 Poplar	Non-Contributing	1 1/2
7104 Poplar	Non-Contributing	2
7106 Poplar	Contributing	2
7108 Poplar	Non-Contributing	1 1/2

The proposed house is will be two stories with a partially exposed basement. The houses on the west side of Poplar Ave. are a variety of heights and configurations.

\* Subject Property

Along this block of Poplar Ave. six of the existing fourteen buildings are two stories; and ten are more than one story. Staff finds that a two-story house may be constructed at 7018 Poplar Ave. without a negative impact on the surrounding district. However, the proposed design, with a large portion of the basement level obscured by a retaining wall, reads more like a three-story house. Staff finds that the proposed massing is inappropriate, and revisions need to be undertaken to bring the massing into compatibility with the surrounding district. In order to better evaluate the impact the new construction will have on the streetscape, Staff recommends that the HPC require the applicant produce a streetscape studies showing the heights of the buildings above both street grade and building grade showing both the existing building of the subject property and proposed building. Without actual measurements of the adjacent buildings, Staff is reluctant to provide a prescriptive dimension, however, Staff finds that the applicant has not met the burden of proof regarding the compatibility of the proposed massing. There are also other modifications that could be made to the proposed design that would reduce the visual appearance of the building, including; completely removing the 2<sup>nd</sup> floor, converting the 2<sup>nd</sup> story to a half-story to minimize the verticality, or to reduce the floor-to-floor dimension to lower the building.

Additionally, Staff has some concerns about compatibility of the street setback of the proposed design. The existing site plan, while difficult to read, appears to show a 39' seatback from the right-of-way, however, the proposed front wall plane is only 31' (thirty-one feet) from the right-of-way and the front porch is only 21' 5" (twenty-one feet, five inches) from the right-of-way.

The house to the north of the subject property appear to have a deeper lot setback, while the houses to the south appear to be closer to the street. Staff requests the applicant provide additional information regarding the setback of the houses along the Poplar Ave. to aid in determining if the setback and placement of the proposed construction is compatible with the surrounding district. The 8' (eight foot) reduction in setback could become a visual outlier. In 2002, the HPC evaluated the placement for new construction at 7002 Poplar Ave. The HPC determined that the placement further from the street was appropriate in that instance, because the construction would preserve several mature trees on the lot.

Staff further recommends that even though a very lenient level of review is to be granted to Non-Contributing resources in the Takoma Park Historic District, material specifications need to be included with a HAWP application including window and door specs, shingle specs, and design details for the front stairs. Additionally, a tree survey will need to be conducted to determine the potential impact on any trees on the site. Depending on the impact on trees on site, additional permitting may be required by the City of Takoma Park. Once the site for the tree is identified, details for the storm water management systems should be submitted with the second preliminary consultation or HAWP.

# **STAFF RECOMMENDATIONS**

Staff recommends the applicant make the revisions recommended by the HPC and return for a second preliminary consultation or HAWP with the following additional information, including, but not limited to:

- Information on the treatment for the new driveway and retaining wall, including proposed limits of disturbance;
- Provide a streetscape study showing the subject property and properties to the north and south;
- Provide a setback study showing the subject property and several properties to the north and south;
- Conduct a tree survey and consult with the City of Takoma Park Arborist regarding any potential impacts the removal of trees over 6" d.b.h. need to be included in the scope of work for the final HAWP;

Prelim

APPLICATION FOR
HISTORIC AREA WORK PERMIT
CONTRACT REMAIL: 12 TOTAL DE LOC REPERSON DE LATTY Neol DE JOS. Klock Meren PLANTY Neol DE JOS. Klock Meren Tex Account No.: Neme of Property Owner: Thomas Kerny / Sue Invince mun Obytime Phone No.: 301-651-6432 (Tom)
Address: <u>7018</u> <u>Baber AVE</u> . <u>TAKOMA PAKK</u> <u>MD</u> <u>20912</u> Street Number Contractor: <u>505</u> , <u>Klockner e Company</u> Phone Ne: <u>301-270-3033</u> Contractor Registration Ne: <u>32483</u>
Agent for Owner:  Larry Ncal    Occation of Europhemisse    House Number:  7018    Street  Poplar    TownvCity:  TAKO MA    PARK  Nearest Cross Street:    Lot:  28    Block:  20    Subdivision:  0025
Liber:Folio:Parcat:OOOO
Ø Construct  Ø Extend  Ø Alter/Renovate  Ø A/C  Ø Slab  Ø Room Addition  Ø Porch  Dack  Shed    Image: Move  Install  Ø Wreck/Raze  Image: Solar  Fireplace  Ø Woodburning Stove  Ø Single Family    Image: Revision  Ø Repair  Ø Revocable  Ø Fenca/Well (complete Section 4)  Image: Other:    18. Construction cost estimate:  Ø Solar  Frequence  Ø A/C  Ø Solar    10. If this is a revision of a previously approved active permit, see Permit #  M A/C  Ø A/C  Ø A/C
PART TWO:  COMPLETE FOR INSW CONSTRUCTION AND EXTEND/ADDITIONS    24. Type of sewage disposel:  01 D WSSC  02 D Septic  03 D Other:    28. Type of water supply:  01 D WSSC  02 D Well  03 D Other:
PART TRAKE:  COMPLETE OFFIC FOR FERENCE AND NEWALL    3A.  Height
Thereby certify that I have the authority to make the foregoing application, that the application is correct, and that the construction will comply with plans approved by all agencies listed and I hereby acknowledge and accept this to be a condition for the issuance of this permit.
Approved:

# THE FOLLOWING ITEMS MUST BE COMPLETED AND THE REQUIRED DOCUMENTS MUST ACCOMPANY THIS APPLICATION.

1. WRITTEN DESCRIPTION OF PROJECT

a. Description of existing structure(s) and environmental setting, including their historical features and significance: SXISTINE malish LOBER Frame Structure 'ld atilizing FINS evis Stor <+ ucture walla

b. General description of project and its effect on the historic resource(s), the environmental setting, and, where applicable, the historic district

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Historica Dleasing intent

Setting

2. SITE PLAN

Site and environmental setting, drawn to scale. You may use your plat. Your site plan must include:

- a. the scale, north arrow, and date;
- b. dimensions of all existing and proposed structures; and

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c. site features such as walkways, driveways, fences, ponds, streams, trash dumpsters, mechanical equipment, and landscaping.

#### 3. PLANS AND ELEVATIONS

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You must submit 2 copies of plans and elevations in a format no larger than 11" x 17". Plans on 8 1/2" x 11" paper are preferred.

- a. Schematic construction plans, with marked dimensions, indicating location, size and general type of walls, window and door openings, and other fixed features of both the existing resource(s) and the proposed work.
- b. Elevations (facades), with marked dimensions, clearly indicating proposed work in relation to existing construction and, when appropriate, context. All materials and factures proposed for the exterior must be noted on the elevations drawings. An existing and a proposed elevation drawing of each facade affected by the proposed work is required.

#### 4. MATERIALS SPECIFICATIONS

General description of materials and manufactured items proposed for incorporation in the work of the project. This information may be included on your design drawings.

#### 5. PHOTOGRAPHS

- a. Clearly labeled photographic prints of each facade of existing resource, including details of the affected portions. All labels should be placed on the front of photographs.
- b. Clearly label photographic prints of the resource as viewed from the public right-of-way and of the adjoining properties. All labels should be placed on the front of photographs.

#### 6. TREE SURVEY

If you are proposing construction adjacent to or within the dripline of any tree 6" or larger in diameter (at approximately 4 feet above the ground), you must file an accurate tree survey identifying the size, location, and species of each tree of at least that dimension.

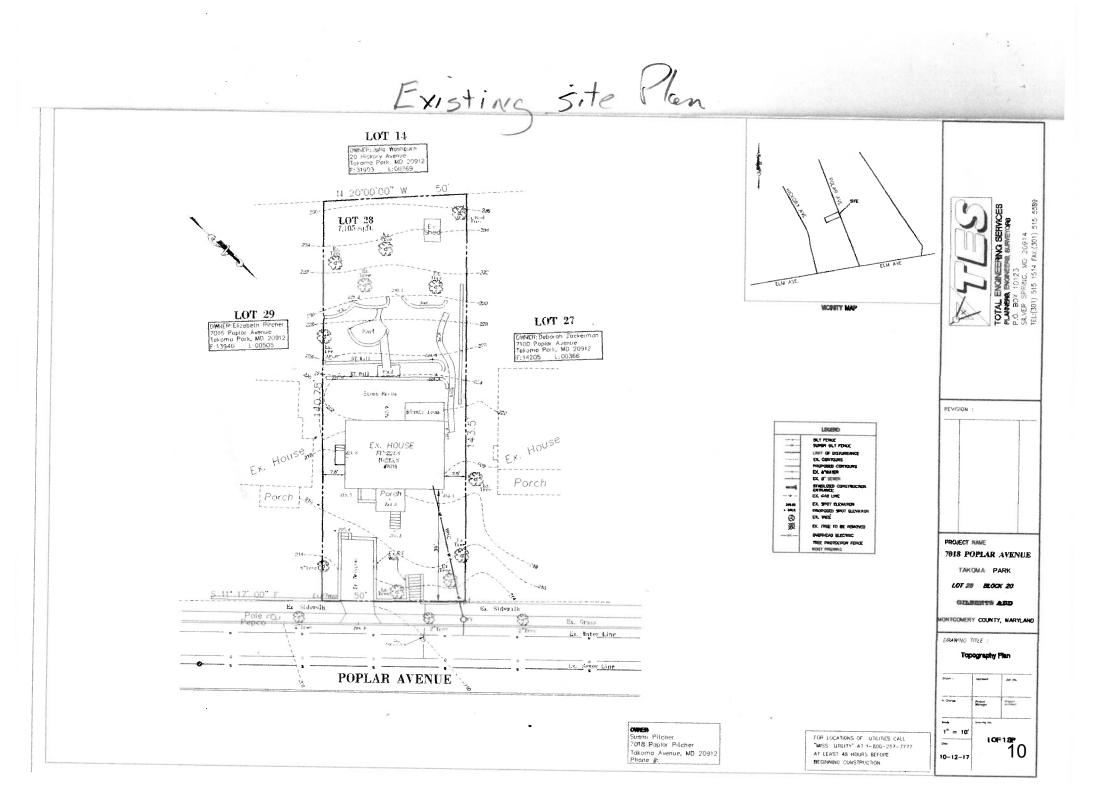
# 7. ADDRESSES OF ADJACENT AND CONFRONTING PROPERTY OWNERS

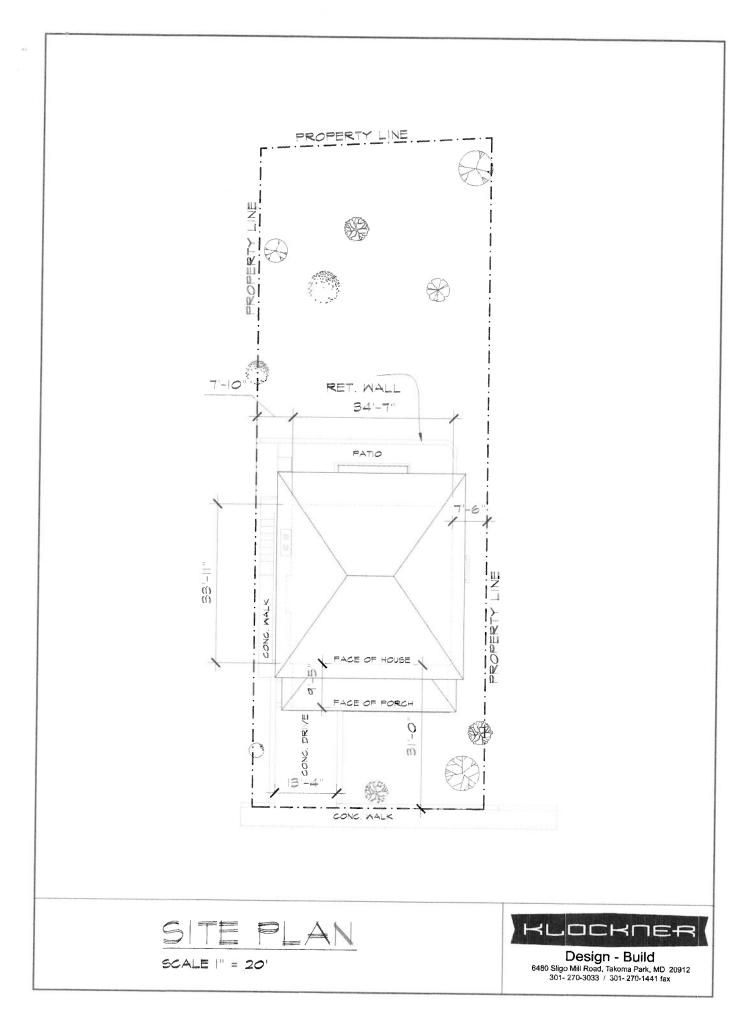
For <u>ALL</u> projects, provide an accurate list of adjacent and confronting property owners (not tenants), including names, addresses, and zip codes. This list should include the owners of all lots or parcels which adjoin the parcel in question, as well as the owner(s) of lot(s) or parcel(s) which lie directly across the street/highway from the parcel in question.

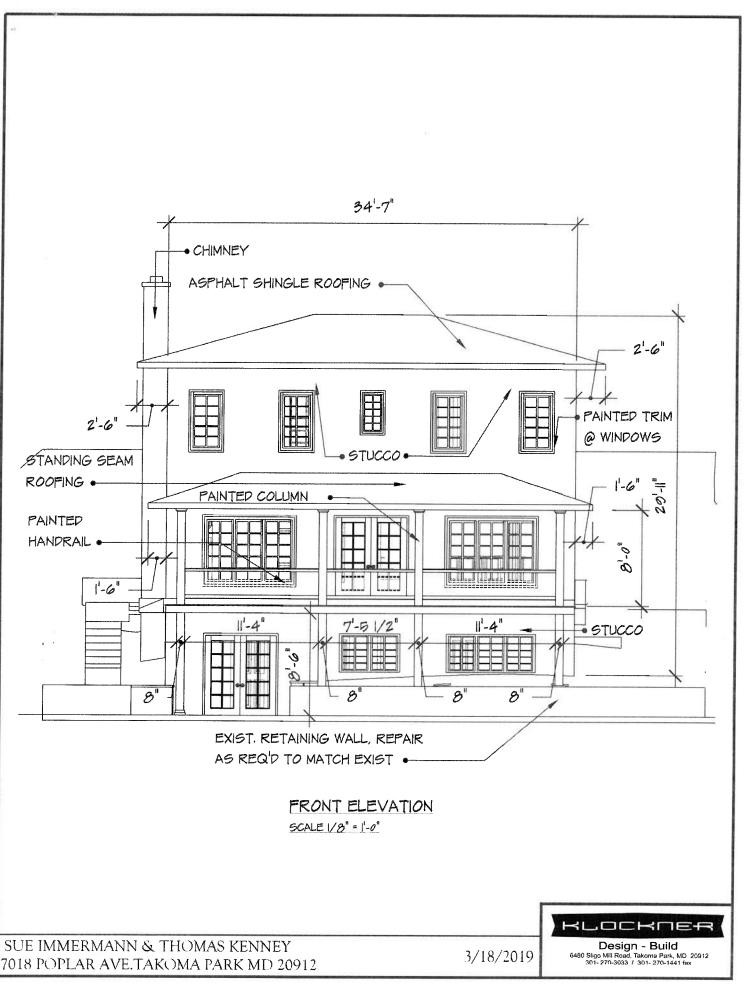
PLEASE PRINT (IN BLUE OR BLACK INK) OR TYPE THIS INFORMATION ON THE FOLLOWING PAGE. PLEASE STAY WITHIN THE GUIDES OF THE TEMPLATE, AS THIS WILL BE PHOTOCOPIED DIRECTLY ONTO MAILING LABELS.

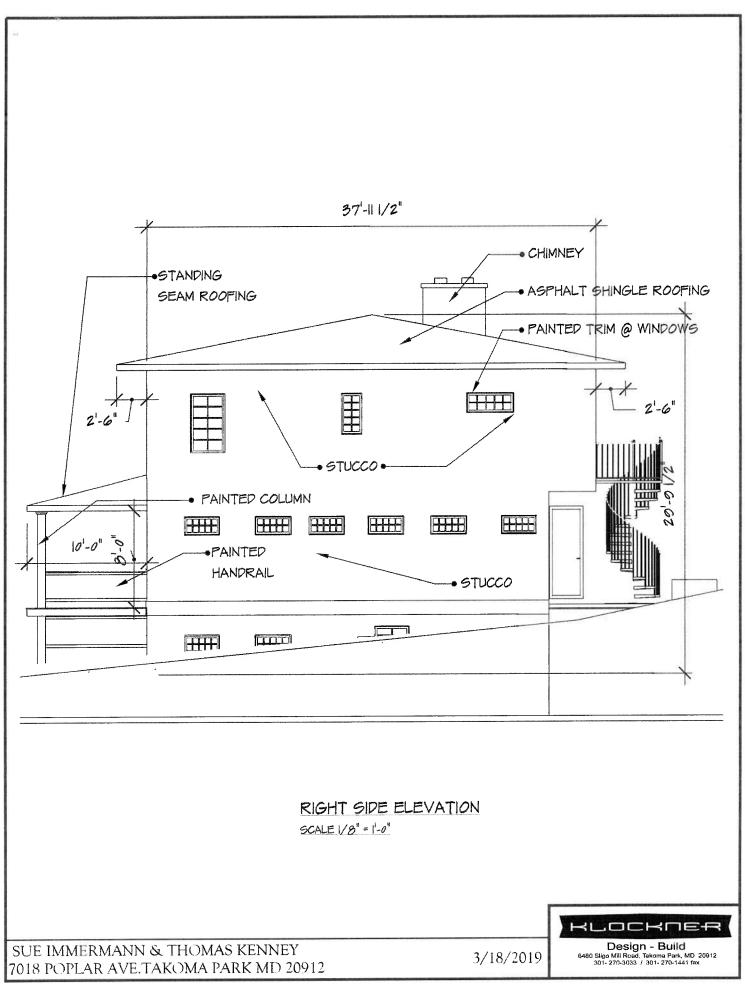
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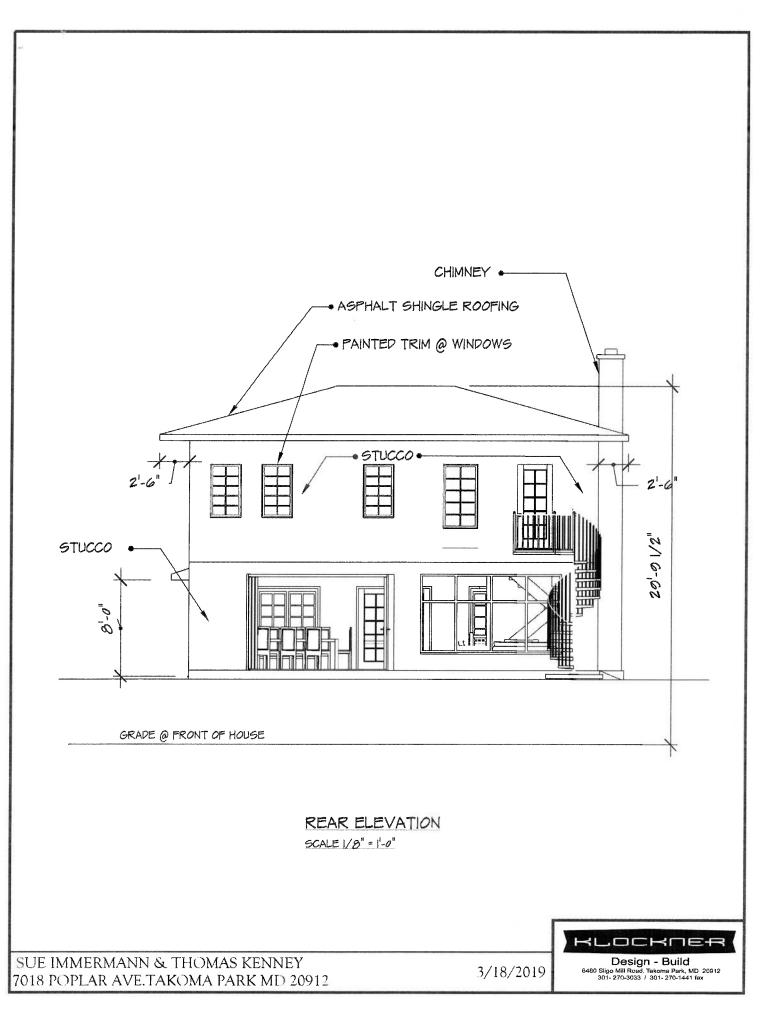
HAWP APPLICATION: MAILING ADDRESSES FOR NOTIFING [Owner, Owner's Agent, Adjacent and Confronting Property Owners] **Owner's** mailing address Owner's Agent's mailing address Takoma Park, MD. 20912 TAKOMA Park MD. 20912 Adjacent and confronting Property Owners mailing addresses Left side Elizabeth Pitcher Joh Frederick. 7016 Poplar AUS TAKOMA Park MD 20912 TAKOMA Park Md. 20912 Front Can Fronting Jamie LYN TROFL Julia L WASH BURN 7021 Poplar Aue 20 Hickory AVE. TAKOMA Park Md. TAKOMA Park Md. 20912 20912

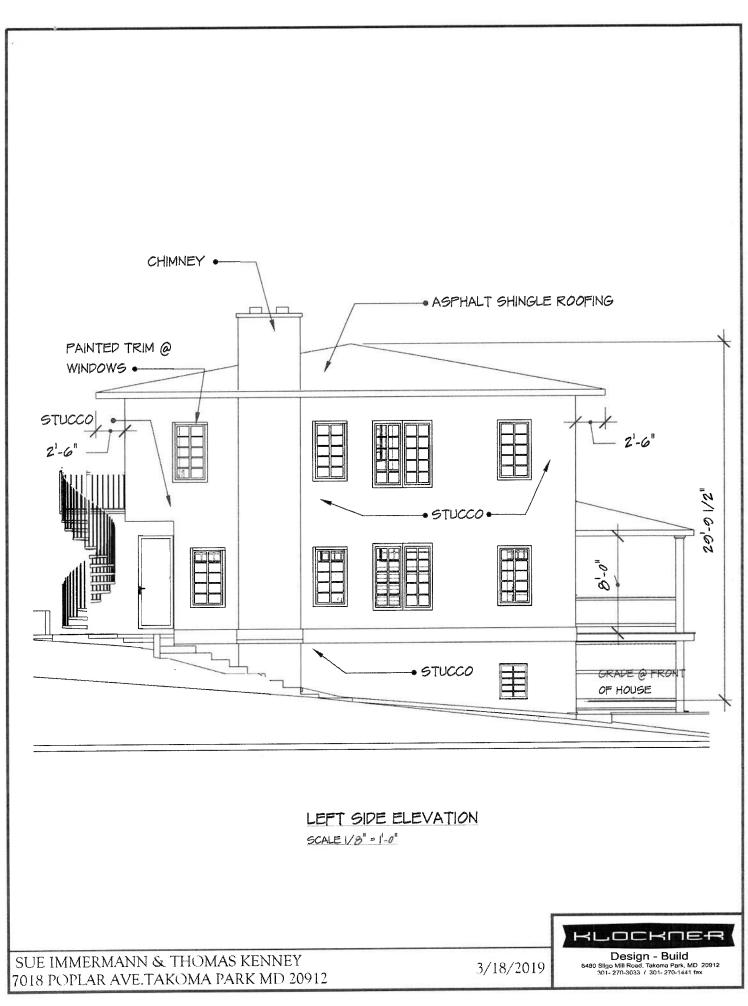


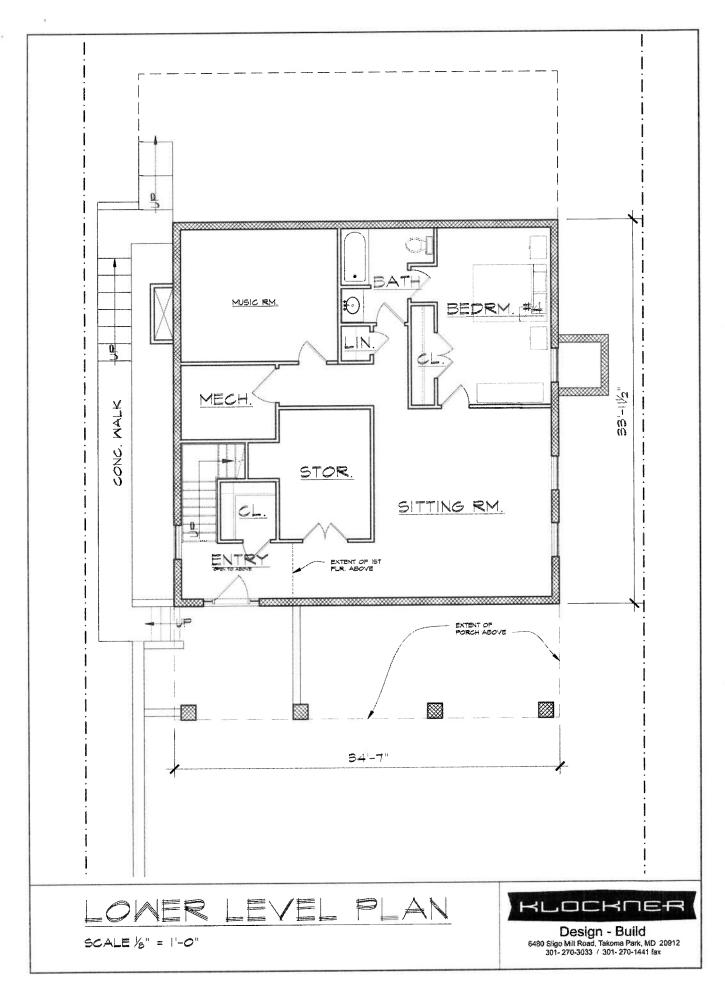


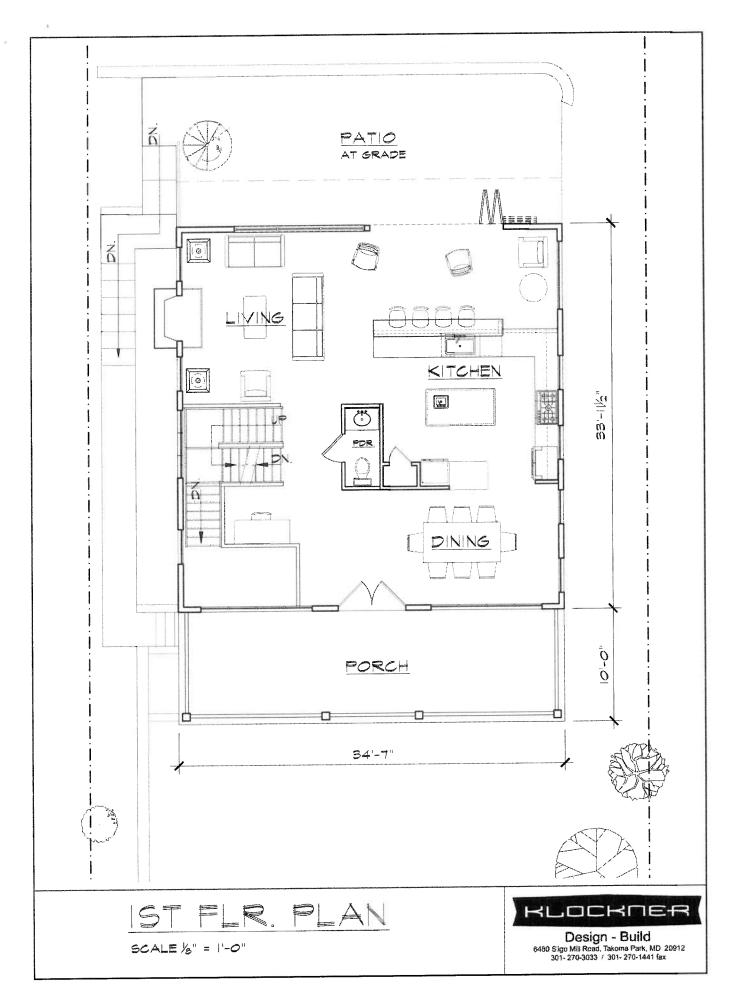


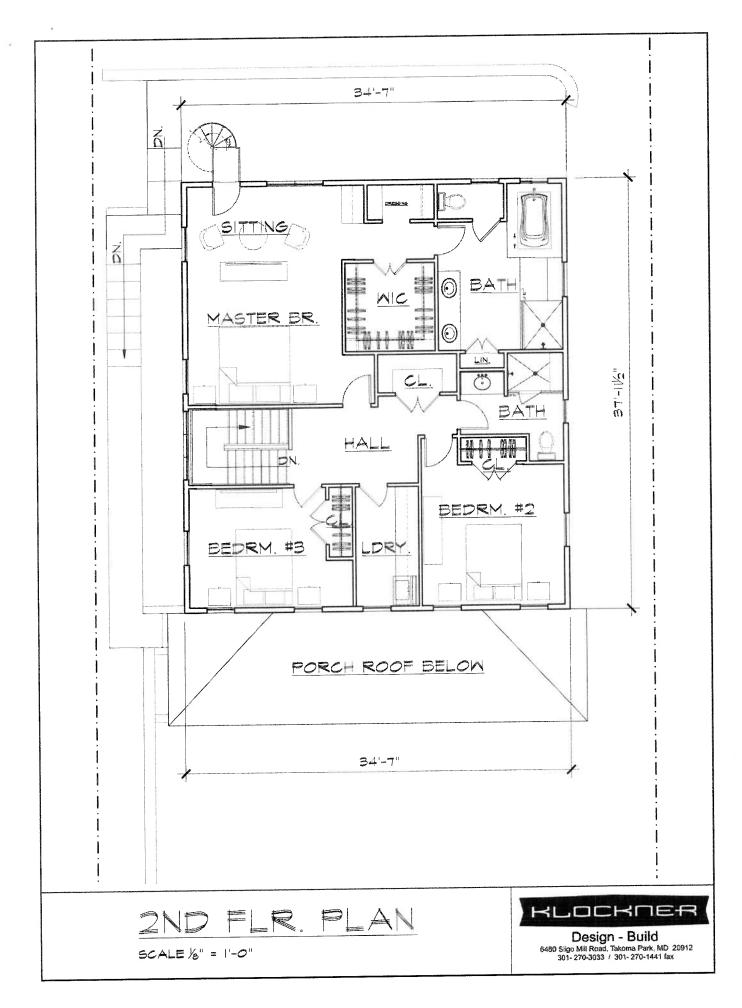


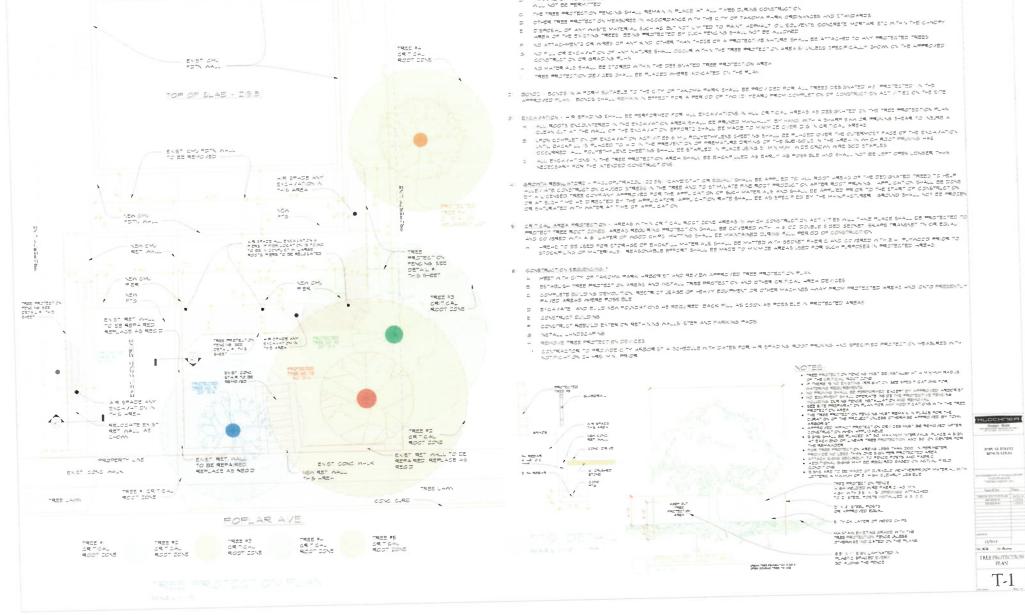












SITE AND TREE PROTECTION NOTES

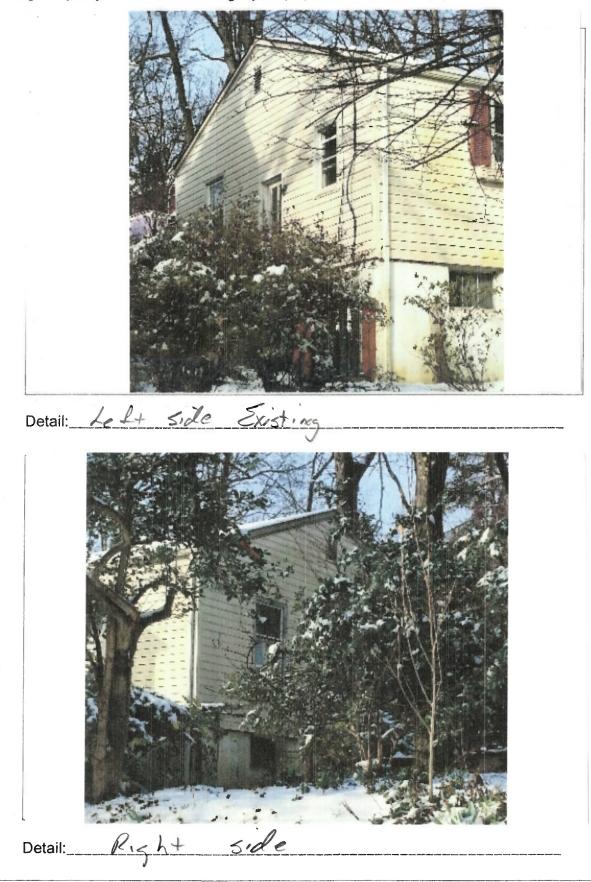
DURING CONSTRUCTION IN ASSORDANCE ATTH THE RECOMMENDATIONS USTED

# TREE SURVEY

THEE PROTECTION - ENET NO TREES DED SNATED ON THE TREE PROTECTION PLAN AS TREES NUMBER # IONS THROUGH #4 FOUR LARS TO BE PROTECTED

A LASA ABLEED MARE "ABRO O NAL OR OTHER ATTROVED ARCING MINAD HOM SHALL BE TLASED AS CLOSE AS POSSIBLE TO THE OR FOAL ROST SOLE OF ALL TREES OR TREE SKOLPS TO REMAIN AS SHOWLONG THE ATTROUGH OF TREE TROTECT ON TLAN PARKING OF VEHICLES OR THE PERFORMANCE OF ANY AGRINATHY THESE SESSIATED AREAD DITHER THAN THAT SHOAN BRECKLALLY ON THE PLAN

Existing Property Condition Photographs (duplicate as needed)



Applicant:\_\_\_\_\_

Page:\_\_\_

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7018 Bopher AVE. Rear Elevation Existing 創た。