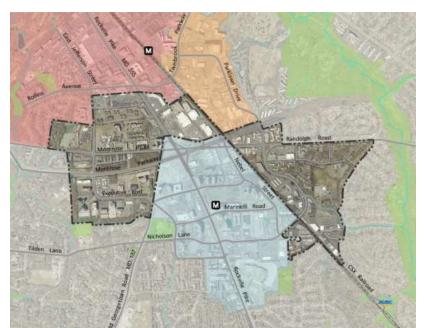


Planning Board Worksession No.8: Parklawn South, Executive Boulevard and Montrose North Districts





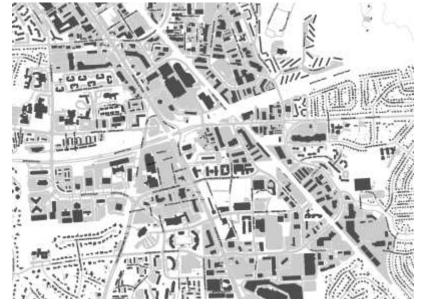




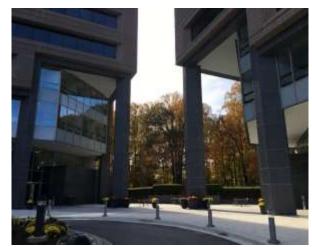








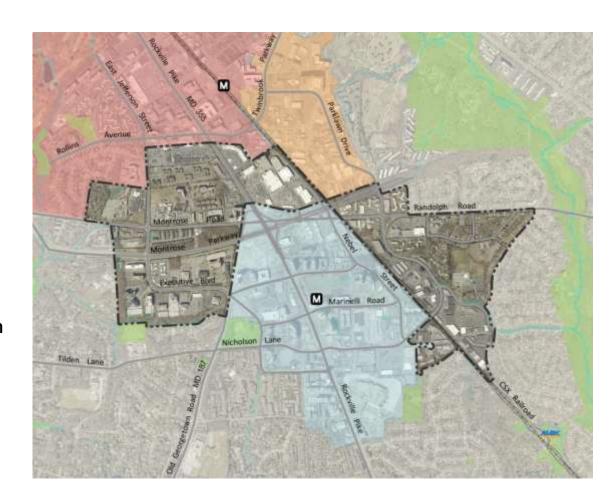






Prior Worksessions

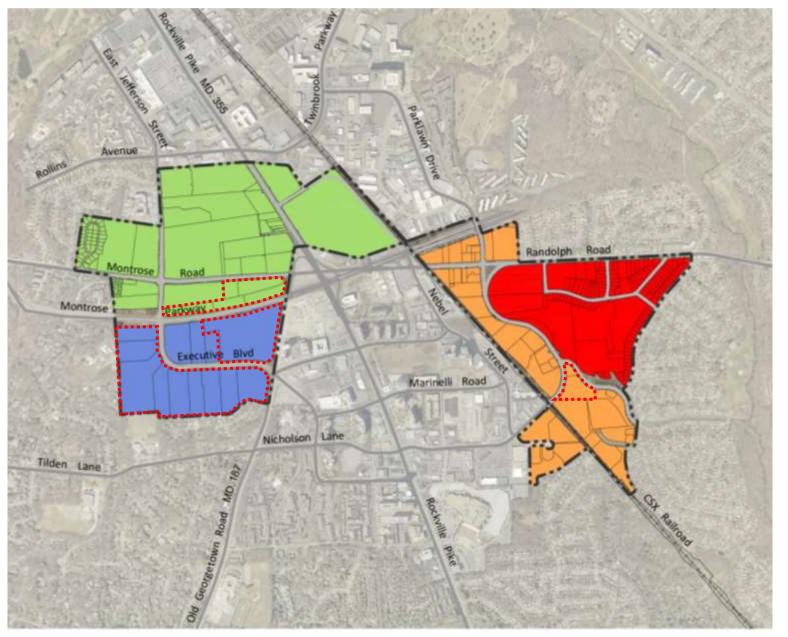
- January 27: Focused on transportation analysis and staging recommendations in the Draft Plan.
- **February 9:** Reviewed the Executive Boulevard District and associated economic feasibility analysis for some properties.
- **February 16:** A joint meeting with the Rock Spring Master Plan on school issues within the Walter Johnson Cluster.
- **February 23:** Reviewed the Rockville-Pike Montrose North District and revisited five properties in the Executive Boulevard district.
- March 9: Reviewed the Randolph Hills district and Parklawn South district, and addressed industrial issues and multifamily residential issues.
- April 20: Reviewed the updated Highway Capacity Manual (HCM) analysis and revised staging recommendations.



May 4: Reviewed the Urban Design Guidelines.



Worksession Overview

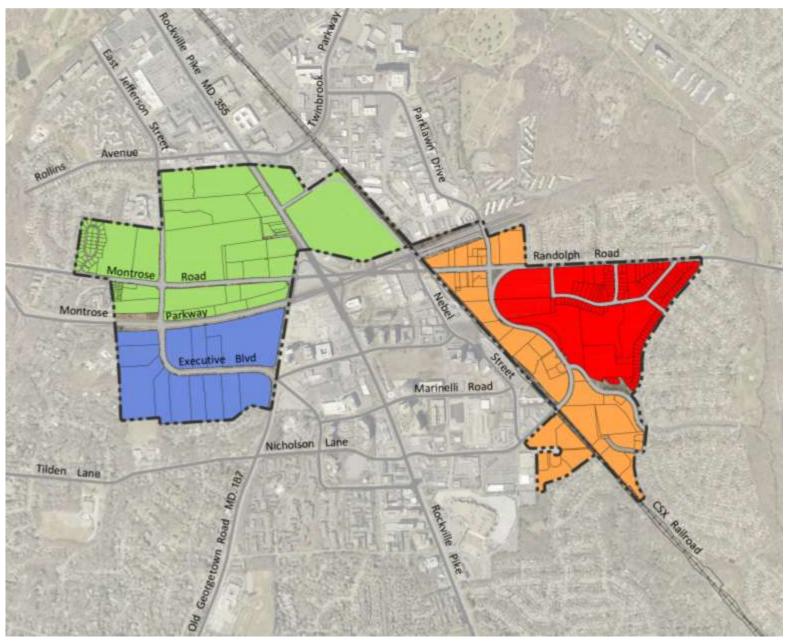




Today's worksession is focused on revisiting a segment of Parklawn South, Executive Boulevard, and a segment of Rockville Pike-Montrose North.



Draft Plan Recommendations



Residential: 6,000 dwelling units

Non-Residential: 3 million sq.ft.

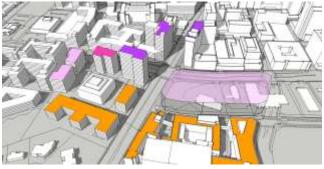
Approximately 60% of the new residential development and more than 50% of new non-residential development recommended in the 2010 White Flint Plan.

Does not reflect all of the floating zones possibilities.



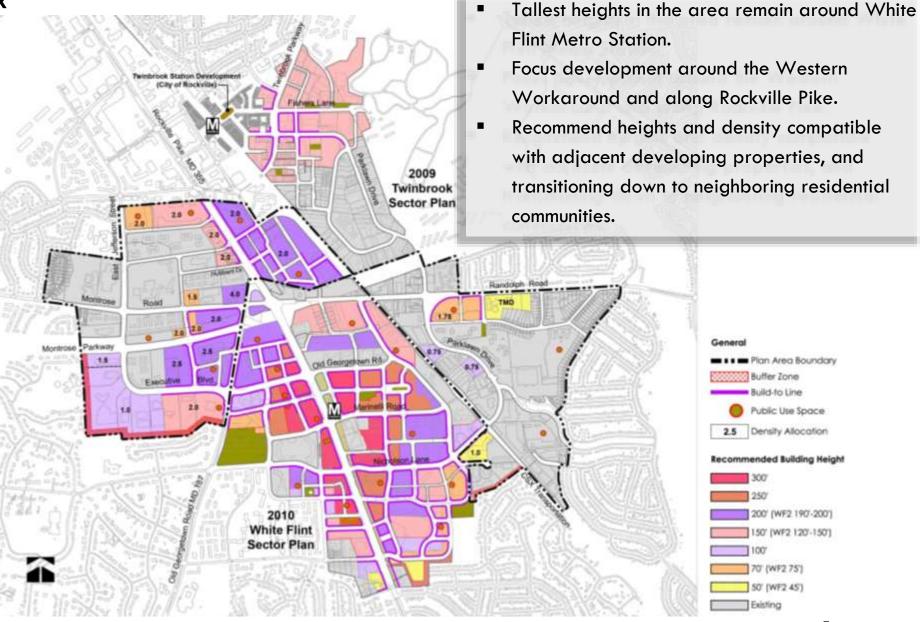


Height and Density Framework

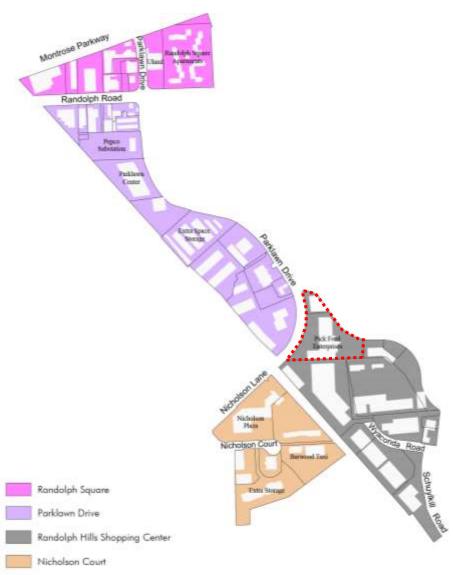




























Industrial Analysis



Market Analysis

White Flint II Industrial District: Market Performance Indicators ¹			
	WFII Industrial District	County (Industrial)	
Occupancy			
Occupancy Rate	90.50%	89.50%	
5-Year Occupancy Rate Change	4.70%	1.50%	
Rent			
Rent per SF	\$13.12	\$12.34	
5-Year Rent PSF Change	2.00%	2.10%	
Absorption		-	
Annual Net Absorption Rate	2.20%	1.00%	
Utilization			
Proportion of Underutilized Land ²	7.20%	33.7	

Source: CoStar Group, Inc.

March 9 Worksession

Conclusions

- Strong market; vacant space accommodates future demand
- Diverse businesses; many provide valuable downcounty services
- Facilities match the needs of industrial tenants
- Older facilities keep rents low, although could benefit from reinvestment

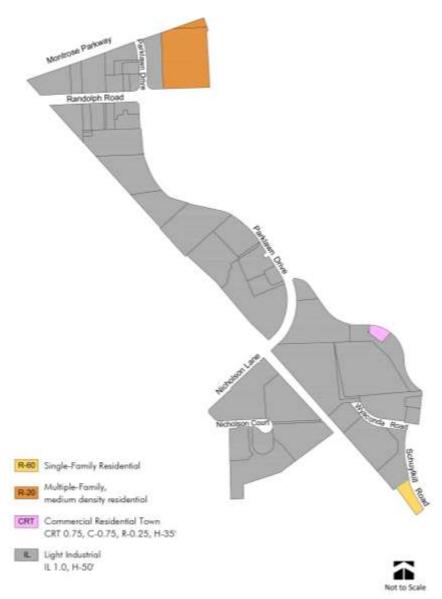
Land Use Recommendations

- Maintain IL zoning for majority of industrial district
- Providing additional density (within existing uses)
 could encourage reinvestment for some properties
- Retail zoning classifications possible for properties with established retail presence
- Limit new residential uses in the district.

 $^{^{1}}$ Industrial space measured in the County include only buildings classified as industrial and flex space.

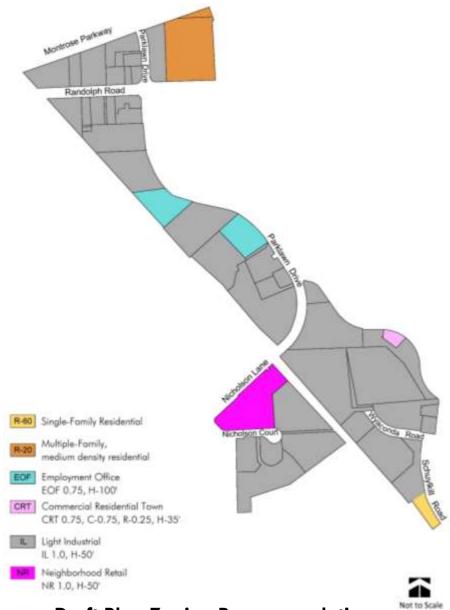
² Planning professionals often consider properties with an improvement-to-land ratio below one to be underutilized and more likely to redeveloped or improved over time

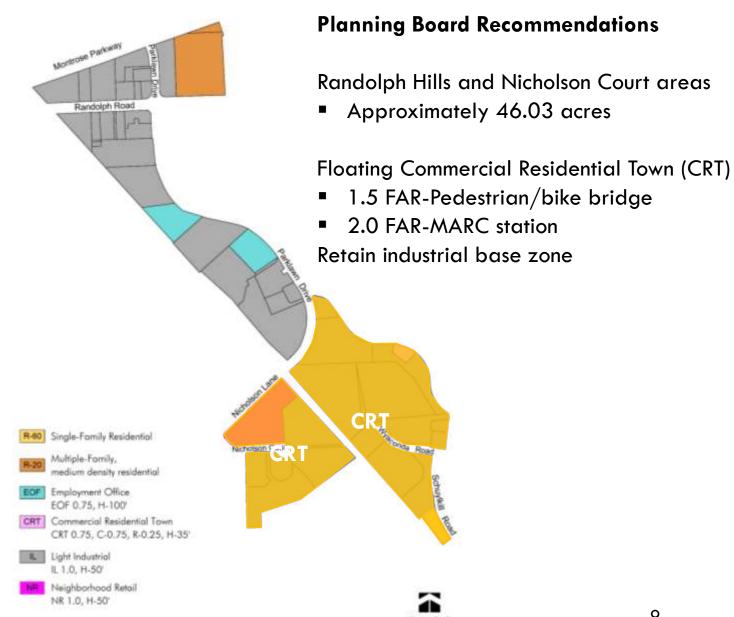




















Shared Ogding About 1 (Ogding store 1998) Compared Displaces, Sportly Bright, Same Store 1999 Compared Displaces, Sportly Bright, Sportly Brig

Pickford Concept

Property: Pickford Enterprises

Land Area: 4.88 acres

Existing FAR: 0.65

Draft Plan Recommendation

■ IL 1.0 H-50 zone

Planning Board Recommendations

- IL 1.0 H-50 zone (Base)
- CRT 1.5 zone- H-75 (Floating)
- CRT 2.0 zone-H-75(Floating)

Pickford proposal

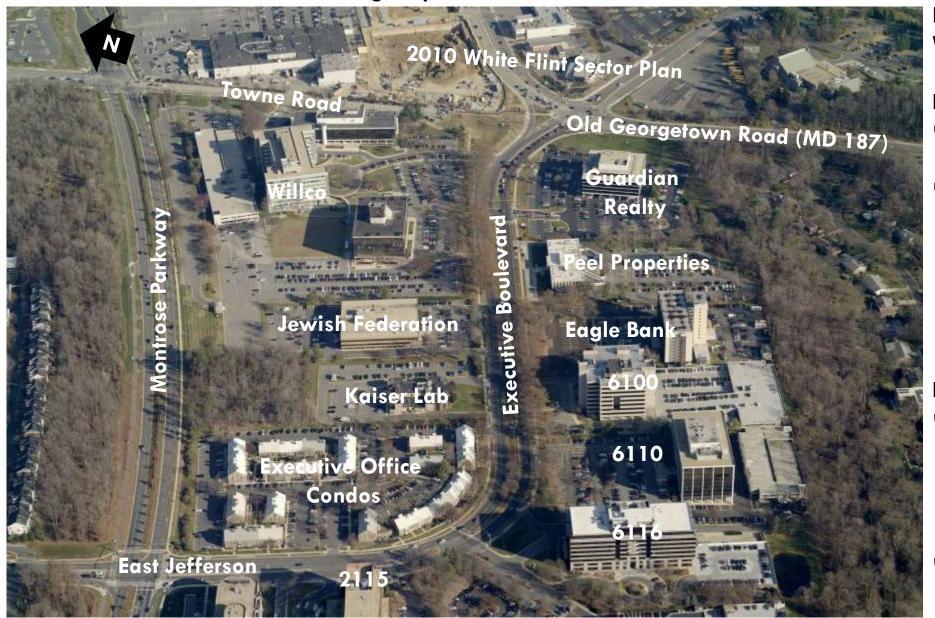
- IL zone at 1.5 FAR
- Height: 75 feet
- Zoning text amendment for residential uses

Recommendations

- Retain industrial base with floating zone options.
- Include mixed-use industrial features in the Urban Design guidelines.
- Provide additional guidance in the Sector Plan, including public benefits such as support for small businesses.



Executive Boulevard District – Existing Properties



Prior Planning Board Worksessions

February 9

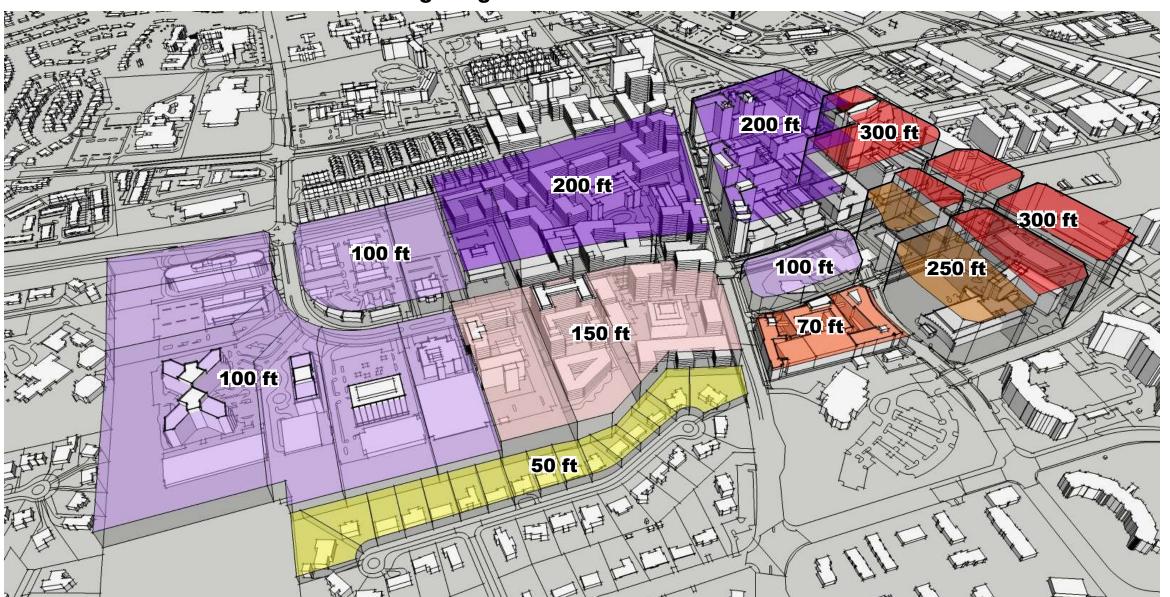
- Highlights of prior office studies (ULI and adaptive reuse)
- Overview of Executive
 Boulevard and financial
 analysis. Discussions regarding
 height and density for
 properties. The Board made no
 decisions.

February 23

- Revisit for a portion of Executive Boulevard (6100, 6110, 6116, 6120-6120 Executive Boulevard and 2115 East Jefferson).
- Recommended the floating CRT zone, while adjusting the base EOF.



Executive Boulevard District – Building Heights





Economic Analysis

Development Programs – Willco and Eagle Bank						
			Development Program (SF)			
	Zoning	Residential (DU)	Retail (SF)	Office (SF)	Hotel (Rooms)	Total
Willco Property						
Owner Preferred Development Concept	CR-3.0, H- 200'	1,750 1,875	157,500 171,000	442,000 302,000	150 150	2,424,500 2,423,000
Planning Team Preferred Zoning	CR-2.0*, H-200'	1,426	, 129,245	292,704	118	1,907,108
Eagle Bank Property						
Owner Preferred Development Concept	CR-2.0, H-150'	117	25,213	327,039	N/A	469,646
Planning Team Preferred Zoning	CR-2.0, H-120'*	117	, 25,213	327,039	N/A	469,646

 $^{^{}st}$ Initial analysis was conducted prior to amended FAR and height recommendations



Economic Feasibility

Initial Findings

- Densities contemplated by Planning Team would likely be feasible for owners' preferred vision of significant infill development while keeping existing buildings intact
 - Relatively large positive residual value at build-out
- Initial miscalculation in construction cost (brought to our attention by Willco in March) results in lower amended residual value
 - However, overall conclusions remain unchanged

Residual Value Proforma Analysis: Willco and Eagle Bank (in millions)

Estimates	Willco	Eagle Bank	Eagle Bank (w/o new office)
Total Value of			
Project	\$927	\$193	\$114
Cost of			
Development	\$(610)	\$(191)	\$(95)
Cost of Public			
Benefits	\$(78)	\$(9)	\$(7)
Residual Value	\$257	\$(4)	\$(16)
(Amended) Cost of			
Development	\$(742)	\$(191)	\$(95)
(Amended) Residual Value	\$125	\$(4)	\$16



Economic Feasibility

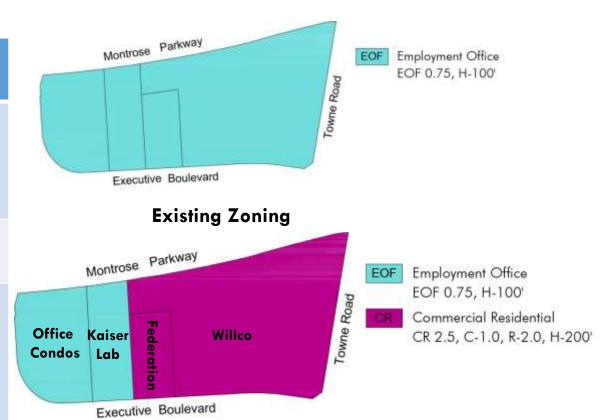
Willco Response

Difference in Market Assumptions - Willco/Staff				
Market Factors	Product Type	Staff Assumption	Willco Assumption	Staff Comments
Rents	Office, Retail	\$35 PSF (O) \$41 PSF (R)	\$30 PSF (O) \$30 PSF (R)	New office can achieve higher rents than current. Retail rents conservative but in range.
Vacancy Rate	Office, Retail	5% (O) 5% (R)	10% (O) 10% (R)	5% typically represents stabilized occupancy, especially Metroproximate
Market "Cap" Rate	Multifamily	4.75%	5.50%	Fed interest rate increases & slowdown in market sector
Rate of Return	Multifamily	6.25%	7.25%	Commensurate with cap rate (1.5%-2.5% higher)
Construction Cost	Multifamily	\$170 PSF	\$200 PSF	\$200 PSF on high end of range



Executive Boulevard-North

Property	Land Area	Draft Plan Recommendation	Property owner recommendation
Willco (6001, 6003, 6011 Executive Blvd	21.9 acres	CR 2.5 C1.0 R2.0 H200	CR 3.0 C1.5 R2.5 H200
Kaiser Lab-6111 Executive Blvd	4 acres	EOF 0.75 H75	EOF 0.75 H75
Greater Washington Jewish Federation-6101 Executive Blvd	3.02 acres	CR 2.5 C1.0 R2.0 H200	_
The Executive Office Condos	6.66 acres	EOF 0.75 H75	_



February 9 and 23 Recommendation









Executive Boulevard-South













Executive Boulevard-South

Planning Board Review (February 9 and 23)

Properties

6000, 6006 and 6010 Executive Boulevard

Existing Zone

■ EOF 0.75 H100 T

Recommended Zone

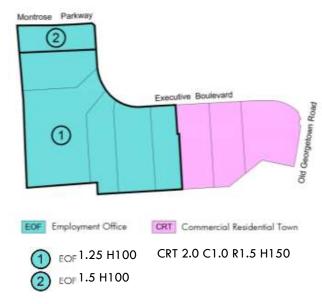
CRT 2.0 C1.0 R1.5 H150

Property	Land Area	Plan Recommendation	Property owner recommendation
Guardian Realty-	6.7 acres	CRT 2.0 C1.0 R1.5	CR 2.5 C2.25 R2.25
6000 Executive Blvd		H150	H200
Peel Properties-	5.15 acres	CRT 2.0 C1.0 R1.5	CRT 2.5 C2.0 R2.25
6006 Executive Blvd		H150	H150
Eagle Bank-6010	5.38 acres	CRT 2.0 C1.0 R1.5	CRT 2.0 C1.0 R1.5
Executive Blvd		H150	H150

Key Properties



Recommended Zone





Executive Boulevard-South

Properties

6100, 6110, 6116, 6120-6130 Executive Boulevard and
 2115 East Jefferson

Revised Zoning Recommendation

■ EOF 1.25 H-100

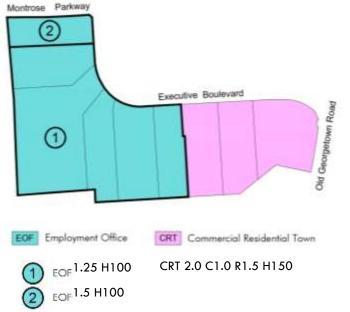
Revised Floating Zone Option

CRT 1.5 R1.0 C1.25 H-100

Property	Land Area	Existing Square Feet	Existing FAR	Existing Zone
6100 Executive Blvd	4.42 acres	150,934 sq.ft.	0.78	EOF 0.75 H100 T
6110 Executive Blvd	6.23 acres	215, 552 sq.ft.	0.79	EOF 0.75 H100 T
6116 Executive Blvd	4.83 acres	217,109 sq.ft.	1.03	EOF 0.75 H100 T
Monument Realty-6120- 6130 Executive	12.91 acres	354,840 sq.ft.	0.63	EOF 0.75 H100 T
GPT properties- 2115 East Jefferson	5.48 acres	139,006 sq.ft.	0.58	EOF 0.75 H100 T

Key Properties



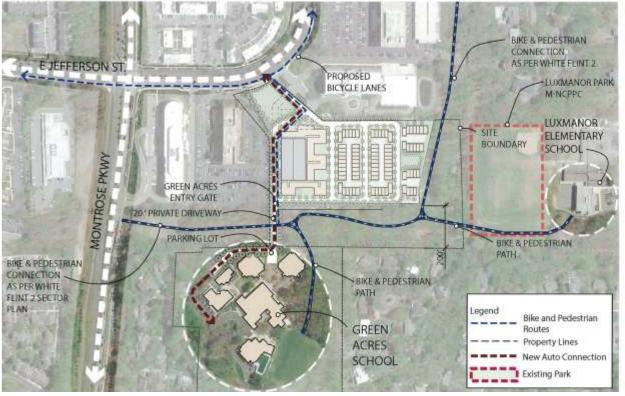




6120-6130 Executive Boulevard



- Two vacant office buildings
- New tenant (ABT) moving into a building in 2018
- Recommendation: CRT 1.5 R1.0 C1.25 H-100 (Floating)







School Impacts and Residential Development

	Elementary	Middle	High
White Flint 2 Sector Plan in the Walter Johnson Cluster*	329	139	189
Additional Executive Boulevard	79	33	45
Revised Walter Johnson Total	408	172	234
White Flint 2 Sector Plan in the Downcounty Consortium*	91	38	48
Total White Flint 2 Sector Plan Schools	499	210	282

Public Hearing Draft Recommendation	Dwelling Units
Residential Development	5, 938
Additional Executive Boulevard	1,231
Total	7,169

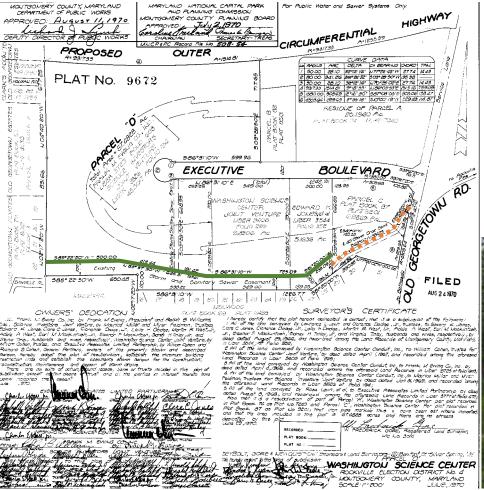
^{*}Assumption: 90% of the residential development are multifamily; 10% are townhouses and latest generation rates for the Southwest area (June 2016)



Executive Boulevard District - Easement and Setbacks

Existing and prior requirements

- Stormwater and Sanitary Easement
- Setback requirements from the I-3 Zone









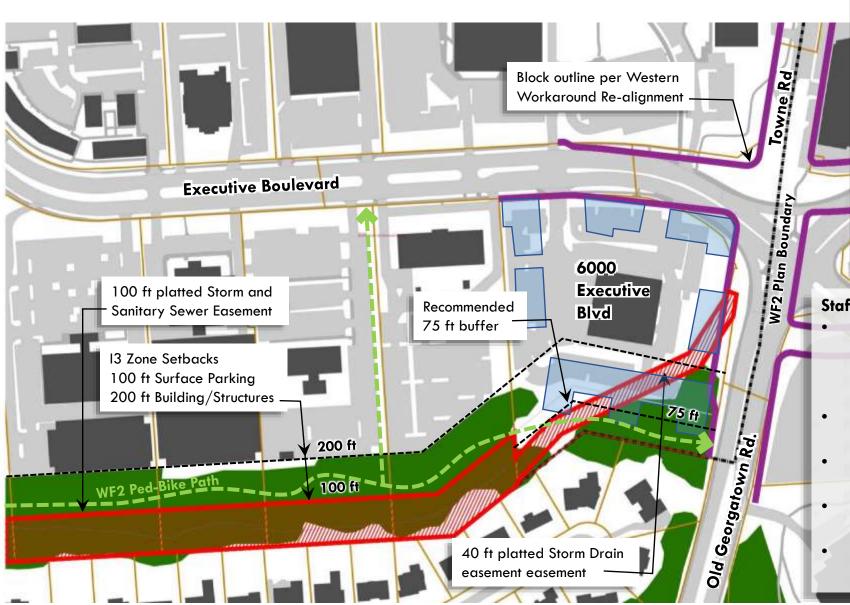




Record Plat No. 9672



Executive Blvd South Buffer





Staff Recommendation

- Retain the 100 ft setback associated with the platted easement to provide a buffer to single family community to the south for properties west of 6000 Executive Blvd.
- Provide space for the recommended WF2 Ped-Bike
 Path outside the 100 ft buffer
- Encourage retaining as much tree coverage as possible
- Provide a 75 ft buffer along the southern edge of 6000 Executive Blvd
- Recommended ped-bike path can be located within the buffer at this property only.



Green Acres School Access Road Montrose Parkway East Jefferson 2101 E Jefferson St 2115 E Jefferson St **Green Acres** School 6120 = 6130 Executive Blvd

PB Recommendation

Provide street connection from Montrose Parkway via 2101 E Jefferson entrance

- Location would utilize existing Montrose Parkway access point to 2101 E Jefferson St
- Potential disruption to existing 2101 E Jefferson St SWM facilities and dedicated access from Montrose Parkway
- If public street, would require dedication from 2101 and 2115 E Jefferson St

AG-Monument Proposal (6120-6130 Executive Boulevard)

Shared entrance with 6120 from Executive Blvd and driveway access to school through shared property line

- If rezoned as requested, access driveway would be provided as part of future redevelopment
- Most driveway needed for this alternative exists, so connection could be provided independent of redevelopment
- Ped-Bike connection adjacent to the existing tree buffer could be provided also as part of future redevelopment

Existing School Access Drive

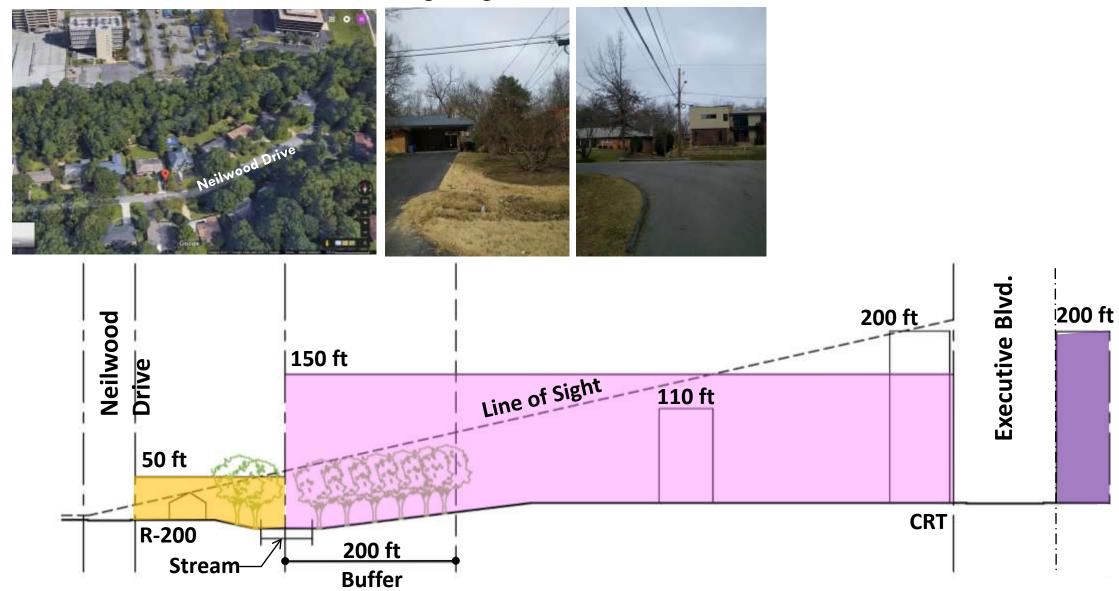
• Both existing entrance and exit are from Danville Drive

Staff Recommendation

AG proposal would be sufficient to provide additional access to the school

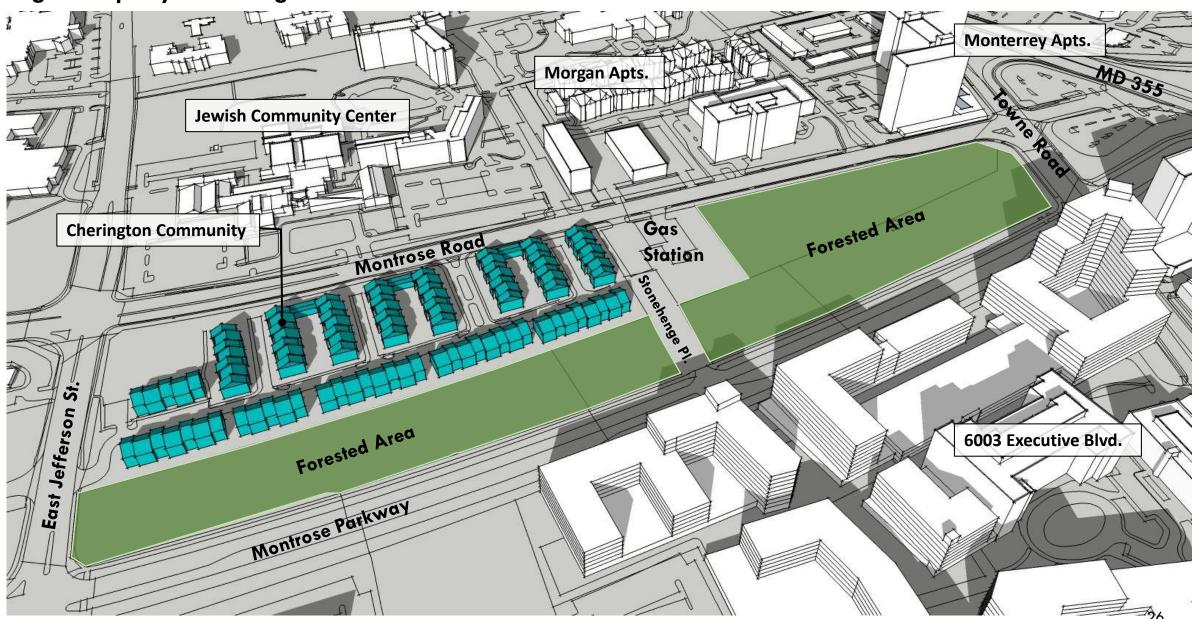


Executive Boulevard District – Building Heights



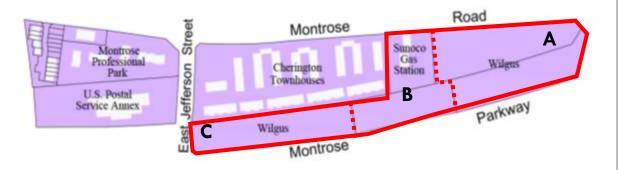


Wilgus Property – Existing Conditions





Rockville Pike-Montrose North Wilgus Property



Land: 13.34 acres

Area A: 6.35 acres

Area B: 3.77 acres

Area C: 3.2 acres

Zoning by Areas

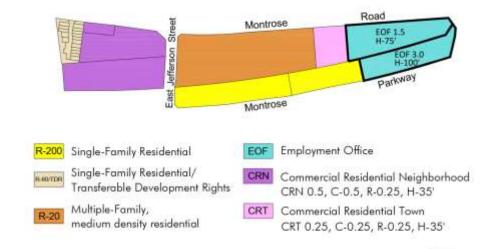
Area A: EOF 1.5 H-75 and EOF 3.0 H-100

Area B: CRT C0.25 R0.25 H-35 and R-200

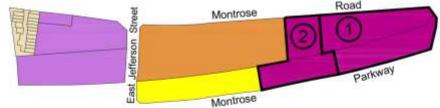
Area C: R-200











R-200 Single-Family Residential

Single-Family Residential/ Transferable Development Rights

Multiple-Family, medium density residential Commercial Residential

CR 2.0, C-1.0, R-1.5, H-200'

CR 2.0, C-0.25, R-1.5, H-75

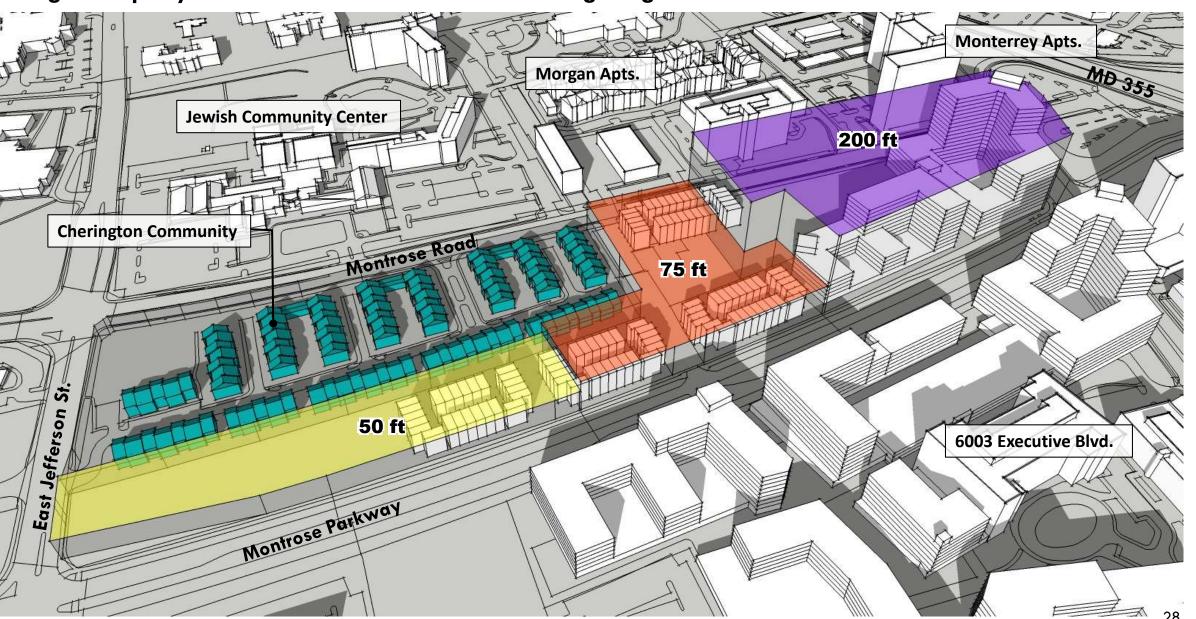
Commercial Residential Neighborhood CRN 0.5, C-0.5, R-0.25, H-35



Not to Scale



Wilgus Property - Draft Plan Recommended Building Heights





Rockville Pike-Montrose North Wilgus Property

Public Hearing Testimony and New Emails

Cherington Homeowners Association and residents

- Supportive of retaining the as a linear park.
 - Development south of the Cherington would fundamental change the area.
 - O Significant benefits of nature, including wooded area.
- Supportive of the step down in building heights.
- Supportive of mixed-use development east of Stonehenge Place.
- Against commercial development west of Stonehenge Place
- Concern about cut-through traffic from the extension of Stonehenge Place to Montrose Road.











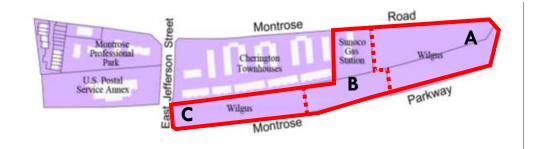
Rockville Pike-Montrose North

Wilgus Property

Property Owner



February 2017 Concept Plan



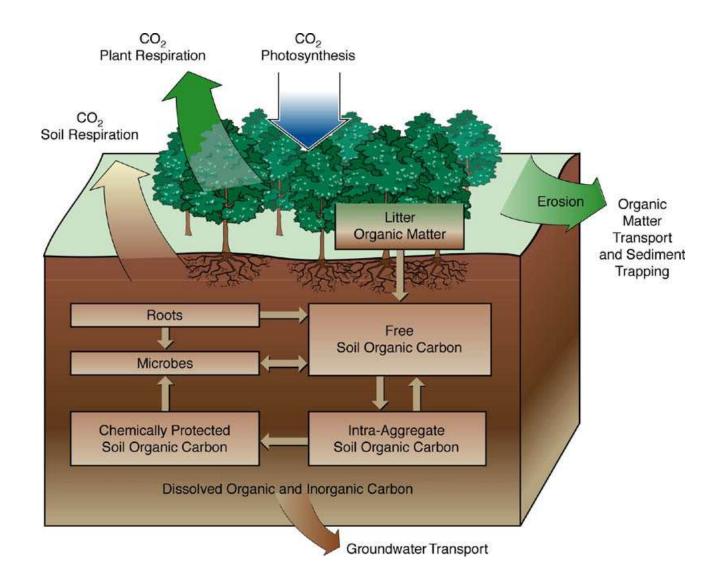
- Additional FAR and height above the Draft Plan recommendations.
- Property has extensive frontages and is surrounded by commercial and mixed-uses.
- Relocate the proposed linear park since the linear area is a poor choice for a park.
- No school site.
- Townhouses would be compatible with the Cherington.



Rockville Pike-Montrose North

Value of Ecosystem Services

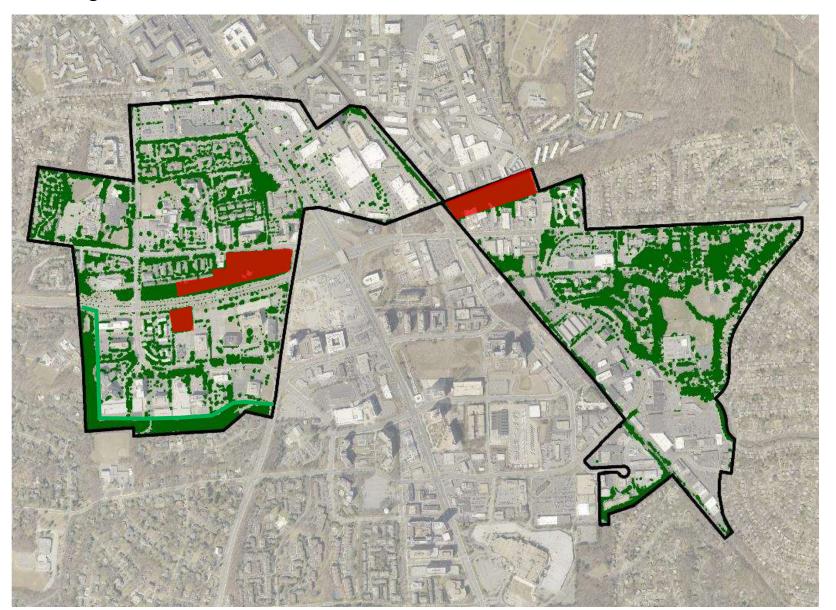
- Water Supply
- Water Quality
- Air Quality
- Carbon Sequestration
- Wildlife Habitat
- Erosion Reduction
- Urban Heat Island Amelioration
- Mental Health Benefits
- Visual Buffer





Rockville Pike-Montrose North

Existing Environmental Resources



Montrose Parkway East

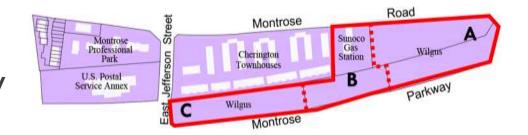
Wilgus Redevelopment

Kaiser Lab

Executive Boulevard

White Flint 2 Forest Area

Concerns from Arborist's Report – Wilgus Property



Concern

 "To maximize the natural benefits of a forest, recreational opportunities need to be limited" and vice-versa

Response

We agree. Our primary goal is to preserve forest areas where feasible, but enhance the forest's value to the community by introducing limited, and compatible, recreation in a park setting. We seek to balance forest preservation and provision of appropriate recreational opportunities.

Concern

Fill areas

Response

 We are only looking to preserve part of Area C. Apparent fill areas are minimal.



White Flint 2 Forest Area

Concern

Health and sensitivity of tuliptrees

Response

- Tuliptrees are the most common tree in Montgomery County, including throughout Montgomery County Parks. We have many recreational facilities near tuliptrees. There is a danger associated with any large tree, of any species, any where they occur.
- Tuliptrees can be sensitive to root compaction. The park should be planned to limit root compaction to trees.
- The trees were assessed by a Parks Department arborist on 5/17. Most trees appear to be in good health. Many have invasive vines that should be removed. All trees on the site should be assessed for health. It is possible that a few may need to be removed.



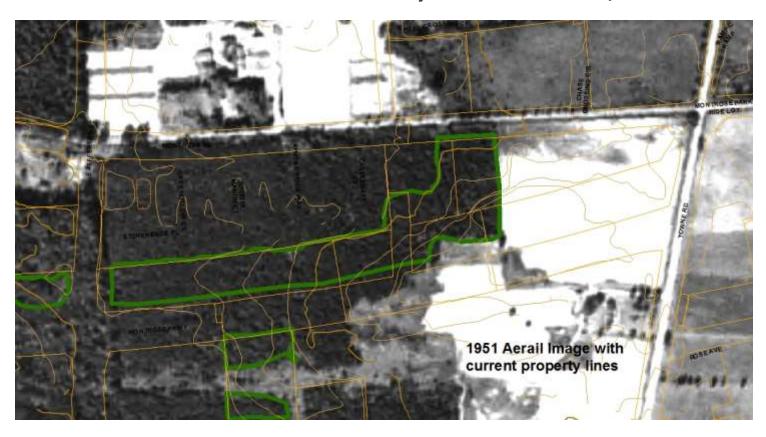
White Flint Forest Area

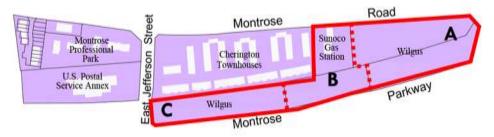
- White Flint has some of the lowest forest canopy cover in Montgomery County
- Benefits unlikely to be recaptured in White Flint if existing forest is lost





White Flint Woods at Montrose Pkwy and E. Jefferson, 1951







White Flint 2 Forest Area

Concern

Use of forest as homeless encampment

Response

The forest in Area C is not the portion favored by use by the homeless, because most of the area is visible from the road on one side and the townhouses on the other. Management to remove invasive species will make the understory area more visible. The Department of Parks management approaches for this kind of park include incorporating CPTED principles for safety.

Concern

The forest is not sustainable

Response

 Any urban forest requires management; but, with proper management, this forest should be sustainable.

Concern

The energy expended to create the forest preserve will outweigh the environmental benefits.

Response

Staff disagrees.



White Flint 2 Forest Area

Concern

This area is not suitable as a park

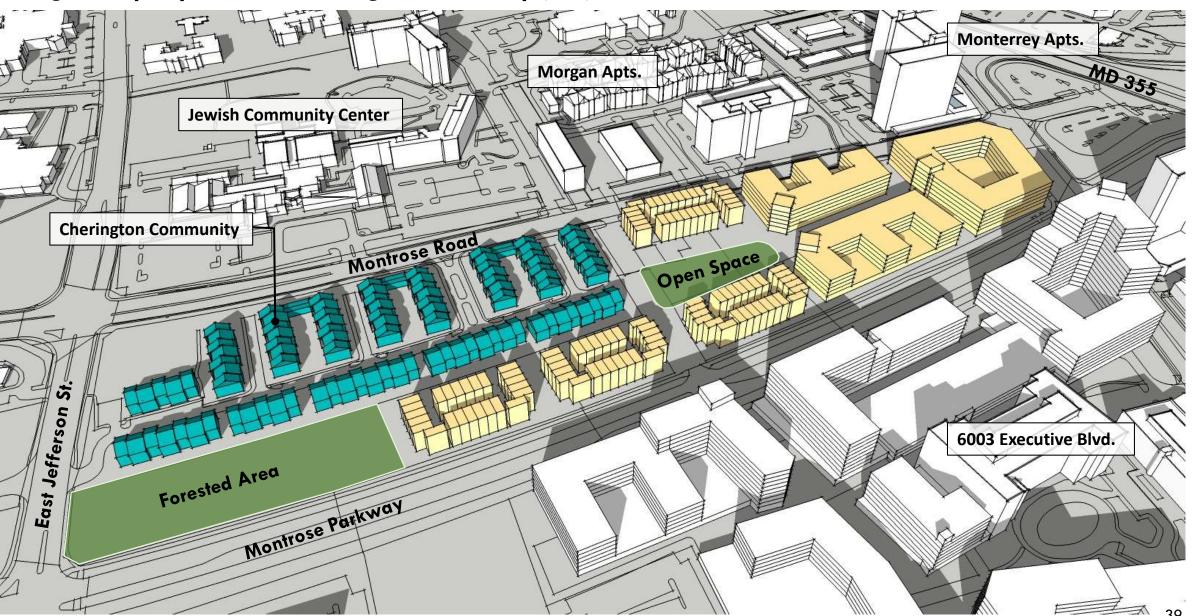
Response

This area fits a new park paradigm highlighted in the recent PROS Plan. The designation would be an Urban Wooded Park. This kind of park recognizes the need to provide natural areas near people in more urban settings. It anticipates the kind of maintenance that we acknowledge will be needed. This kind of park responds to an identified and growing need. Creating this kind of park here will allow us to implement this new design.



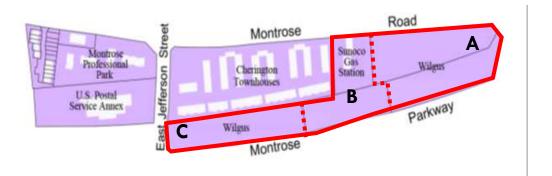


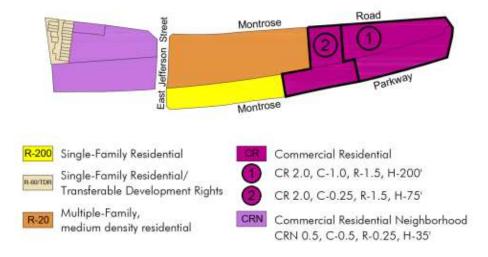
Wilgus Property – Public Hearing Draft Density (2.0)





Rockville Pike-Montrose North Wilgus Property







Land Area	Property Owner
Area A: 6.35 acres	CRT-3.0 C1.5 R3.0 H-200
Area B: 3.77 acres	CRT 2.5 C1.5 R2.0 H-150
Area C: 3.2 acres	CRT 1.25 CO.0 R1.25 H-50

Land Area	Revised Recommendations
Area A: 6.35 acres	CR 2.0 C1.0 R1.5 H200
Area B: 3.77 acres	CR 2.0 C0.25 R1.5 H-75
Area C: 3.2 acres	CRN 0.75 C0.0 R0.75 H-50

February 21, 2017



Future Worksession

June 8, 2017