Planning Board Worksession No.6: Transportation and Staging
Prior Worksessions

- **January 27**: Focused on transportation analysis and staging recommendations in the Draft Plan.

- **February 9**: Reviewed the Executive Boulevard District and associated economic feasibility analysis for some properties.

- **February 16**: A joint meeting with the Rock Spring Master Plan on school issues within the Walter Johnson Cluster.

- **February 23**: Reviewed the Rockville-Pike Montrose North District and revisited five properties in the Executive Boulevard district.

- **March 9**: Reviewed the Randolph Hills district and Parklawn South district, and addressed industrial issues and multifamily residential issues.

- **March 23**: Reviewed the financing alternatives for the Plan area to support infrastructure improvements, primarily mobility.
Financing Mechanism

White Flint 2 Public Infrastructure

<table>
<thead>
<tr>
<th>Capital Project Costs (White Flint 2)</th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td>Second Metro Station Entrance (White Flint)</td>
<td>$13.5M - $35M (2008 estimate)</td>
</tr>
<tr>
<td>MARC Station (near White Flint)</td>
<td>$20M (2008 estimate)</td>
</tr>
<tr>
<td>Shuttle/Circulator</td>
<td>$1.25M - $5M</td>
</tr>
<tr>
<td>Bikeways</td>
<td>TBD</td>
</tr>
<tr>
<td>Pedestrian Bridge over CSX</td>
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<tr>
<td>Roadway Realignment of Parklawn Drive and Randolph Road</td>
<td>$10M</td>
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<tr>
<td>Estimated Total</td>
<td>$45-70M+</td>
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</table>

Planning Board Recommendation
- Expansion of the existing WF taxing district
- Local Area Transportation Improvement program, similar to White Oak

MARC Station Concept (2008)

Realignment of Parklawn Drive and Randolph Road
Worksession Overview

Today’s worksession is focused on updated transportation modeling results using the Highway Capacity Manual (HCM), per the Subdivision Staging Policy (SSP); updated staging recommendations; MARC Station; and pedestrian crossing opportunities.
Sector Plan Area and Policy Areas

- North Bethesda Policy Area
- Twinbrook Policy Area
- City of Rockville
- White Flint Sector Plan
Transportation Adequacy Standards

Critical Lane Volume (CLV) no longer applicable for regulatory purposes.

Delay-based Highway Capacity Manual (HCM) methodology applies.

### 2016 - 2020 Subdivision Staging Policy

#### Intersection Congestion Standards

<table>
<thead>
<tr>
<th>HCM Volume-to-Capacity Equivalent</th>
<th>Policy Area</th>
<th>HCM Average Vehicle Delay Standard (secs/vehicle)</th>
<th>CLV Congestion Standard</th>
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</thead>
<tbody>
<tr>
<td>0.97</td>
<td>North Bethesda</td>
<td>71</td>
<td>N/A</td>
</tr>
<tr>
<td>1.13</td>
<td>White Flint</td>
<td>120</td>
<td>N/A</td>
</tr>
<tr>
<td>1.13</td>
<td>Twin brook</td>
<td>120</td>
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</table>
Key Plan Transportation Recommendation

Extend the policy area boundary of the White Flint Sector Plan area to include the portion of the White Flint 2 Sector Plan Area that is west of Old Georgetown Road and north of Montrose Parkway.

Raise the intersection congestion standard in this portion of the White Flint 2 Sector Plan area from 71 seconds (applicable to the remainder of North Bethesda) to 120 seconds (applicable to White Flint and Twinbrook MSPAs)

Rationale:

- Proximity to White Flint and Twinbrook Metro Stations
- Character of existing and planned development is similar to White Flint 1
- Change requires Subdivision Staging Policy (SSP) amendment
Local Area Transportation Review Modeling

- 2010 base year and 2040 horizon year

- Transportation improvements (both highway and transit) reflected in the region’s Constrained Long Range Plan (CLRP), a fiscally constrained transportation network.

- **New:** Geometric/operational local intersection improvements

- No Bus Rapid Transit (BRT) explicitly modeled

- **New:** Non-Auto Driver Mode Share (NADMS) goal/target applied
  - 42% in White Flint 2; 50% in White Flint 1 (employees)

- White Flint II and Rock Spring Sector Plan scenarios evaluated concurrently

- Development tested is the Public Hearing Draft recommendations (6,000 dwelling units and 3.0 million sq.ft).
  - Board decisions on Nicholson Court, Randolph Hills, multifamily properties and other areas will be assessed in the near future.
Local Area Transportation Review Modeling

In support of the transportation analysis for the Plan area, the following assumptions were applied:

- Outside the Plan study areas, regional growth reflecting the MWCOG Cooperative Forecast (Round 8.3)

- White Flint Transportation Projects
  - White Flint District West Workaround (No.501506)
  - White Flint West: Transportation (No.501116)
  - White Flint District East: Transportation (No.501204)
  - White Flint Traffic Analysis and Mitigation (No.501202)

- White Flint 1 land use data consistent with that assumed in support of the White Flint Traffic Operations Analysis Report released by Stantec (2014)

- New 300 households development plan at the WMAL Radio Tower site
  - New 300 households and corresponding population were added to existing land use inputs in TAZ 3748 (WMAL Radio Tower site located between I-270 Spur and I-495 Beltway).

- Montrose Parkway East

- New I-270 Spur HOV ramps on the south side of the Westlake Terrace Bridge in Rock Spring Sector Plan area.
Roadway System and Intersection IDs
HCM Analysis: 2015 Existing Conditions Traffic

Intersections in North Bethesda Policy Area:
71 Seconds Standard

Intersections in White Flint Policy Area:
120 Seconds Standard

Avg. Vehicle Delay

<table>
<thead>
<tr>
<th>AM</th>
<th>PM</th>
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<tbody>
<tr>
<td>0</td>
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</tr>
<tr>
<td>49.1</td>
<td>120.0 Sec</td>
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HCM Analysis: 2015 Existing Conditions Traffic

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Intersections in North Bethesda Policy Area:
71 Seconds Standard

Intersections in White Flint Policy Area:
120 Seconds Standard
HCM Analysis: 2040 Land Use-Alternative 3 (Public Hearing Draft Recommendation)
HCM Analysis: 2040 Land Use-Alternative 3 with NADMS Improvement

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Intersections in North Bethesda Policy Area: 71 Seconds Standard

Intersections in White Flint Policy Area: 120 Seconds Standard
HCM Analysis: 2040 Land Use-Alternative 3 with NADMS + Mitigation

- Re-optimize Signal Split (AM)
- Add 2nd LT Lane on SB
- Remove Split Phase
- Add RT pocket on NB

Intersections in North Bethesda Policy Area: 71 Seconds Standard

Intersections in White Flint Policy Area: 120 Seconds Standard
HCM Analysis: Intersection Geometry Improvement

Existing

Add 2nd LT lane on SB

Remove RT Large Curvature on NB

Recommended

Randolph Rd at Parklawn Dr
### 2010 White Flint Sector Plan Staging

#### Table 6: Staging Plan

<table>
<thead>
<tr>
<th>Phase 1</th>
<th>Phase 2</th>
<th>Phase 3</th>
</tr>
</thead>
<tbody>
<tr>
<td>3,000 dwelling units</td>
<td>3,000 dwelling units</td>
<td>3,800 dwelling units</td>
</tr>
<tr>
<td>2 million square feet non-residential</td>
<td>2 million square feet non-residential</td>
<td>1.69 million square feet non-residential</td>
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</table>

- **Contract for the construction of the realignment of Executive Boulevard and Old Georgetown Road.**
- **Contract for construction of Market Street (B-10) in the Conference Center block.**

Fund streetscape improvements, sidewalk improvements, and bikeways for substantially all of the street frontage within one-quarter mile of the Metro station: Old Georgetown Road, Marinelli Road, and Nicholson Lane.

Complete realignment of Executive Boulevard and Old Georgetown Road.

Construct the portion of Market Street as needed for road capacity.

Fund the second entrance to the White Flint Metro Station.

Explore the potential for expediting portions of Rockville Pike where sufficient right-of-way exists or has been dedicated. It should be constructed once the “work-around” roads are open to traffic.

Increase non-auto driver mode to 42 percent.

The Planning Board should assess whether the build out of the Sector Plan is achieving the Plan’s housing goals.

The Planning Board must develop a plan to determine how to bring the mode share to 51 percent NADMS for residents and 50 percent NADMS for employees during Phase 3.

Complete all streetscape improvements, sidewalks, and bikeways outside one-quarter mile from the Metro. Reconstruct any remaining portion of Rockville Pike not constructed during prior phases.

Achieve the ultimate mode share goals of 51 percent NADMS for residents and 50 percent NADMS for employees.
New development can occur anywhere in the Plan area. Infrastructure listed for each phase could be funded either through the Capital Improvements Program (CIP), Consolidated Transportation Program (CTP) for State-related projects, public-private partnership or developer initiative/contribution.
Draft Plan Staging

The proposed framework for staging in this Plan is established by a critical factor: the Plan area’s adjacency to the 2010 White Flint Sector Plan area and its staging plan requirements. The proximity of the White Flint Sector Plan and the White Flint 2 Plan areas is demonstrated by the extension of both Rockville Pike (MD 355) and Executive Boulevard through both Plan areas and the proximity of the White Flint Metro Station to both Plan areas.

The staging framework is guided by the following principles:

- Ensure an adequate level of development or tax contributions to help fund new infrastructure.
- Balance the infrastructure needs and requirements between both White Flint plan areas.
- Address the infrastructure needs for White Flint 2, including public facilities to support new development.
- Limiting the free rider effect where properties in White Flint 2 benefit from new infrastructure in the 2010 White Flint Sector Plan area.
- Development in the core of the 2010 White Flint Sector Plan, which is near to the Metro Station and along Rockville Pike, should be prioritized before periphery properties are developed.
Public Hearing Draft Plan Staging Recommendation

Several important pre-staging items are considered for the draft White Flint 2 Sector Plan.

- The Planning Board should expand the existing White Flint Sector Plan Implementation Advisory Committee to include property owners, residents and other stakeholders from the White Flint 2 Sector Plan area.
- The Planning Board should expand the White Flint Sector Plan biennial monitoring report to include staging recommendations in this Plan.

Prior to approval of any new development in the Plan area, the following actions must be taken:

- Amend the North Bethesda Policy Area to create a new Local Area Transportation Review (LATR) Policy Area for the White Flint 2 Sector Plan area, within six months of adopting the Sectional Map Amendment (SMA).
- Within 12 months of adopting the Sectional Map Amendment (SMA), determine if a public financing mechanism will be established to fund public infrastructure recommended for the White Flint 2 Sector Plan area.
- The Planning Board must create a staging allocation procedure for new development in the Plan area or modify the existing White Flint Sector Plan Implementation Guidelines.
## Public Hearing Draft Plan Staging Recommendation

<table>
<thead>
<tr>
<th>Phase 1</th>
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<th>Phase 3</th>
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</thead>
<tbody>
<tr>
<td>Residential: 1,800 dwelling units</td>
<td>Residential: 1,800 dwelling units</td>
<td>Residential: 2,338 dwelling units</td>
</tr>
<tr>
<td>Non-Residential: 900,000 square feet</td>
<td>Non-Residential: 900,000 square feet</td>
<td>Non-Residential: 1,189,857 square feet</td>
</tr>
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### Phase 1
- Achieve 27% Non-Automotive Driver Mode Share (NADMS) for the Plan area.
- Fund the Executive Boulevard and East Jefferson protected bikeway.
- Fund and complete the design study for Rockville Pike Bus Rapid Transit (BRT) that will be coordinated with SHA, MCDOT, M-NCPPC and the City of Rockville.
- Complete the implementation of Western Workaround, including the realignment of Executive Boulevard, Towne Road and Old Georgetown Road (MD 187) for vehicular travel.
- Fund the roadway realignment of Parklawn Drive and Randolph Road.
- Montgomery County Public Schools (MCPS) must evaluate the need for a new elementary school within the Walter Johnson cluster and determine how and when a new elementary school will be programmed.
- Maryland Department of Transportation (MDOT) must conduct a feasibility study for an infill MARC station along the Brunswick Line and determine if a MARC station should be located in the Plan area.
- The Planning Board must assess that the Sector Plan is achieving its goals and that all the infrastructure items for this Stage 1 are completed, prior to proceeding to Stage 2.

### Phase 2
- Achieve 35% Non-Automotive Driver Mode Share (NADMS) for the Plan area.
- Fund a shuttle or circulator that serves the Plan area, adjacent to residential communities, and Metro station areas.
- Fund the acquisition or dedication of a new public park for the plan area.
- Construct streetscape improvements, sidewalk improvements, and bikeways for substantially all of the street frontage within one-quarter mile of the Metro station: Old Georgetown Road, Marinelli Road and Nicholson Lane.
- Fund the second entrance to the White Flint Metro Station.
- The Planning Board must assess that the Sector Plan is achieving its goals and that all the infrastructure items for Stage 2 are completed, prior to proceeding to Stage 3.

### Phase 3
- Achieve 42% Non-Automotive Driver Mode Share (NADMS) for the Plan area.
- Fund and implement the Parklawn Drive Shared Use Path.
- Montgomery County Public Schools (MCPS) must construct an elementary school for the Walter Johnson School Cluster or determine how elementary school needs will be addressed for the Cluster.
- Construct a new MARC station, if MDOT determines that a MARC station will be located within the plan area.
The overall North Bethesda/Garrett Park Master Plan Area NADMS goal is 39 percent for employees. In 2015, the estimated Master Plan area NADMS was 28 percent. The 2016-2020 Subdivision Staging Policy (SSP) confirmed the North Bethesda Transportation District NADMS goal at 39% for workers.

**White Flint 2 Sector Plan Draft Plan**

**Public Hearing Draft Recommendation**
- Phase 1: 27 percent
- Phase 2: 35 percent
- Phase 3: 42 percent

**Revised Recommendation**

**Area: Properties North and West of White Flint 1**
- Phase 1: 34 percent for residents and employees
- Phase 2: 42 percent for residents and employees
- Phase 3: 50 percent for employees and 51 percent residents

**Area: East of the CSX tracks**
- Retain the Public Hearing Draft Recommendation

**2010 White Flint Sector Plan**

**Phasing Requirement**
- Phase 1: 34 percent
- Phase 2: 42 percent
- Phase 3: 50 percent (employees)/51 percent (residents)

**2011 White Flint Implementation Guidelines**
- The overall White Flint Sector Plan Area mode share (NADMS) is the weighted average of NADMS-R (Residential) and NADMS-E (Employees)-p.11
### Revised Draft Plan Staging Recommendation

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**Achieve 27% Non-Automotive Driver Mode Share (NADMS) for the Plan area.**

During Phase one, the Planning Board should assess that properties within the Montrose North and Executive Boulevard Districts have achieved a NADMS goal of 34 percent for employees and residents. For properties in the Parklawn South and Randolph Hills Districts, the Board should assess that a NADMS goal of 27 percent for employees and residents have been achieved.

- Fund the Executive Boulevard and East Jefferson protected bikeway.
- Fund a shuttle or circulator that serves the Plan area, adjacent Metro station areas and residential communities.
- Provide complete the design study for Rockville Pike Bus Rapid Transit (BRT) that will be coordinated with SHA, MCDOT, M-NCPPC and the City of Rockville.
- Complete the implementation of Western Workaround, including the realignment of Executive Boulevard, Towne Road and Old Georgetown Road (MD 187) for vehicular travel.
- Fund the roadway realignment of Parklawn Drive and Randolph Road.
- Montgomery County Public Schools (MCPS) must evaluate the need for a new elementary school within the Walter Johnson cluster and determine how and when a new elementary school will be programmed.
- Maryland Department of Transportation (MDOT) must conduct a feasibility study for an infill MARC station along the Brunswick Line and determine if a MARC station should be located in the Plan area.
- The Planning Board must assess that the Sector Plan is achieving its goals and that all the infrastructure items for this Stage 1 are completed, prior to proceeding to Stage 2.

**Achieve 35% Non-Automotive Driver Mode Share (NADMS) for the Plan area.**

During Phase two, the Planning Board should assess that properties within the Montrose North and Executive Boulevard Districts have achieved a NADMS goal of 42 percent for employees and residents. For properties in the Parklawn South and Randolph Hills Districts, the Board should assess that a NADMS goal of 35 percent for employees and residents have been achieved.

- Fund the acquisition or dedication of a new public park for the plan area.
- Fund a shuttle or circulator that serves the Plan area, adjacent to residential communities, and Metro station areas.
- Construct streetscape improvements, sidewalk improvements, and bikeways for substantially all of the street frontage within one-quarter mile of the Metro station: Old Georgetown Road, Marinelli Road, and Nicholson Lane.
- Fund the second entrance to the White Flint Metro Station.
- The Planning Board must assess that the Sector Plan is achieving its goals and that all the infrastructure items for Stage 2 are completed, prior to proceeding to Stage 3.

**Achieve 42% Non-Automotive Driver Mode Share (NADMS) for the Plan area.**

During Phase three, the Planning Board should assess that properties within the Montrose North and Executive Boulevard Districts have achieved a NADMS goal of 51 percent for employees and 50 percent residents.

- Fund and implement the Parklawn Drive Shared Use Path.
- Montgomery County Public Schools (MCPS) must construct an elementary school for the Walter Johnson School Cluster or determine how elementary school needs will be addressed for the Cluster.
- Construct a new MARC station, if MDOT determines that a MARC station will be located within the plan area.
MARC Growth and Investment Plan 2013 to 2050
Brunswick Line: Long Term Potential

- 3 main tracks, Barnesville Hill
- Add another new Montgomery County station or expand an existing station
- Point of Rocks platform expansion providing access to Frederick branch and improved facilities
- Parking facility expansions as deemed necessary
  - Germantown Parking Garage
- Brunswick parking lot – additional access point
- Duffields – potential new station at Northport
- Brunswick Maintenance service facility expansion
2008 MTA Technical Review for a White Flint MARC Station indicated that:

- Either site (Montouri or Nicholson Court) would not provide direct access to the existing Metro stations.
- The spacing of existing MARC stations is already closer than desired.
- The addition of a new station would increase travel time and potentially decrease individual station ridership for other stations along the Brunswick Line.
- It is recommended that if the new White Flint Station is to be added, the Garrett Park MARC Station should be removed to ensure optimum system efficiency.


Draft Plan Staging Recommendation
Maryland Department of Transportation (MDOT) must conduct a feasibility study for an infill MARC station along the Brunswick Line and determine if a MARC station should be located in the Plan area.
Circulator/Shuttle

King Farm Circulator

White Flint Circulator (90s-2000s)

New Rock Spring Shuttle (July 2016-Present)